



## **COUNCIL MEETING**

# **AGENDA**

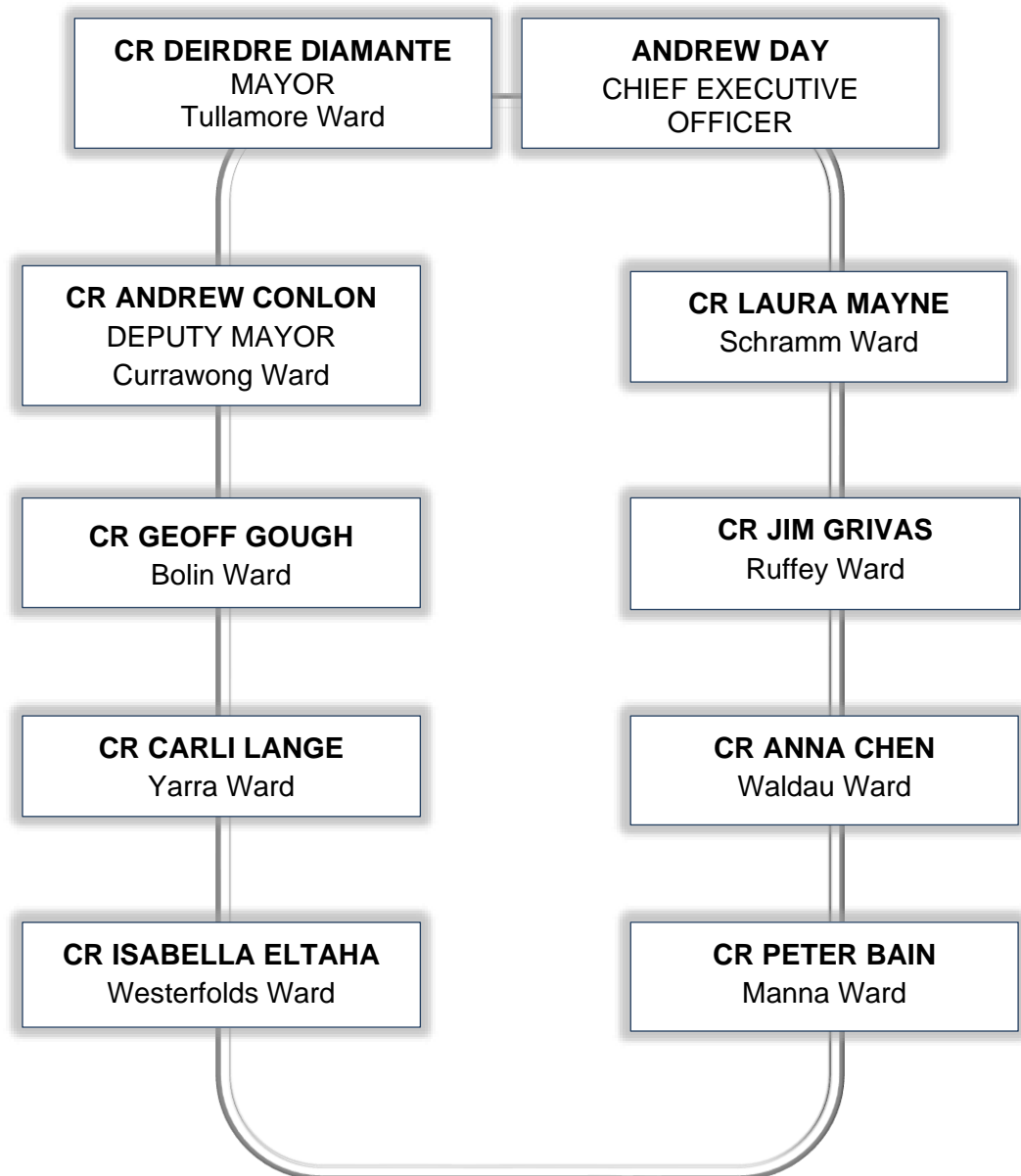
<b>Date:</b>	<b>Tuesday, 23 September 2025</b>
<b>Time:</b>	<b>7:00pm</b>
<b>Location:</b>	<b>Council Chamber, Civic Centre 699 Doncaster Road, Doncaster</b>

**This meeting is convened to transact the business listed below.**

**Kerryn Paterson**  
**Acting Chief Executive Officer**

*This meeting will be livestreamed. Members of the public who address Council will be heard on the live audio stream, and audio of them speaking will be recorded. All reasonable efforts will be made to avoid capturing live or recorded video footage of public attendees however there might be incidental capture.*

## COUNCIL MEETING SEATING PLAN



## INDEX

<b>1</b>	<b>WELCOME .....</b>	<b>2</b>
<b>2</b>	<b>APOLOGIES AND REQUESTS FOR LEAVE OF ABSENCE .....</b>	<b>2</b>
<b>3</b>	<b>PRIOR NOTIFICATION OF CONFLICT OF INTEREST .....</b>	<b>2</b>
<b>4</b>	<b>CONFIRMATION OF MINUTES .....</b>	<b>2</b>
<b>5</b>	<b>PRESENTATIONS.....</b>	<b>2</b>
<b>6</b>	<b>PETITIONS .....</b>	<b>2</b>
<b>7</b>	<b>PUBLIC QUESTION TIME .....</b>	<b>2</b>
<b>8</b>	<b>ADMISSION OF URGENT BUSINESS .....</b>	<b>2</b>
<b>9</b>	<b>PLANNING PERMIT APPLICATIONS .....</b>	<b>2</b>
<b>10</b>	<b>CITY PLANNING AND LIVEABILITY .....</b>	<b>3</b>
10.1	Manningham Submission to North East Link's Eastern Package UDLP .....	3
10.2	Cat Confinement Order (Outcome of Pilot) .....	20
10.3	Domestic Animal Management Plan 2026-2029 .....	30
<b>11</b>	<b>CONNECTED COMMUNITIES.....</b>	<b>80</b>
11.1	Manningham Public Art and Collections Policy .....	80
<b>12</b>	<b>CITY SERVICES.....</b>	<b>97</b>
<b>13</b>	<b>EXPERIENCE AND CAPABILITY.....</b>	<b>98</b>
13.1	Manningham Quarterly Report, Quarter 4 (April-June), 2024-25 .....	98
13.2	Appointment of Authorised Officers - Planning and Environment Act 1987 ....	126
13.3	Informal Meetings of Councillors .....	129
13.4	Documents for Sealing .....	141
<b>14</b>	<b>CHIEF EXECUTIVE OFFICER .....</b>	<b>142</b>
14.1	2024/25 Financial Report and Performance Statement: Approval in Principle	142
<b>15</b>	<b>URGENT BUSINESS.....</b>	<b>219</b>
<b>16</b>	<b>COUNCILLOR REPORTS AND QUESTION TIME.....</b>	<b>219</b>
<b>17</b>	<b>CONFIDENTIAL REPORTS .....</b>	<b>219</b>
17.1	Waste Contracts and Procurement Plan .....	219

**1 WELCOME**

**2 APOLOGIES AND REQUESTS FOR LEAVE OF ABSENCE**

**3 PRIOR NOTIFICATION OF CONFLICT OF INTEREST**

**4 CONFIRMATION OF MINUTES**

Confirmation of the Minutes of the Council Meeting held on 26 August 2025.

**5 PRESENTATIONS**

**6 PETITIONS**

**7 PUBLIC QUESTION TIME**

**8 ADMISSION OF URGENT BUSINESS**

**9 PLANNING PERMIT APPLICATIONS**

There are no Planning Permit Applications requiring a decision of Council this month.

## 10 CITY PLANNING AND LIVEABILITY

### 10.1 Manningham Submission to North East Link's Eastern Package UDLP

File Number: IN25/700  
Responsible Director: Director City Planning and Liveability  
Attachments: 1 Manningham's Submission to NELP Eastern Package UDLP [↓](#)

#### PURPOSE OF REPORT

*This report seeks endorsement of Council's submission in response to the North East Link Project (NELP)'s exhibited Urban Design Landscape Plan (UDLP) for the Eastern Package (Eastern Freeway Upgrade – Tram to Springvale).*

#### EXECUTIVE SUMMARY

*The UDLP for the Eastern Package commenced exhibition on 1 September and was presented by NELP to Councillors at an evening briefing the same day. The exhibition period will close on 28 September 2025, and Council's submission will be lodged online by this deadline.*

*The final submission (Attachment 1), incorporating feedback from Councillors, considered our long-standing advocacy positions in response to NELP, and was informed by specialist knowledge of officers across the organisation with relevant technical expertise.*

*The final submission does not object to the UDLP but requests a range of improvements and additional considerations that will benefit the Manningham and wider communities.*

#### 1. RECOMMENDATION

**That Council:**

- A. Endorse Manningham's submission to the Urban Design Landscape Plan (UDLP) exhibited by the North East Link Project for the Eastern Package of works (Eastern Freeway between Tram and Springvale Roads).**
- B. Authorise the CEO to make minor or administrative changes to the submission as required, prior to its submission, provided these do not substantially alter the substance or direction of the endorsed submission.**
- C. Note that Manningham's submission will be lodged with the North East Link Project before the 28 September 2025 closing date.**
- D. Note that Manningham's endorsed submission will be made available online for our community to review.**

## 2. BACKGROUND

### Urban Design Landscape Plans

- 2.1 The North East Link Project Incorporated Document (December 2019, amended September 2023) provides the high-level planning approval for the project. The Incorporated Document requires an Urban Design Landscape Plan (UDLP) to be prepared to the satisfaction of the Minister for Planning for all above-ground works.
- 2.2 Council has prepared and lodged submissions to four exhibited UDLPs to date: for the Bulleen Park and Ride redevelopment, Central Tunnels package, the Eastern Freeway Upgrades (south package), and the Doncaster Park and Ride redevelopment.

### Eastern Package

- 2.3 The Eastern Package consists of upgrades to the Eastern Freeway between Tram Road and Springvale Road. The project boundary for the Eastern Package is per the original approved reference design and generally adheres to the Eastern Freeway footprint and freeway reserve, with some extensions around major intersections.

## 3. DISCUSSION / ISSUE

- 3.1 A final version of Manningham's submission is provided as Attachment 1 to this report. The key areas of focus in the submission are:
  - Net-community benefit
  - Open space
  - Urban design
  - Active transport connectivity and safety
  - Amenity
  - Future proofing
  - Local contexts and knowledge
  - Environmental impacts
  - Trees and landscape
  - Art, culture and history
- 3.2 In preparing the submission, officers have had regard to the learnings from previous experiences with NELP and past UDLP's, as well as our continued advocacy positions held since the outset of the project - such as no net-loss of open space, minimising tree removals, and achieving a net community benefit.
- 3.3 The UDLP has been assessed by key Manningham officers with specialist knowledge and expertise, to ensure our submission is underpinned by a robust technical analysis.
- 3.4 Manningham's submission will be published on Council's website once it has been lodged and endorsed, consistent with other submissions made.

#### 4. COUNCIL PLAN / STRATEGY

- 4.1 Ongoing work by Council to achieve a net community benefit for the community through NELP aligns with the Council Plan theme of *Liveable Places and Spaces*.
- This includes action 3.2.2: advocate and work with the North East Link Project to pursue community and environmental benefits. Seek to minimise impacts during construction.
- 4.2 Continuing to support and advocate for key environmental outcomes through NELP aligns with the Council Plan theme of *Resilient Environment*.
- 4.3 A key action of Council's Transport Action Plan 2021 is to *contribute to the planning of the North East Link*.
- 4.4 An action of Council's Liveable City Strategy 2024 is: Working in partnership with the North East Link Project to ensure positive urban design outcomes along the interface of the North East Link alignment, in accordance with the Project's Urban Design Strategy (March 2020).

#### 5. IMPACTS AND IMPLICATIONS

##### Finance / Resource Implications

- 5.1 Manningham's submission to the UDLP is being prepared by the Integrated Transport team with input from other relevant internal departments.
- 5.2 Contributing to the planning of the North East Link is a key action of Manningham's Transport Action Plan 2021 and the demand on internal resources was expected and planned for.

##### Social, Customer and Community and Environmental Implications

- 5.3 As a Local Government, Council is the closest level of government to the community and has a responsibility to represent their needs in relation to the North East Link Project.

#### 6. IMPLEMENTATION

##### 6.1 Communication and Engagement

Is engagement required?	Yes
Stakeholder Groups	<p>1. Internal Stakeholders - departments with an interest and/or expertise in the works proposed for the Eastern Package.</p> <p>2. Community - who will be impacted by the Eastern Package works and/or viewed NELP's UDLP during exhibition.</p> <p>3. External - Department of Transport and Planning (DTP) &amp; Whitehorse City Council (WCC)</p>
Where does it sit on the IAP2 spectrum?	Consult

Approach	Advocacy  Final Manningham submission to the UDLP to be published on Council's website and circulated internally to relevant departments.
----------	---

## 6.2 Timelines

1 September 2025 – Exhibition of the UDLP commenced.

23 September 2025 – Manningham's submission to the NELP Eastern Package UDLP considered for endorsement at Council Meeting.

25 September 2025 (Thursday) – Manningham's submission will be lodged ahead of the 28 September (Sunday) closing date for exhibition, noting that Friday 26 September is a public holiday.

## 7. **DECLARATIONS OF CONFLICT OF INTEREST**

No officers involved in the preparation of this report have any general or material conflict of interest in this matter.





# NELP Tram to Springvale Urban Design Landscape Plan

Manningham Submission



Interpreter service

**9840 9355**

普通话 | 廣東話 | Ελληνικά

Italiano | عربي | فارسی



# Contents

**Executive Summary..... 1**

**Introduction ..... 2**

**Submission..... 2**

    Net-community benefit..... 2

    Open Space..... 3

    Urban Design..... 3

    Active Transport Connectivity and Safety ..... 4

    Amenity..... 6

    Future proofing ..... 6

    Local contexts and knowledge..... 7

    Environmental impacts ..... 7

    Trees and landscape ..... 8

    Art, culture and history ..... 9

    Other

**Conclusion ..... 10**



## Executive Summary

*Manningham Council (Council) has been involved as a key stakeholder for the North East Link Project (NELP) since 2019 when the project received initial approval to commence via the Environmental Effects Statement (EES) process.*

*The North East Link Project Incorporated Document (December 2019, amended September 2023) provides the high-level planning approval for the project. The Incorporated Document was gazetted into relevant Planning Schemes via Schedule 12 to the Specific Controls Overlay (SCO12).*

*Clause 4.5 of the Incorporated Document requires the preparation of an Environmental Management Framework, which includes a set of Environmental Performance Requirements (EPRs) with which the project must comply. Clause 4.8 requires the preparation of an Urban Design Strategy (UDS), which the project must be carried out in accordance with.*

*Clause 4.9 of the Incorporated Document relates to Urban Design Landscape Plans (UDLP). Prior to the commencement of development of permanent above-ground buildings or structures, a UDLP must be prepared to the satisfaction of the Minister for Planning. The UDLP must show the final built form design for the project, must be accompanied by relevant supporting plans and documents, and must be subject to consultation with relevant stakeholders and the public before being submitted to the Minister for assessment.*

*Pursuant to Clause 4.9.9 of the Incorporated Document, the use and development of the project must be carried out generally in accordance with the approved UDLPs.*

*Council has prepared and lodged submissions to four exhibited UDLPs to-date – for the Bulleen Park and Ride redevelopment, Central Tunnels package, the Eastern Freeway Upgrades (south package), and Doncaster Park and Ride redevelopment.*

*A UDLP for the Eastern Freeway upgrades between Tram and Springvale Roads is now on public exhibition in advance of being submitted to the Minister for Planning for assessment. Exhibition commenced 1 September 2025 and will conclude on 21 September 2025.*

*This submission is Council's response to the exhibited UDLP, for consideration by NELP and the Minister for Planning.*

*Council's position is that the UDLP is generally acceptable in its current form, subject to implementation of the recommendations outlined by this submission.*

## Introduction

---

1. This submission has been prepared on behalf of Manningham Council (Council) in relation to the public exhibition of the proposed UDLP for the Eastern Freeway upgrades between Tram and Springvale Roads, which will be delivered as part of NELP.
2. The UDLP contains designs for the widening of the freeway, associated noise walls, major arterial road interchanges, walking and cycling connections, indicative tree removals, landscaping outcomes, and urban design interventions.
3. The UDLP applies to land within and immediately adjacent to the existing Eastern Freeway road reserve between Tram Road and Springvale Road.
4. Council acknowledges the consultations that have occurred with Council officers and other relevant stakeholders that have informed the preparation of the UDLP and now welcomes the opportunity to provide feedback on the exhibited version.
5. Council generally supports the UDLP, and notes that the designs generally accord with or improve on the details presented in the initial reference design for the project exhibited in 2019 via the Environmental Effects Statement (EES).
6. To work towards a net-community benefit for Manningham's community as a result of the project, this submission identifies various matters in the UDLP for attention by the North East Link Program (NELP).
7. It is expected that appropriate consideration be given not only to Council's submission, but also to any other submissions lodged by the Manningham community, and that NELP's response to all submissions will be clearly communicated prior to (or by) the final UDLP.
8. This submission reiterates Council's strong and ongoing advocacy to ensure that no net loss of open space results from the project, that active transport connectivity is maintained and improved, that environmental considerations are prioritised and that noise walls meet the expectations of our community to protect amenity.

## Submission

---

### Net-community benefit

9. We expect all project packages to achieve a net-community benefit in response to the significant impacts created by the project. Considering the extent of impacts to the community during construction, the final outcomes of the project must achieve benefits above and beyond standard outcomes for a road infrastructure project.
10. Accordingly, where there are opportunities to provide additional interventions or upgrades to the benefit of the community who have been impacted by the project, they must be explored - even if outside the project boundary.
11. Council continues to support all initiatives by NELP that provide financial support to the community, such as the North East Community Fund. We stress the importance of these

initiatives not only continuing, but being expanded as impacts to the community from the project evolve and progress.

12. We also seek that the final design in the UDLP be subject to a rigorous assessment with the diversity of our community in mind. This will include applying a gender and intersectionality lens to ensure all aspects of the design consider an appropriate range of diverse needs.

## Open Space

13. We continue to seek no net loss of open space as a result of the project – which requires minimising the project footprint and its associated impacts to the greatest extent possible, as well as unlocking new/additional areas for public open space.
14. We also seek transparency on exactly how much public open space is being taken up by this UDLP package, given our ongoing stance for no net loss across the entire project. Providing transparency is a key part of building trust between the project and important stakeholders including local residents and Council.
15. Key locations of focus for this UDLP include the land between the Eastern Freeway and residential properties on the west side of Tram Road, and in the vicinity of Tram Reserve and Eram Park. Detailed explanations on how the project footprint has been minimised in these locations must be provided, as well as for other constrained locations.
16. There is also an opportunity for upgrades to be considered at Boronia Reserve – which is adjacent to the project boundary and will see impacts during construction. Boronia Reserve is an important local sports and recreation destination with an oval, sports pavilion, car park and hall surrounded by mature vegetation, including some remnant native vegetation. It is identified in the Koonung Creek Linear Park Management Plan 2011 and was again called out in an issues and opportunities paper in 2018, which was prepared in response to NELP.
17. Boronia Reserve is a key location where improvements to achieve a net-community benefit could be targeted. We seek collaboration with Council by the project in progressing improvements in this location that have been delayed as a result of project works, which has had financial implications for Council. Additional upgrades of landscaping, parking and connecting paths must also be considered, to give back to the local community who have been impacted.

## Urban Design

18. The hierarchy of 'nodes' should be revisited in relation to underpasses (designated as 'secondary nodes'), which require a similar level of intervention to the 'primary nodes' in our view. Maximising feelings of safety and comfort at underpass locations is a key priority for Council, and these locations generally require higher level of interventions to achieve this given their physical layout and sense of confinement.
19. It is noted the UDLP defers specific decisions on anti-graffiti treatments to a later design stage, but has used textured materials, purposeful placement of landscaping, and activation of key spaces (e.g. under bridges) to contribute to anti-graffiti outcomes. This is commended, and Council encourages an ongoing focus on this issue to minimise future maintenance costs and maximise public amenity outcomes. Additionally, we seek to

understand how graffiti management will be undertaken for existing retained noise walls – which have varying materials.

20. From an urban design perspective, Council has a strong preference for concrete surfaces to not be painted, especially for large structures such as bridges. Painting of concrete is subject to flaking, increased maintenance, and may attract vandalism. Where a coloured outcome is sought, the colour must be integrated into the concrete itself.
21. Greater details of the proposed '*vertical greening to community side of noise walls*' is required to ensure an appropriate outcome is achieved. The concept of softening these interfaces to minimise visual impacts is supported, however there is minimal details on how achievable this outcome will be.
22. Lighting at the primary node north of the Cabena Street pedestrian and cycling bridge must be reconsidered. As there is no lighting apparent in the surrounding extents, it may cause visitors to the node to be 'blinded' to their wider surrounds that are not illuminated. All nodes should be reviewed to ensure this potential issue is addressed throughout all locations in UDLP, with safety and crime prevention as the foremost consideration.
23. Feature lighting should be considered for bridges, which could have the ability to change colour for variety and as required for important events or commemorations. Any feature lighting must be collaboratively designed with the future asset owner to ensure future maintenance requirements are manageable.

## Active Transport Connectivity and Safety

24. Council seeks that all opportunities to prioritise active transport connectivity and safety through this UDLP must be maximised.
25. Provision of walking and cycling infrastructure to promote and improve higher use of active transport modes is a strategic goal of Council. We are currently preparing a new Active Transport Strategy which will identify the Koonung Creek Trail and its connections as an integral existing active transport link to be maintained and improved.
26. Council supports the efforts shown in the UDLP to provide new and upgraded pathways including dedicated Shared User Paths (SUP) within the project boundary.
27. Council recommends that any retained pedestrian and cycling paths within the project boundary be upgraded to provide seamless connections to new SUP's, and to meet the prescribed best practice standards. This includes the full extent of the Koonung Creek trail on both sides of the freeway.
28. Consideration must be given to the expectation created by lighting some sections of paths. Some users may assume that the full length of a path will be lit if they enter at an illuminated location. This may lead to users being caught off guard or having a poor experience using the network, and should be addressed by the design if possible.
29. The hierarchy of paths at the connection between the Koonung Creek Pedestrian and Cycling bridge and the trail to the north and east. The primary path should run east-west in line with the bridge, and the path from the north should tee in.



30. Council seeks clarity on whether stairs were considered in addition to the ramp access for the Eram Road pedestrian and cycling bridge, on the north side of the freeway. Stairs would provide an alternative choice for users and could provide more direct access from the western side of Eram Park, up to the bridge.
31. Additionally, this could connect to a new path link to the existing Koonung Creek Trail to the north, south of Larkspur Avenue. This is an existing informal connection that is expected to see higher use following the proposed relocation of the Eram Road pedestrian and cycling bridge per the UDLP. This would also assist users connecting into the Koonung Creek Trail to cross the freeway from Church Street and Windella Quadrant – journey which will be lengthened by the relocated bridge.
32. Maximising connectivity and easy access to the relocated bridge is of significant importance due to nearby schools either side of the freeway – which may have students using the bridge for access daily.
33. Council requests the provision of a formal pathway from the Koonung Creek trail up to the playground at the east end of Boronia Reserve – which is currently connected via an informal 'goat track'. This would be a key opportunity to provide benefit to the local community who will be significantly impacted during project works.
34. Another key opportunity to provide an elevated outcome to achieve a net-community benefit is at Tram Road Reserve, where Council has received previous community requests for a bridge crossing the Koonung Koonung into Eram Park. This connection will be all the more useful in conjunction with the newly located Eram Road pedestrian and cycling bridge over the freeway – as shown in the UDLP. This additional access point will enable easier movements for users accessing the new Eram Road bridge from the west, and is an important link considering there is no underpass proposed under Tram Road on the north side of the freeway. Providing an additional crossing over the Koonung Creek was identified as an opportunity during the EES, and became part of the approved Urban Design Strategy (UDS) in 2020.

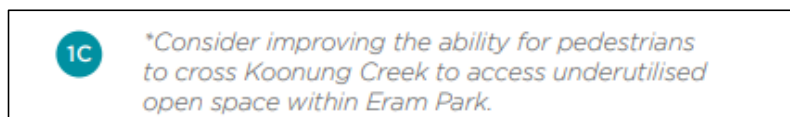


Figure 1 – excerpt of NELP UDS (p. 77)

35. Design and layout of primary nodes should consider provision of retreat areas for bicycles, prams, walking aids, and other similar items for users who may stop and linger at these locations.
36. Placement of landscaping must include consideration of view lines both at the time of planting, as well as once the plants are mature. This is also a key consideration for future maintenance. Locations where view lines may be impacted by landscaping include the Cabena Street pedestrian and cycling bridge primary navigation nodes.
37. Wayfinding signage including distances should be considered for sections of path where there is a lengthy stretch between exit points. Signs indicating the distance to the nearest junction/exit would assist feelings of safety and comfort. Solar lighting should be considered to ensure any such signs are visible at nighttime.

38. Indication of amenities at primary nodes and other key locations should be shown in the UDLP. This may include water fountains, bicycle repair stations and other features that path users may require.

## Amenity

39. We seek to protect the amenity of the community at all project stages.
40. Protecting the amenity of our residents continues to be an immensely important priority. This relates not only to the amenity and suitability of the permanent project works as shown in the UDLP, but also the amenity impacts felt by the community during construction (e.g. noise, dust, air quality). Council will continue to work with and advocate to the project to ensure all amenity considerations are given adequate priority.
41. As the UDLP provides designs only for the permanent works, we note the potential for these plans to distract or confuse community members, who may not be able to envisage the extent of construction works required to achieve the UDLP outcomes. We therefore stress the significant importance of meaningful engagement with the local community, to explain not only the outcomes of the UDLP but also the extent of disruptions and construction impacts they should expect in the meantime while the works are ongoing.
42. Council's position is that all truck and other vehicle access associated with the works must be provided from the freeway, with access via local roads avoided at all costs.
43. In finalising the lighting design for this section of the project (including freeway lighting), protecting nearby residents from light spill into their homes and private spaces must be given the utmost consideration.
44. Council continues to seek assurance that the project maintains compliance with all Environmental Performance Requirements. This includes noise management and monitoring during construction and following completion of the project, to protect the amenity of Manningham's community.

## Future proofing

45. Understanding how the project is future-proofed is a key priority for Council, to ensure our community is receiving the greatest value possible for the long term, and to ensure evolving community needs can continue to be met. This is also important for handover of any assets back to Council for ownership and maintenance.
46. Noting that ultimate ownership and maintenance responsibilities are not specified in the UDLP and will likely be determined at a later stage – it is still important to consider at this early design stage.
47. The design of all permanent works including the proposed 'nodes' within the UDLP must have strong regard to the capacity of the ultimate asset owner to maintain them. Further information on the maintenance considerations of lighting, materials, plants and other interventions should be included in the UDLP to demonstrate how this was considered in the design process.



48. Council queries the plastic material proposed for noise walls in relation to ease of replacement for damaged panels, and whether access for vehicles will be required to undertake noise wall maintenance. If vehicle access is required, we query how the road and path alignment, and the placement of landscaping, will allow for this in all locations.
49. Also in relation to the plastic noise wall material, we query whether there are other examples of this material being used and what level of success it has had in the past. The lightweight nature of the material raises question in relation to durability and ability to withstand wind.
50. Council seeks details on the details of traffic investigations that determined key decisions on final road layouts – including the outbound exit ramp at Blackburn Road, which is proposed as one lane despite observed increasing traffic congestion in this location.
51. Proper maintenance and cleaning of acrylic noise wall panels will be integral to ensuring the overshadowing outcomes per the UDLP diagrams are accurate. Council seeks to ensure a cleaning and maintenance plan is developed with the relevant asset owner.
52. Proposed bridges within parkland maintained by Council will require load limits that enable vehicle use, which may need to be considered at this early design stage as relevant.
53. The design is not explicit on future ownership and maintenance of Water Sensitive Urban Design features. The ultimate asset owner must have input at this early design stage to ensure an outcome that can be properly maintained.

## Local contexts and knowledge

54. Appreciating that the project is enormous in scale, we continue to promote and inform NELP about local projects and contexts that require consideration – no matter how small.
55. We seek to ensure that NELP is well-informed by local knowledge, to achieve outcomes that are specifically considerate of our community. We would like to see a clearer commitment to this collaboration with local Councils within the UDLP report.

## Environmental impacts

56. We continue to seek transparency and accountability from the project on all environmental processes and management.
57. We seek ecologically and culturally sensitive design responses for any works impacting waterways such as the Koonung Creek, including a commitment to no further undergrounding of the creek. Despite statements in the UDLP that the creek will not be undergrounded, this outcome is not clearly discernable on the plans and Council has concerns about what is, or isn't, considered 'undergrounded'. We request that the UDLP documents be updated to provide greater clarity on this outcome, in an accessible and transparent manner. Statements relating to realigning the creek must also be clarified to demonstrate no unacceptable environmental or other impacts.
58. We also seek that local flora and fauna impacts be a key consideration for all stages of the project from planning and design (e.g. of noise walls) through to construction (e.g. during tree removals).

59. Council seeks that the following principles be considered and implemented across the project for both natural areas and for all landscaping, to both replace lost habitat from the project and to improve biodiversity outcomes:
- All plantings and species used in landscaping and natural areas for the project should only be local provenance indigenous species suitable to the Ecological Vegetation Class (EVC) in the site / area, or at a minimum only local provenance indigenous species should be used.
  - Plantings should not consist of monocultures of only a few species or life-forms, e.g. only trees or only a few species of shrubs. All plantings should have a high level of diversity of species relevant to all life-forms / structure for the relevant vegetation community to that area e.g. high diversity and structure for Canopy and understorey Trees, large, medium and small shrubs, and high diversity and structure in the ground storey life-form / layer including grasses, sedges, lilies, forbs, climbers, ground covers, etc.
  - For areas outside of biodiversity zones, natural areas and natural open spaces, e.g. roadsides or other garden areas prioritise the use of suitable local indigenous species in all landscape planting.
  - Strictly no invasive "native" species or environmental weed species to be used in any landscaping.
  - All plantings sourced should be 'tubestock' from local indigenous nurseries. Where 'larger pot sizes' are planned for some landscaping or roadsides for trees, plants should be grown under contract by a local indigenous nursery.
60. Loss of fauna habitat needs to be addressed through creation and supplementation of replacement habitat including:
- Dense and diverse shrub and ground storey plantings with locally indigenous species for fauna including insects, reptiles, birds, mammals, amphibians, and fish.
  - Use of large variety of key locally indigenous food and habitat plant species for fauna.
  - Nest boxes for a large variety of native fauna (mammals and birds) to replace lost hollows.
  - Recreation / creation of diverse habitat structure in the ground storey for native fauna including use of logs and rocks.
61. Acknowledging that greater detail on landscaping layouts, species and maintenance will be finalised at a later design stage, the landscaping designs shown in the UDLP must plan ahead for key considerations. These include enforceable Tree Protection Zone, clearance envelopes for shared trails for planting (and avoidance of planting where plants will grow into clearance envelopes and then require frequent pruning).
62. Impacts from lighting must be carefully considered from an environmental perspectives. Proposed lighting should minimise spill into surrounding bushland, and smart lighting used to reduce impact on wildlife and insects. Warm lighting rather than white/blue lighting is also less impactful to sensitive environmental receptors.

## Trees and landscape

63. Tree removals across the project have caused enormous distress to the community to-date, at the time it occurred, but also ongoing with the daily visual reminders of tree loss.
64. We place the upmost importance on maximising tree retention and seek full transparency and accountability from NELP and its contractors on an agreed, documented and effective

tree removal process with multiple sign off points, to avoid any errors or miscommunications.

65. The extent of tree canopy removal shown in the UDLP is highly concerning to Council, particularly the extent of removals proposed outside the widened freeway footprint. All trees on the north side of the freeway near Tram Road are proposed to be removed (or potentially removed), which will have significant visual, amenity and environmental impacts.
66. The UDLP must be updated to include more accountable and transparent details on the extent of proposed tree removals, including clearer justification for those occurring outside the freeway footprint.
67. Appropriate replacement planting must be provided in consultation with directly impacted stakeholders, including Council. An example location is adjacent to Applewood Retirement Village, where substantial replacement planting will likely be required and must be discussed directly with local stakeholders.

## Art, culture and history

68. Council sees a great opportunity for a heritage trail / walk along the Koonung Creek, which could be supported by the ongoing co-design process with Wurundjeri. Council is keen to see the outcomes of the co-design process as they progress, and acknowledges the key opportunity for this project package to celebrate the important waterways and other connections to Country in this area.
69. Council notes that land within Schedule 181 to Heritage Overlay is located adjacent to the project, to the east of Middleborough Road and north of the Freeway. The site is identified as being a potential archaeological site and should be identified in the UDLP and treated with appropriate sensitivity throughout project works. This site was identified by the Manningham Heritage Study 2006, which notes that Manningham contains a wide range of buildings, structures, monuments, trees, landscapes, and archaeological sites that provide an important sense of historic continuity and a distinctive character. There is no record of the site protected by Schedule 181 being subject to an archaeological investigation to-date.
70. Council recommends that NELP explore further opportunities to provide a series of art along the Koonung Creek trail and all interconnected paths, for enjoyment by the community and to support local artists.

## Other

71. Noting the detailed description provided at section 4.4 of the UDLP report, Council seeks a more accessible explanation of the interface with the 'South Package' UDLP. There remains some confusion about where the currently exhibited package starts, and which UDLP will be the final approved document for the land within this interface zone. We note that the timing of ministerial approvals may assist in this matter being presented with more certainty in the final approved UDLP.
72. Through our experience with previous NELP packages, Council is aware that there may be changes to the ultimate design outcomes for this package as it progresses through detailed design and beyond. Noting that these changes must be 'generally in accordance' with the final approved UDLP, we also seek that Council be consulted with on any changes to the design, as a key stakeholder representing the evolving needs of our community.

## Conclusion

---

73. Council generally supports the proposed upgrades and changes proposed by the UDLP, and notes the key improvements achieved in the final design as compared to the original 2019 reference design.
74. Council respectfully requests that the recommended changes and considerations outlined by this submission be incorporated into the final UDLP.
75. Council looks forward to reviewing the final UDLP to understand how all feedback from the exhibition period has been implemented.



## Manningham Council

**P:** 9840 9333  
**E:** [manningham@manningham.vic.gov.au](mailto:manningham@manningham.vic.gov.au)  
**W:** [manningham.vic.gov.au](http://manningham.vic.gov.au)



## 10.2 Cat Confinement Order (Outcome of Pilot)

File Number: IN25/695

Responsible Director: Director City Planning and Liveability

Attachments: 1 Draft 2025 Attachment 1 - Cat Confinement Order [↓](#)

### PURPOSE OF REPORT

*To recommend the revocation of the temporary Cat confinement order and implementation of a permanent Cat Confinement Order in its place, thereby formalising the arrangement as an ongoing animal management measure.*

### EXECUTIVE SUMMARY

On 12 December 2023, Council resolved to introduce a 24-hour cat confinement law within Manningham for a period of 2 years, taking effect from 1 April 2024. The implementation was a staged plan commencing in December 2023, including an education and amnesty period until December 2024, before transitioning to any potential enforcement action.

This report documents the implementation strategy taken since December 2023, along with an evaluation which includes stakeholder and community feedback comprising the current feedback obtained during the consultation and development of the Draft Domestic Animal Management Plan.

Given the outcome of community and stakeholder feedback and time frames to implement Orders, the purpose of this report is to seek approval from Council to replace the current temporary Order with an ongoing Cat confinement Order.

### 1. RECOMMENDATION

**That Council:**

- A. Revoke the Order made on 12 December 2023 under Section 25(2) of the *Domestic Animals Act 1994*, to require 24-hour cat confinement within Manningham.**
- B. Make an Order under Section 25(2) of the *Domestic Animals Act 1994* to make the 24-hour cat confinement within Manningham ongoing in accordance with Attachment 1: Cat Confinement Order.**

### 2. BACKGROUND

#### History of the Cat confinement order

- 2.1 All Victorian Councils are required to develop a Domestic Animal Management Plan (DAMP) in accordance with the Domestic Animals Act 1994.
- 2.2 The current DAMP which expires December 2025 was informed by extensive community consultation and adopted by Council in May 2022. It contained several endorsed initiatives to promote responsible pet ownership.

- 2.3 One of these endorsed initiatives was to pilot a 24-hour cat confinement initiative over two years that required cat owners to always contain their cats within the property boundaries (Pilot).
- 2.4 The purpose of the Pilot was to protect the welfare of cats and native wildlife by:
- Reducing the risk of cats getting lost or sustaining injury from other animals, humans or motor vehicles.
  - Protecting the health of cats and humans from the transmission of disease including feline immunodeficiency virus (i.e. feline AIDS).
  - Protect wildlife from predatory behaviour of cats.
- 2.5 The Pilot was implemented as follows:
- December 2024: Early stakeholder engagement and proactive communications advising of upcoming order. The Order was adopted on 12 December 2024.
  - January to March 2024: Pre-cat confinement order period, utilised for community education and awareness raising.
  - 1 April 2024: Cat confinement order commenced.
  - 1 April – 1 December 2024: Amnesty period for all enforcement, focus on community education.
  - December 2024: Transition to compliance and enforcement.

## Implementation

### Education - Phase 1 (December to April 2024 – pre-order commencement)

- 2.6 An initial education phase ran until the commencement of the Order 1 April 2024, providing information to the community on:
- The introduction of the cat confinement order and an “amnesty” period, where no enforcement would be undertaken.
  - The benefits of and information on confining cats to their properties.
- 2.7 The following actions commenced during this initial period with the ongoing promotion being refined throughout the pilot. These included:
- Writing to all registered cat owners regarding the Pilot.
  - Regular social media posts, including video content and paid boosting of individual posts to improve reach.
  - Media releases, email updates and paid advertising in local newspapers, articles in Manningham Matters and the Warrandyte Diary.
  - Advertising at 54 bus stops across the municipality.
  - Distribution of an information brochure at our customer service centres, libraries, community centres and events, local vets and pet stores.
  - Decals on City Compliance team vehicles.
  - Use of the Mayor’s ongoing Inner FM radio segment and Warrandyte Diary column.

- Regular updates to the cat confinement page on the Council website, including a resource to help residents to approach neighbours with roaming cats, links to available resources and FAQs addressing questions raised by community.
- Presentation at Friends of Manningham dogs and Cats (FOMDAC) Cat Curfew Forum in August 2024.

2.8 Key messaging was refined and adjusted as necessary ahead of the Pilot commencement in April 2024.

Amnesty Period & Education Phase 2 (April to December 2024 and beyond)

- 2.9 Upon commencement of the relevant order, the Pilot's amnesty period of 9 months commenced to assist in socialising the requirements of the new cat confinement order with pet owners and to provide the community an opportunity to prepare.
- 2.10 Once the amnesty period concluded at the end of December 2024, the compliance phase of the Pilot commenced.
- 2.11 While switching from the amnesty to permitting enforcement from December 2024, during the entire period of the Pilot, officers have continued to take an approach which is educative in nature, only escalating to the use of infringements for registration breaches on one occasion where warnings failed to encourage behavioural change.
- 2.12 Officers have continued to use cautions as part of the continuing educational approach to encourage behavioural change.

Evaluation Methodology

- 2.13 Evaluation of the Pilot was undertaken across several data points, these included:
- The tracking of commentary associated with social media, articles and media releases.
  - The review of customer complaint data.
  - Animal impounding data.
  - Tracking of stakeholder and current sector positions.
- 2.14 In addition, the Domestic Animal Management community engagement survey undertaken in June 2025 provided valuable insight into community views on the current Pilot.
- 2.15 The type of change being sought as part of this order is generational and is like other previously implemented responsible animal ownership changes such as picking up of dog waste or walking dogs on lead.



- 2.16 As part of the evaluation to inform success of the pilot, consideration was given to the following matters:
- Awareness of changes – via engagement numbers,
  - Community access to information and key resources,
  - Measure of community sentiment.

#### Industry views on cat confinement

- 2.17 Throughout the Pilot period there has been ongoing engagement with key stakeholders, including Council's veterinary service suppliers, Friends of Manningham Dogs and Cats (FOMDAC) and the Cat Protection Society of Victoria, all of whom have provided ongoing positive feedback and support to the initiative.
- 2.18 FOMDAC has run sessions during 2024 and 2025 specifically focusing on cat confinement all of which had community attendance, and where Council officers presented and answered questions from those attendees.
- 2.19 Local sector stakeholders also support cat confinement, including Manningham local veterinary practices, FOMDAC, as well as large agencies including RSPCA and the Melbourne Zoo ([safecat.org.au](https://safecat.org.au)) all of which run their own programs promoting responsible ownership and cat confinement.
- 2.20 The State Government agency, Animal Welfare Victoria have recently released a *Cat Management Strategy 2025-2035* (Strategy) which focuses on the growing issues associated with the cat population in the community across the State.
- 2.21 The Strategy lists actions to be implemented by various agencies and levels of government to support several themes including but not limited to, responsible animal ownership, cat containment, increased desexing and improved laws and processes.
- 2.22 The Australian Government's *Threat Abatement Plan for predation by feral cats* (2024) exists to guide Australia's response to the impact of feral cats on native wildlife. The plan focuses on research, management, and actions needed to protect threatened species and ecosystems from feral cat predation. It also addresses the need for humane and effective cat management, while acknowledging the complexities surrounding domestic and stray cats.
- 2.23 The implementation of the Manningham cat confinement order supports the Federal and State Government strategies by aligning directly with several of the matters discussed above.

### **3. DISCUSSION / ISSUE**

#### Community education efforts

- 3.1 Throughout the Pilot, social media channels were leveraged to disseminate key messages, with scheduled monthly posts focusing on different themes.

- 3.2 Facebook emerged as the most effective platform, consistently generating higher-than-expected engagement—particularly during the initial phase. These posts attracted a substantial number of views and click-throughs to additional resources.
- 3.3 Several posts prompted significant interaction, with many users offering positive and supportive feedback. While some negative comments were anticipated, it was noteworthy that other community members often responded constructively, countering misinformation and overly critical remarks with balanced and informative perspectives.
- 3.4 Across the social media campaign for Facebook and Instagram the reach of the campaign was significant.

Reach	Interactions	Comments
21916	326	133

- 3.5 Articles in eNews were featured throughout 2024 in April, June, July, August, September and November editions, which circulated to over 4000 subscribers across the campaign with 259 subscribers’ clicking through to seek further information.
- 3.6 Tracking QR code engagement via the use of advertising in the bus shelters showed that over the April 2024 to March 2025 there were ninety-four occasions where community accessed information about the Pilot.

Manningham Council Web Page

- 3.7 Visitation to the page was tracked across April 2024 - June 2025 of the Pilot period. There were 4568 views of the page, with approximately fifty members of community accessing the specific flyers created and made available to assist in raising concerns with neighbours about wandering cats.
- 3.8 In addition, tracking data showed links which were provided to access further information on Agriculture Vic and RSPCA websites, along with detail on how to access to a free desexing program, were accessed and utilised by the community.

Feedback from community

- 3.9 Customer service request (CRM) data collated over the 18 months (January 2024 – June 2025) shows significant numbers of concerns raised by community regarding cats wandering and causing nuisance.

Category	Count
Cats Impounded	263
Cats Returned Home	39
Cats Rehomed	156
Cats Euthanised	49
Cat Wandering Complaints	247
Cat Cage / Trap Requests	155
Cats Surrendered	52

- 3.10 It is considered the increased awareness in the community regarding acceptable responsible animal ownership and cat confinement will have influenced the number of cats wandering complaints.
- 3.11 The above pound data also shows a high number of cats being impounded however this data is somewhat misleading, due to large groups of unowned cats being impounded from a small number of properties. While a number of cats were diseased or feral and required euthanising, the majority have been rehomed through our welfare agency partners.
- 3.12 A customer service case category was implemented to specifically track inquiries regarding the confinement order. Across the 18 months (Jan 2024 – June 2025) there were ten inquiries where the community member wished to voice their opposition towards the order. Two inquiries voiced their support for it with a further twelve requests seeking further information.

Community consultation on the Domestic Animal Management plan

- 3.13 The community consultation undertaken in June 2025 in preparation for the Domestic Animal Management Plan 2026-2029, sought views from the community, with 4800 visits to the Your Say Manningham page and 1887 completed survey submissions. This is considered a significant level of engagement for this type of consultation.
- 3.14 Further, responses included a broad age range as well as animal ownership.

Respondent Ownership Breakdown	
Dog Owners	62.40%
Cat Owners	17.80%
Owned Both	14.50%
Non Pet Owner	5.20%

- 3.15 In response to a question specifically looking at cat confinement and nuisance there were 797 specific responses provided with the majority of these expressing support.
- 3.16 An analysis of these responses showed approximately 67% of responses were supportive or had no issues with the current Order. Around 14% of respondents were explicitly not in support of any form of confinement. Approximately 9% of responses did not provide a clear position either in support or against the Order, while around 9% acknowledged a need to confine cats over night to prevent predatory behaviours, indicating a level of support for some controls on cats.

Total Responses	Support For Confinement	Against Any Confinement	Supported Cat Curfew	Unclear Position
%	67%	14%	9%	9%
(797)	(536)	(114)	(73)	(74)

- 3.17 Further analysis of the feedback showed opposition to the current arrangement from two different perspectives: one segment of respondents was against any confinement at all, whilst the second group acknowledged the need to confine cats but only via a night curfew.
- 3.18 Officers assume the second group of respondents have formed this view on the basis that only those cats that wander in the night are impacting the community and wildlife. This position is not supported by the research in the sector, nor the position being promoted by key animal welfare stakeholders as well as both Federal and State Governments.
- 3.19 Other repetitive themes made in responses to survey questions indicated:
- Where support for order was noted, there were regular requests for greater compliance by Council.
  - More education on the benefits of cat confinement is required.
  - Incentives for cat runs would be welcomed in the community.
  - Desexing of all cats was mentioned frequently
  - Many cat owners themselves supported the confinement order.
  - Some respondents who don't support the confinement order have formed a belief that the order is preventing cats from managing rodents, rats and mice.

#### Summary – Evaluation

- 3.20 The data collected as part of the evaluation informs the applied methodology:
- Awareness of changes,
  - Community accessing available information and key resources,
  - Measurement of community sentiment.
- 3.21 Throughout the Pilot, Council did not receive significant negative feedback, despite the requirements of the Order and the scale and breadth of engagement undertaken.
- 3.22 As part of the Domestic Animal Management survey 72% of 1,887 respondents indicated they were aware of both the order and the requirement to confine cats.
- 3.23 The survey and customer data collected confirm that cat nuisance remains a significant concern for community and there is broad support for continuing the confinement order.
- 3.24 Support for the order is widespread and not limited to one sector of the Manningham community, it is backed by key sector stakeholders and aligns with State and Federal strategic plans.
- 3.25 The ongoing behavioural shift will require a continued and balanced approach of education and enforcement.
- 3.26 The Cat Confinement Order delivers a clear and achievable message to cat owners, offering flexibility in how they meet the requirement to keep cats confined to their property.

- 3.27 The success of the pilot is largely due to extensive awareness efforts and informational support from key agencies, all of which are incorporated into the Domestic Animal Management Plan 2026–2029.

#### 4. COUNCIL PLAN / STRATEGY

##### 4.1 Council Plan 2025-2029.

- 1| Our community is safe, connected and inclusive.
- 2 | Our community is active and healthy with improved wellbeing
- 10 | Our Council is innovative, well governed and values our community

##### 4.2 Domestic Animal Management Plan 2022-2025 (actions 2 and 3).

#### 5. IMPACTS AND IMPLICATIONS

- 5.1 Finance / Resource Implications The implementation of the cat confinement initiative was budgeted for in City Safety's operational budget. Officers will continue to monitor by reviewing the number of cat complaints and requests received, as well as the number of cats impounded.
- 5.2 The continuation of the cat confinement order will have limited impact on cat owners, and the community more broadly. Information on how cat owners can achieve compliance with the order will continue to be made available.
- 5.3 The continuation of the cat confinement order will continue to promote and reinforce the responsible pet ownership messaging and support the welfare of cats and wildlife.
- 5.4 The majority of cat owners within Manningham are aware and have made the necessary arrangements in respect to the keeping of their cats in line with the Cat confinement order

#### 5. IMPLEMENTATION

##### 6.1 Communication and Engagement

Is engagement required?	Engagement has been undertaken via the Domestic Animal Management Survey 2025 which has given officers a good understanding of the sentiment of the community when it comes to the Cat Confinement Order.  The broader community will be informed of any decision to make the Cat Confinement Order permanent.
Stakeholder Groups	1. Cat owners 2. FOMDAC 3. Local Veterinary practices 4. Broader Manningham Community
Where does it sit on the	Consultation has been completed, and the next stage is to Inform the community of a permanent Cat

IAP2 spectrum?	Confinement Order, if endorsed.
Approach	<p>Following endorsement by Council, the current order will be amended and Gazetted as required.</p> <p>The permanent Cat Confinement Order will be notified to community via</p> <ul style="list-style-type: none"><li>- media statement,</li><li>- dedicated social media posts,</li><li>- articles in Manningham Matters and e-News,</li><li>- factsheets / website,</li><li>- as well as officer led community sessions at FOMDAC.</li></ul>

## 6.2 Timelines

Following endorsement by Council, the current Order will be revoked, and the new Order will be Gazetted and commence in the last quarter of 2025.

## 7. DECLARATIONS OF CONFLICT OF INTEREST

No officers involved in the preparation of this report have any general or material conflict of interest in this matter.



COUNCIL ORDER MADE UNDER SECTION 25 OF THE **DOMESTIC ANIMALS ACT 1994**

At its meeting on 23 September 2025 Manningham City Council resolved to make the following Order pursuant to section 25(2) of the **Domestic Animals Act 1994**.

**1. Revocation**

On commencement of this Order all previous Orders made by Council under section 25 of the **Domestic Animals Act 1994** are revoked.

**2. Commencement**

This Order commences on 24 September 2025.

**3. Cat confinement pursuant to section 25 of the Domestic Animals Act 1994**

All cats within the municipal district of the Manningham City Council must be securely confined to their owner's premises at all times.

Dated:

Andrew Day  
Chief Executive Officer

### 10.3 Domestic Animal Management Plan 2026-2029

File Number: IN25/712

Responsible Director: Director City Planning and Liveability

Attachments: 1 Draft Domestic Animal Management Plan 2026-2029 [↓](#)

#### PURPOSE OF REPORT

*The purpose of this report is to seek endorsement from Council on the public exhibition of the draft Domestic Animal Management Plan (DAMP).*

#### EXECUTIVE SUMMARY

*Council is required to develop a Domestic Animal Management Plan (DAMP) in accordance with the Domestic Animals Act 1994. Council's current Plan 2022-2025 sunsets in December 2025.*

*The Plan is a four-year action plan that provides Council with a strategic, balanced approach towards promoting responsible pet ownership and the welfare of dogs and cats in the community, as well as protecting the community and the environment from nuisance dogs and cats.*

*The plan also outlines how Council will enforce legislative requirements and compliance with its local laws related to animal management in Council's Community Local Law 2023.*

*Community engagement has been undertaken to inform the preparation of the draft Domestic Animal Management Plan 2026-2029. Following endorsement at the Council meeting on 23 September 2025, the Plan will be placed on public exhibition prior to being finalised for Council endorsement in November 2025.*

#### 1. RECOMMENDATION

**That Council:**

- A. Endorse the proposed draft Domestic Animal Management Plan being placed on public exhibition.**
- B. Note that the draft Domestic Animal Management Plan must be endorsed by Council prior to 4 December 2025. Council will be presented the final draft for endorsement at the 25 November 2025 Council meeting.**

#### 2. BACKGROUND

- 2.1 The draft Domestic Animal Management Plan 2026-2029 (refer attachment 1) has been developed by Council's City Compliance Team, informed by customer complaint data collected over the past four years, community and stakeholder consultation and independent research.
- 2.2 This report will seek Councillor endorsement at the September Council meeting, to place the draft DAMP on public exhibition to seek community feedback, before seeking final endorsement from Council at the November 2025 Council meeting. It will then be submitted to the State Government by 4 December 2025.



- 2.3 A three-phase consultation process was implemented to engage both the community and key stakeholders. The aim was to raise awareness of the Domestic Animal Management Plan (DAMP), highlight its objectives and key initiatives, then seek input from a diverse range of community members and selected stakeholders to help shape the draft DAMP.
- 2.4 Raising awareness of the opportunity to contribute to the DAMP was undertaken through a broad variety of engagement methods including:
- Internal engagement (with key teams and stakeholders)
  - Media releases.
  - Social media posts.
  - Promotion on Council's website & Your Say Manningham.
  - Your Say Manningham database email and SMS blast.
  - 8,434 registered pet owners (62.9% open rate, 13.8% click-through rate)
  - Manningham Matters.
  - Corflute signs position within Council reserves (emblazoned with a QR Code)
  - Translation of key messaging for CALD communities.
  - Stakeholder workshops at Friends of Manningham Cats and Dogs
  - Stakeholder Presentations at the:
    - Healthy Ageing Advisory Committee
    - FOMDAC
  - Promotion on Digital Screens at the:
    - Customer Service – Civic Centre
    - Leisure Centres
  - Newsletters:
    - Manningham Business eNews
    - Community Strengthening eNews
    - Sport and Recreation eNews
    - Environment eNews
  - Flyers (with a QR Code), left at key locations including Council buildings and private businesses including vets, cafes located within Manningham.
- 2.5 The Local Laws team attended several popular high volume Council reserves to engage with community and promote the survey. These pop ups were advertised on the website and on social media platforms.
- 2.6 During June 2025, 10 pop ups were conducted at the below locations and 16 community members were engaged:
- Bulleen Park
  - Stintons Reserve

- Aranga Reserve
- Ruffey Lake Park (Vic St)
- Warrandyte River Walk
- Mullum Mullum Creek Linear Park
- Finns Reserve

2.7 Emails and letters were sent to key external stakeholders (e.g. vets, shelters, animal groups, domestic animal businesses, environmental groups, sporting clubs etc) with an invitation link to participate in the community consultation activities.

2.8 An online survey ran via the Your Say Manningham page in June 2025.

### **3. DISCUSSION / ISSUE**

#### Response Overview

3.1 The level of engagement undertaken as part of the development of this plan was broader than any previous plans developed and resulted in more members of the community undertaking the online survey.

3.2 4800 visitors came to the Your Say Manningham site with 1887 surveys completed. In comparison, only 344 survey responses were received in preparation for the DAMP 2022-25.

3.3 It was an aim of the engagement strategy to ensure that there was some inclusion of non-animal owners in the responses which was achieved with a little over 5% of the responders not owning a pet.

3.4 Among respondents:

- 62.4% were dog owners
- 17.8% were cat owners
- 4.5% owned both
- 5.2% did not own a pet

3.5 Whilst residents were the largest contributors to the survey, responses were received from a broad section of the community including

- Community organisations
- FOMDAC
- Animal Training Clubs
- Dogs Victoria
- Sporting club members
- Domestic animal businesses
- Animal welfare & rescue groups
- Animal shelters
- Local Veterinarians.

- 3.6 Responses were received from all age groups, varying from those aged under 25 through to a significant number of respondents over the age of 65.
- 3.7 There was significant data received from the community via the online survey which highlighted key issues and suggestions which were then used to inform actions across the various themes:

Issues
<ul style="list-style-type: none"><li>• Dogs off lead / not under owner control</li><li>• Dog waste</li><li>• Dogs barking</li><li>• Wandering cats / cat confinement</li><li>• Registration cost</li><li>• Feedback on investigations</li><li>• Perceived lack of enforcement</li><li>• More leash free areas</li></ul>

- 3.8 Survey suggestions for managing these issues included the following ideas:

Suggestions
<ul style="list-style-type: none"><li>• Education and engagement activities to promote responsible pet ownership</li><li>• Greater physical presence in the community</li><li>• Enforce local laws</li><li>• Provide solutions to address dog waste</li><li>• Review provision of off lead areas, including fencing</li><li>• Improve access to and information on dog training</li><li>• Desexing of cats</li><li>• Initiatives to reduce dogs barking</li><li>• More infrastructure for dogs</li><li>• Subsidies for cat runs.</li><li>• Additional infrastructure within leash free areas<ul style="list-style-type: none"><li>• Taps</li><li>• Fencing</li></ul></li></ul>

- 3.9 A summary of some of the key findings have been included in the report and have informed the strategic actions which form part of the plan for the next four years.

Promoting & encouraging responsible pet ownership

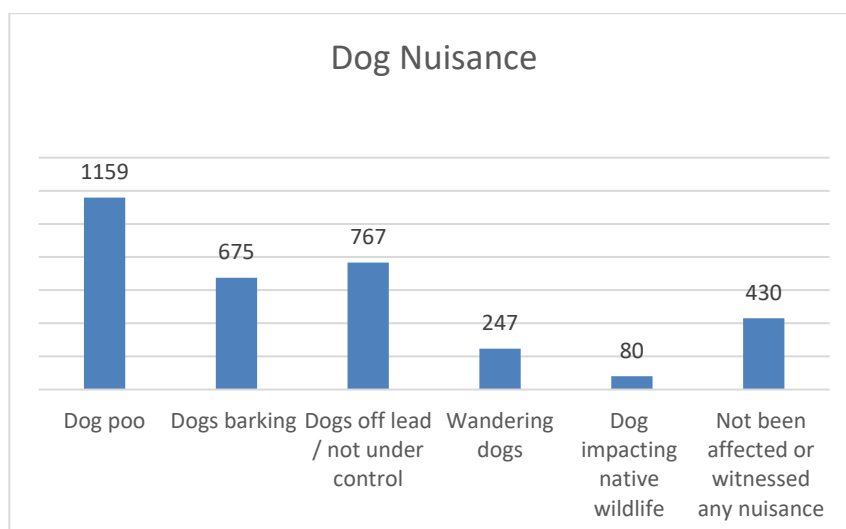
- 3.10 Council plays a significant role encouraging responsible pet ownership and this is achieved at Manningham through actively promoting responsible dog and cat ownership behaviours through a balanced approach that combines education with enforcement.
- 3.11 Recent community consultation has identified the importance of expanding education and engagement initiatives—particularly those that raise awareness of available facilities as well as development of further services that support pet owners.
- 3.12 Feedback also highlighted the need to strengthen compliance efforts for those who do not meet responsible animal management standards.
- 3.13 Council recognises the increasing demand for digital service delivery and online engagement, including the use of social media platforms to reach and inform the community, especially our CALD communities.

Animal registration & over population

- 3.14 96% of respondents were aware of the need to register and microchip their dog or cat by the age of three months. A number of responses highlighted concerns on non-registration which will be referred to the City Compliance Team for investigation. Many suggestions made by the community on this issue Council is unable to progress due to the requirements which are set out in the overarching State Government legislation.
- 3.15 88% of respondents supported the introduction of compulsory cat desexing as a strategy to assist in addressing cat and kitten overpopulation. The concept was repeatedly reinforced by respondents throughout the survey when responding to questions and seen as a potential solution to address cat nuisance behaviour in addition to over population.

Nuisance dogs

- 3.16 Respondents provided 3403 responses to how they had been affected by dog nuisance (a number of respondents marked multiple boxes of types of nuisances experienced).
- 3.17 430 respondents to the DAMP survey indicating that they have not been affected by dog nuisance.



3.18 The main types of nuisance issues identified were:

- Barking dogs
- Dogs not being under affective control when being walked
- Owners failing to pick up dog litter.

3.19 The engagement results aligned with the trends identified in customer complaint data received by Council.

3.20 There was a low percentage (9%) of respondents who reported this nuisance behaviour to Council, and reasons identified for this included:

- Respondents didn't know they could report, or didn't know who to report.
- Behaviour was seen as tolerable, trivial, or not worth reporting.
- The dog or owner could not be identified.
- There was a lack of confidence in Council action.
- Reporting was seen as too complicated, time-consuming, or ineffective.
- Fear of confrontation or repercussions.
- Worry about the wellbeing of the dog involved.

#### Nuisance Cats

3.21 50% of respondents to the DAMP survey indicated they have not been affected or witnessed any nuisance cat behaviour.

3.22 Of those who had been affected, many responses indicated they were impacted on multiple occasions by behaviours associated with cats wandering and not being secured to their property. Of these responses, only seven percent reported the incidents of cat nuisance to Council.

3.23 It was identified that 72% of respondents had awareness of the Cat Confinement Order being in place and that there was overall support for the confinement order.

3.24 In response to the position of the current cat confinement order:

- 9% of respondents did not provide a clear position either in support or against the order,
- 67% of responses were supportive or had no issues with the current order, and
- 23% did not support the confinement order.

Total Responses	Support For Confinement	Against Any Confinement	Supported Cat Curfew	Unclear Position
%	67%	14%	9%	9%
(797)	(536)	(114)	(73)	(74)

3.25 However, it should be noted that of the 187 individuals who did not support the confinement order, 39% of these responses acknowledged a need to confine cats over night to prevent predatory behaviour, indicating support for confinement in a more limited, overnight form.

3.26 It must be noted that this position is not supported by the research undertaken in the sector, nor the position being promoted by key stakeholders including key animal welfare agencies and the Federal and State Governments.

3.27 Other observations from the responses included:

- Where cat confinement was supported, there was often a request for greater compliance and enforcement.
- More education on cat confinement is required.
- There should be incentives for cat runs.
- Desexing of all cats was frequently suggested.
- Many cat owners supported the confinement order.
- There is a clear correlation between those who don't support confinement order with those who believe that the cat confinement order is preventing cats from managing rodents, rats and mice.

#### Dog walking & lease free areas

3.28 Key concerns raised in the survey by respondents included:

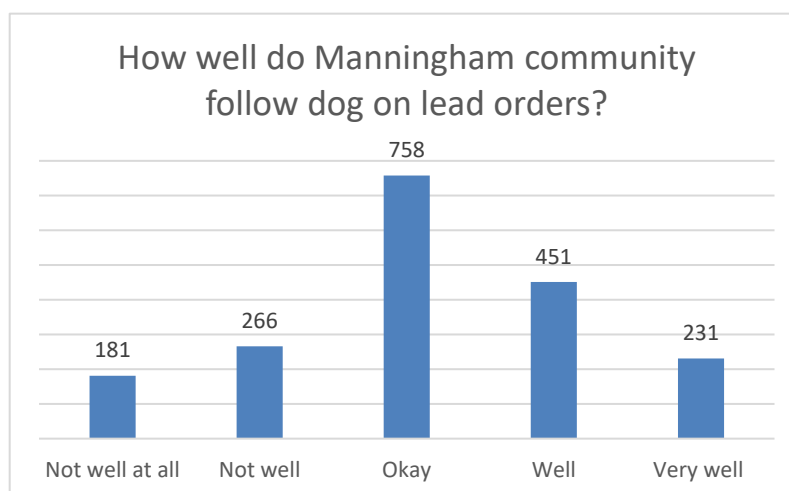
- Dogs being walked off lead, not under control, with owners not taking responsibility.
- Safety concerns.
- Dog waste.
- Impact on native wildlife Infrastructure amenities, insufficient bins, signage, and conflict with cyclists on shared paths.

3.29 18% of respondents expressed no concerns about walking in Manningham.

3.30 53% of respondents attend an off-leash area in Manningham. An analysis of the low number of respondents expressing concerns regarding leash free areas including:

- Poor recall or control of their dog or others.
- Aggressive dog experiences.
- Size mismatch concerns.
- General nervousness or safety concerns.
- Dog waste

3.31 Overall, respondents indicated their view on compliance with the onlead order as follows, with 1887 responses in total.



3.32 Through consultation conducted to inform the development of the DAMP, we know that there is strong support for Council to take a more active role in promoting and enforcing responsible pet ownership in Manningham.

3.33 As part of the engagement a range of views were received in relation to leash free areas and the associated infrastructure. These included:

- A need for more leash free areas including more fenced enclosed areas.
- Desire for designated zones for reactive or small dogs.
- Adequate parking.
- Concerns about shared spaces with children and wildlife.
- The majority (85%) of respondents indicating that a litter bin being provided encourages a dog owner to pick up dog waste.
- More dog-friendly facilities and waste stations.
- Use of benches with no gaps.
- Water taps.
- Better signage and fencing in parks

Minimising the risk of dog attack

- 3.34 69% of respondents had not experienced or witnessed animal aggression in the past 12 months, while 26% reported having encountered such incidents.
- 3.35 Only 17% of those affected chose to report the incident to Council. Reasons for not reporting included:
- The incident was considered too minor to warrant formal reporting.
  - The situation was resolved at the time, with the dog owner showing remorse.
  - A lack of clarity around how to report, or insufficient details to support a report.
  - Concerns about Council's responsiveness to such matters.
  - Fear of confrontation, potential retaliation, or concern for the welfare of the dog.

Key initiatives in response to stakeholder engagement

- 3.36 A complete copy of the draft DAMP has been included as Attachment 1 to this report, this plan will go out for public exhibition as the final stage of consultation.
- 3.37 In response to community feedback, feedback sought from internal stakeholders, including comments and observations from officers directly responsible for managing domestic animals within the municipality, the following initiatives (which are in addition to a range of existing ongoing activities) have been developed to address the key objectives of the DAMP:
- Theme 1: Training of authorised officers.
  - Theme 2: Promoting responsible pet ownership.
  - Theme 3: Animal registration and overpopulation
  - Theme 4: Nuisance dogs and cats
  - Theme 5: Dog walking and leash free areas
  - Theme 6: Minimising the risk of dog attack.
  - Theme 7: Declared – dangerous, menacing and restricted dogs
  - Theme 8: Domestic animal businesses
- 3.38 The draft DAMP, in accordance with the Domestic Animals Act 1994, sets out the identified actions, timing and evaluation. A summary of the actions against each theme have been included below.

THEME 1: TRAINING OF AUTHORISED OFFICERS	
Maintain knowledge and improve officer skills.	
1.1	Identify additional training needs in response to service demand, legislative changes, and emerging risks.
1.2	Deliver targeted training to authorised officers aligned with individual development plans.
1.3	Attend relevant training, information sessions, and conferences offered by key animal welfare organisations including Animal Welfare Victoria and RSPCA.
1.4	Maintain an up-to-date register of staff training activities.



1.5	Regularly review and update procedures.
<b>THEME 2: PROMOTE RESPONSIBLE PET OWNERSHIP</b>	
<b>Promote responsible pet ownership through increased education and information provision</b>	
2.1	Develop and implement communication tools and strategies to inform the community on the following matters: <ul style="list-style-type: none"> <li>• Animal registration and identification</li> <li>• Dogs off-lead</li> <li>• Promotion of dog friendly spaces</li> <li>• Picking up after your dog</li> <li>• Confining your cat to your property</li> <li>• Impacts of dogs and cats on wildlife</li> <li>• Barking dog information</li> </ul>
2.2	Explore partnerships with stakeholders to deliver community education events over the life of the DAMP.
2.3	Consider the feasibility of offering dog training programs for identified groups within the community.
<b>Promote responsible cat ownership to support the 24-hour cat confinement requirement</b>	
2.4	Promote and share resources that educate the community.
<b>THEME 3: ANIMAL REGISTRATION AND OVER POPULATION</b>	
<b>Improve pet registration rates</b>	
3.1	Undertake door-knocking campaigns to follow up on unrenewed registrations.
3.2	Conduct field checks, microchip audits and sale notification follow-ups.
3.3	Promote incentives to encourage registration of young, un-desexed animals.
3.4	Develop a communications plan to promote the need to update microchip details.
3.5	Explore ways to make pet registration and responsible animal ownership information more accessible to multicultural communities.
3.6	Review online registration process.
<b>Increase desexing rates to reduce overpopulation.</b>	
3.7	Assess the feasibility of introducing mandatory desexing Order for cats.
3.8	Increase awareness and availability of discounted desexing services.
3.9	Introduce a desexing subsidy program to financially support disadvantaged pet

	owners.
<b>THEME 4: NUISANCE DOGS AND CATS</b>	
<b>Reducing the incidents and impact of dog nuisance behaviour</b>	
4.1	Analyse complaint data to guide proactive patrols to address issues associated with dog nuisance, off leash compliance and dog waste.
4.2	Review and enhance procedures for barking dog complaints.
4.3	Collaborate with stakeholders to deliver education on responsible pet ownership initiatives, such as dog barking and effective control.
4.4	Investigate and identify barriers to incident reporting and implement a strategy to address this with the community.
4.5	Work in partnership with the Waste team to evaluate the placement of waste bins in parks, reserves and on linear trails to ensure that there are sufficient facilities provided.
<b>Reduce the incidents and impact of cat nuisance behaviour</b>	
4.6	Collaborate with stakeholders to deliver education on cat confinement concerns and other responsible pet ownership concerns.
4.7	Investigate and identify barriers to incident reporting and implement a strategy to address this with the community.
4.8	Update the Council website with current information from stakeholders regarding cat confinement.
<b>THEME 5: DOG WALKING AND LEASH FREE AREAS</b>	
<b>Recognising community needs.</b>	
5.1	Commence development of new Open Space Strategy in 2025 to assess strategic need for dog parks across the municipality.
<b>Increase visibility and responsiveness of animal management officers.</b>	
5.2	Increase proactive patrols in high-use areas to enforce dog control laws and educate the public.
<b>Reduce dog waste in public spaces.</b>	
5.3	Work in partnership with the Waste Team to evaluate the placement of waste bins in parks, reserves and on linear trails to ensure that there are sufficient facilities provided.
<b>Increase use of leash free areas</b>	

5.4	Enhance online tools and information regarding leash free areas and the controls which are in place.
<b>THEME 6: MINIMISING THE RISK OF DOG ATTACKS</b>	
<b>Reduce dog aggression</b>	
6.1	Maintain best-practice approach to investigations into dog aggression.
6.2	Review dog aggression data to guide proactive patrols.
6.3	Consider declaring dogs dangerous after serious incidents of dog aggression.
6.4	Investigate barriers to incident reporting and implement a communication strategy.
6.5	Raise awareness of pet ownership responsibilities by communicating the outcomes of court proceedings.
<b>THEME 7: DECLARED – DANGEROUS, MENACING AND RESTRICTED DOGS</b>	
<b>Ensure compliance for declared dogs.</b>	
7.1	Conduct annual inspections of declared dog properties, checking fencing, housing, and signage.
7.2	Review and enhance information for dog owners to ensure there is a clear understanding as to dog behaviour that may lead to their dog being 'declared' as a dangerous or menacing.
<b>THEME 8: DOMESTIC ANIMAL BUSINESSES</b>	
<b>Protect welfare of animals</b>	
8.1	Identify unregistered domestic animal businesses via advertising reviewing advertisements - including pets advertised for sale (e.g. social media, local papers, notice boards), ensure registration & compliance.
8.2	Conduct annual compliance inspections of domestic animal businesses
8.3	Provide online information on registering a new domestic animal business.

- 3.39 The actions in the draft DAMP have been prepared in accordance with the Domestic Animals Act 1994 sets out the identified actions, timing and evaluation. A summary of the actions against each theme have been included below.

#### 4. COUNCIL PLAN / STRATEGY

##### 4.1 Council Plan 2025-2029.

- 1 | Our community is safe, connected and inclusive.
  - a. Specifically Council Plan action 1.2.3: Support responsible pet ownership and animal welfare by the development and implementation of the Domestic Animal Management Plan, focused on community education, public safety, pet wellbeing.
- 2 | Our community is active and healthy with improved wellbeing
- 10 | Our Council is innovative, well governed and values our community.

#### 5. IMPACTS AND IMPLICATIONS

##### Finance / Resource Implications

- 5.1 All Local Government authorities are required to develop a DAMP in accordance with Section 68A of the Domestic Animals Act 1994.
- 5.2 Pet owners and the broader community look to Council for guidance and support to assist them by providing a balanced approach to safe, well maintained open spaces for animals to exercise, play and be trained.
- 5.3 The City Compliance Team is committed to providing high quality, proactive and effective services to meet the community's needs.
- 5.4 Most actions covered by the draft DAMP are funded out of existing operational budgets. If deemed feasible after investigation, some actions will require additional funding which will be applied for annually as part of the annual budget process. These include:
  - Action 2.3 - Consider the feasibility of offering dog training programs for identified groups within the community.
  - Action 3.7 - Assess the feasibility of introducing mandatory desexing Order for cats.
  - Action 3.9 – Introduce a desexing subsidy program to financially support disadvantaged pet owners.
- 5.5 Whilst actions 2.3 and 3.9 only require additional funding as part of the implementation process, action 3.7 which relates to a mandatory desexing order will require a separate process which involves coming back to Council separately as part of a legislated process to seek approval (in the event this is supported).
- 5.6 Council officers as part of the DAMP engagement with stakeholders see this recommendation as complementing the existing cat confinement order and providing another tool to address cat over population in the community. As part of any proposal being brought to Council, there will be appropriate exemptions to reduce the impact on any existing registered cat population.

**6. IMPLEMENTATION****6.1 Communication and Engagement**

Stakeholder Groups	<ol style="list-style-type: none"><li>1. Manningham domestic animal owners</li><li>2. Manningham residents more generally, including park users and sporting club members.</li></ol>
Is engagement required?	Yes
Where does it sit on the IAP2 spectrum?	Inform and Consult: The community will be informed of the results of the extensive consultation survey and asked to provide final comments on the draft Domestic Animal Management Plan.
Approach	Social media and Council's Yoursay Manningham Page will be utilised to inform community about the release of the draft Domestic Animal Management Plan.

**6.2 Timelines**

After endorsement by Council at the meeting of 23 September 2025, the draft Domestic Animal Management Plan will be placed on public exhibition as a final stage of consultation.

The proposed final draft of the DAMP will then be presented to Council for endorsement at the 25 November 2025 Council meeting.

**7. DECLARATIONS OF CONFLICT OF INTEREST**

No officers involved in the preparation of this report have any general or material conflict of interest in this matter.



Draft  
**Domestic Animal  
Management Plan  
2026 – 2029**







### **Acknowledgement of Country**

Manningham Council acknowledges the Wurundjeri Woi-wurrung people as the Traditional Owners of the land and waterways that is now known as Manningham.

Council pays respect to Elders past, present and emerging and values the ongoing contribution to enrich and appreciate the cultural heritage of Manningham.

Council acknowledges and respects Australia's First Peoples as Traditional Owners of lands and waterways across Country and encourages reconciliation between all.

Downloaded from Manningham Council's Annual Management Plan 2025

**Our diverse community**

Council also values the contribution made to Manningham over the years by people of diverse backgrounds and cultures.

**Our commitment to gender equality**

We are committed to ensuring that everyone in our community is treated with dignity, respect and fairness. We consider the gender, equality and diversity of all people in our community as we develop our plans, strategies and services. We will uphold our requirements in the Victorian Government's *Gender Equality Act 2020* and will continue to seek ways to improve all that we do to make Manningham a safe, respectful and inclusive community.

**Our commitment to people with disability**

We are committed to working with our community to enhance the health and well-being of people with disabilities. Activities targeting people with disabilities are integrated and reflected across our Council Plan, our Health and Wellbeing Strategy and associated action places to address the *Victorian Government's Disability Act 2006* 38(1).



## Contents

Introduction	5
Legislation framework	6
About Manningham	6
Our community	7
Community engagement	9
Our role in domestic animal management	11
Local laws, Orders and controls	14
Our Domestic Animal Management Plan 2026 – 2029	15
Theme 1: Training of authorised officers	16
Theme 2: Promoting responsible pet ownership	18
Theme 3: Animal registration and overpopulation	20
Theme 4: Nuisance dogs and cats	23
Theme 5: Dog walking and leash free areas	27
Theme 6: Minimising the risk of dog attack	30
Theme 7: Declared – dangerous, menacing and restricted dogs	32
Theme 8: Domestic animal businesses	34
Review and evaluation	35

## Introduction

We recognise the value of pet ownership and its benefits for health and wellbeing. We are committed to ensuring the welfare of pets while protecting the community and local environment from nuisance dogs and cats.

The Domestic Animal Management Plan 2026 – 2029 outlines our key objectives:

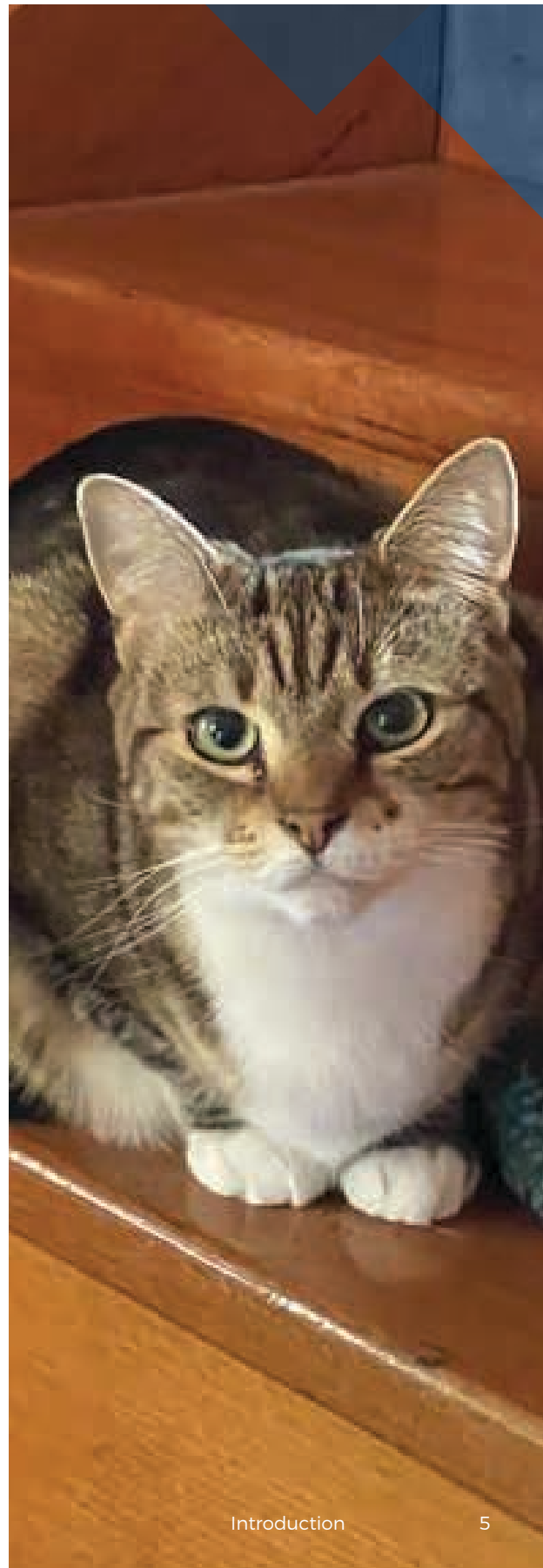
- Promote responsible pet ownership and protect the welfare of dogs and cats
- Protect the community and environment from nuisance dogs and cats
- Deliver effective domestic animal management services

This plan balances community and stakeholder needs with compliance under the *Domestic Animals Act 1994*, ensuring pets and people can live together harmoniously without compromising environmental or community amenity.

This plan was developed collaboratively by the City Compliance Team and was informed by:

- An analysis of community complaint data over past four years
- Community and stakeholder consultation and engagement
- Independent research and best practice insights.

*The Domestic Animal Management Plan is an endorsed supporting strategy in the Manningham Council Plan.*



## Legislation framework

Under the *Domestic Animals Act 1994*, every Council must develop and implement a Domestic Animal Management Plan every four years.

The plan must:

- Evaluate the adequacy of animal control services
- Provide training programs for authorised officers
- Include strategies to:
  - Promote responsible pet ownership of dogs and cats
  - Ensure compliance with legislation
  - Minimise the risk of dog attacks
- Address overpopulation and euthanasia rates
- Encourage pet registration and identification of cats and dogs
- Reduce nuisance caused by cats and dogs
- Identify and manage dangerous, menacing and restricted breed dogs
- Review existing Orders and local laws
- Monitor and evaluate the plan periodically.
- Each Council must review its Domestic Animal Management Plan annually and publish an evaluation in its Annual Report.

## About Manningham

Manningham is home to over 131,761 residents and stretches across 114km<sup>2</sup> kilometres in Melbourne's beautiful eastern suburbs. We're just 12km from Melbourne's CBD at our western edge in Bulleen and reach out to Wonga Park in the east, about 32km from the city centre.



Our suburbs include:

- Bulleen, Doncaster, Doncaster East, Donvale
- Park Orchards, Templestowe, Templestowe Lower
- Warrandyte, Warrandyte South
- Parts of Wonga Park, Nunawading and Ringwood North

From the urban hub of Doncaster Hill to the tranquil horse trails of Warrandyte, Manningham offers a unique blend of city convenience and country charm.



## Our community

### A diverse and vibrant community

We are proudly multicultural. Our residents bring a rich mix of languages, traditions and cuisines. The most common ancestries include Chinese, English, Australian, Italian and Greek.

- 44% of residents were born overseas (compared to 35.7% across Greater Melbourne)
- 46% speak a language other than English at home
- Overall, 19.7% of the population was aged between 0 and 17 and 28.4% were aged 60 years and over.

### Population growth

By 2045, our population is expected to grow to 145,598<sup>1</sup>, with Bulleen and Doncaster seeing the most growth. This growth means more people enjoying our parks and public spaces - including more dogs being walked! That's why we're planning ahead to make sure our open spaces are welcoming, safe and shared respectfully between pet owners and non-pet owners.

### Protecting nature and wildlife

As our community grows, so does our responsibility to protect the natural environment. We're committed to:

- Raising awareness about the impact of pets on wildlife
- Encouraging responsible pet ownership
- Keeping dogs and cats safe and secure to reduce harm to native animals.

### Domestic animal ownership in Manningham

We deliver a broad range of initiatives to encourage responsible pet ownership and ensure the effective management of domestic animals in accordance with the *Domestic Animals Act 1994*. These activities are reviewed annually, with performance outcomes reported to the Victorian Government's Department of Energy, Environment and Climate Action.

<sup>1</sup> ABS Community Profile ID

### Domestic animal management services snapshot 2024-25

Animal registrations	2024-25
Dog registrations	8712
Cat registrations	3049
Domestic animal businesses in Manningham	10
Declared dogs	3

Manningham animal pound	2024-25
Dogs admitted	122
Dogs reunited with owner	95
Dogs rehomed	16
Cats admitted	176
Cats reunited with owner	26
Cats rehomed	101

Customer requests received	2024-25
Animal customer requests received	4399
Dog aggression (alleged)	153
Barking dogs	541
Dogs wandering	230
Dog litter	54
Cats wandering	247
Cat cage requests	155

Table 1 – Domestic animal management services 2024-25



## Community engagement

To help shape Manningham's Domestic Animal Management Plan, we invited the community to share their views through a consultation process held in June 2025. The feedback provided valuable insights into local priorities, concerns and suggestions for improving animal management across the municipality.

### The consultation aimed to:

- Raise awareness of the Domestic Animal Management Plan and its objectives
- Highlight key initiatives proposed in the plan
- Capture feedback from our diverse community and stakeholders (including non-pet owners)

### Engagement approach

Awareness and engagement were driven through a variety of methods:

- Online surveys
- Social media promotion
- Direct stakeholder outreach
- Community pop-ups and events
- Print and digital media
- Signage at local parks and reserves.

### Who we heard from

We received 4,800 visits to our engagement platform and 1,884 completed survey responses. Over 5% of respondents were non-pet owners, helping ensure the plan reflects broader community views.

Among respondents:



**62.4%** dog owners



**17.8%** cat owners



**14.5%** owned both dogs and cats



**5.2%** did not own a pet

We also heard from:

- Community organisations
- Domestic animal businesses
- Animal welfare and rescue groups
- Animal shelters and veterinarians
- Friends of Manningham Dogs and Cats (FOMDAC)
- Animal training clubs
- Dog Victoria.

### Community suggestions:

- More education and engagement
- Stronger enforcement and presence
- Access to dog training
- Infrastructure improvements (fencing, bins, taps).

### What our community told us

Feedback showed strong support for:

- Responsible pet ownership
- Safer, more inclusive public spaces
- Balancing community needs with animal welfare.

Key findings from the consultation:



**96%** knew pets should be microchipped and registered by 3 months of age



Many supported simpler, more flexible registration options



**50%** experienced cat nuisance in the past year



**72%** were aware of the 2024 cat confinement Order



Main dog-related concerns: dog waste, off-lead dogs, barking



Support for cat desexing

### Community concerns:

- Dogs off-lead and not under control
- Barking and waste
- Wandering cats and confinement
- Registration costs
- Perceived lack of enforcement.

# Our role in domestic animal management

Domestic animal management services in Manningham, which includes pound services, are delivered by the Local Laws team and supported by an administrative team. The Local Laws team are Authorised Officers for the purpose of the *Domestic Animals Act 1994*, Manningham Council Local Laws and other relevant legislation.

The Local Laws team is comprised of multi-skilled officers who undertake a broad range of duties. The officers are trained in core areas of domestic animal regulation and control to undertake detailed investigations and perform specialised tasks as required under the Act.

Some of the programs, responsibilities and tasks routinely undertaken by the team include:

<b>Promotion of responsible pet ownership</b>	<ul style="list-style-type: none"><li>• Social media promotions (e.g., registration renewals)</li><li>• Website information</li><li>• Brochures and fact sheets</li><li>• Newsletter</li><li>• On-hold messaging</li><li>• Information provided to vets and domestic animal businesses</li><li>• Participation in community festivals and events</li></ul>
<b>Identification and registration</b>	<ul style="list-style-type: none"><li>• Annual registration renewal notices and follow-up process</li><li>• SMS reminders</li><li>• Online forms for new registrations</li><li>• Online registration payments</li><li>• Free initial registration for animals registered prior to the age of 6 months (irrespective of desexing)</li><li>• Lifetime registration tags</li><li>• Periodic cross-referencing of Microchip Registry databases with the Manningham Council animal registration database</li><li>• Follow-up sale notifications from domestic animal businesses</li><li>• Door knock campaigns to follow up on non-renewals and identify unregistered pets</li><li>• Officers equipped with microchip scanners</li></ul>



<b>Dog attack, dangerous dog</b>	<ul style="list-style-type: none"> <li>• Immediate response to reports of aggression, dog attacks or dangerous dogs</li> </ul>
<b>Animal nuisance complaints</b>	<ul style="list-style-type: none"> <li>• Initial response to complaints within 48 hours</li> <li>• Online help information</li> <li>• Online system for lodging complaints</li> </ul>
<b>Wandering cat complaints</b>	<ul style="list-style-type: none"> <li>• Complaints investigated; cat cages may be provided to manage ongoing nuisance or feral cat issues</li> <li>• Online system for lodging complaints</li> </ul>
<b>Animal welfare, cruelty matters</b>	<ul style="list-style-type: none"> <li>• Support provided to RSPCA for animal welfare concerns, as Council Officers are not authorised under the <i>Prevention of Cruelty to Animals Act 1986</i></li> </ul>
<b>After hours services</b>	<ul style="list-style-type: none"> <li>• 24/7 emergency response for dog aggression and animal pick-up</li> </ul>
<b>Patrols (proactive and reactive)</b>	<ul style="list-style-type: none"> <li>• Targeted patrols of parks and reserves to ensure dogs are under effective control</li> </ul>
<b>Dog walking facilities</b>	<ul style="list-style-type: none"> <li>• Dog activity centre available at Aranga Reserve</li> <li>• Litter bins provided in popular dog parks</li> </ul>
<b>Dog off-lead, prohibited areas</b>	<ul style="list-style-type: none"> <li>• Designated off-lead areas and prohibited zones established under Council Order</li> </ul>
<b>Cat confinement, prohibited areas</b>	<ul style="list-style-type: none"> <li>• Council Orders require confinement to the property and prohibition in cats in designated areas</li> </ul>
<b>Domestic animal business inspections</b>	<ul style="list-style-type: none"> <li>• Annual inspections and complaint investigations for pet shops, trainers, boarding facilities, breeders and shelters</li> </ul>
<b>Declared dogs (dangerous, menacing or restricted breeds)</b>	<ul style="list-style-type: none"> <li>• Annual inspections for declared dangerous, menacing, or restricted breed dogs</li> <li>• Provision of State Government fact sheets and information</li> </ul>
<b>Prosecutions</b>	<ul style="list-style-type: none"> <li>• Council prosecutes offences under relevant legislation</li> </ul>
<b>Animal management officers</b>	<ul style="list-style-type: none"> <li>• Ongoing professional development and training for Local Laws Officers performing animal management duties</li> <li>• Operational procedures are reviewed annually to ensure current with legislative requirements and changes</li> </ul>
<b>Review of Manningham Council Orders</b>	<ul style="list-style-type: none"> <li>• Periodic review of Council Orders under the <i>Domestic Animals Act</i></li> </ul>

Table 2 – Programs, responsibilities and tasks

## Manningham Council Pound

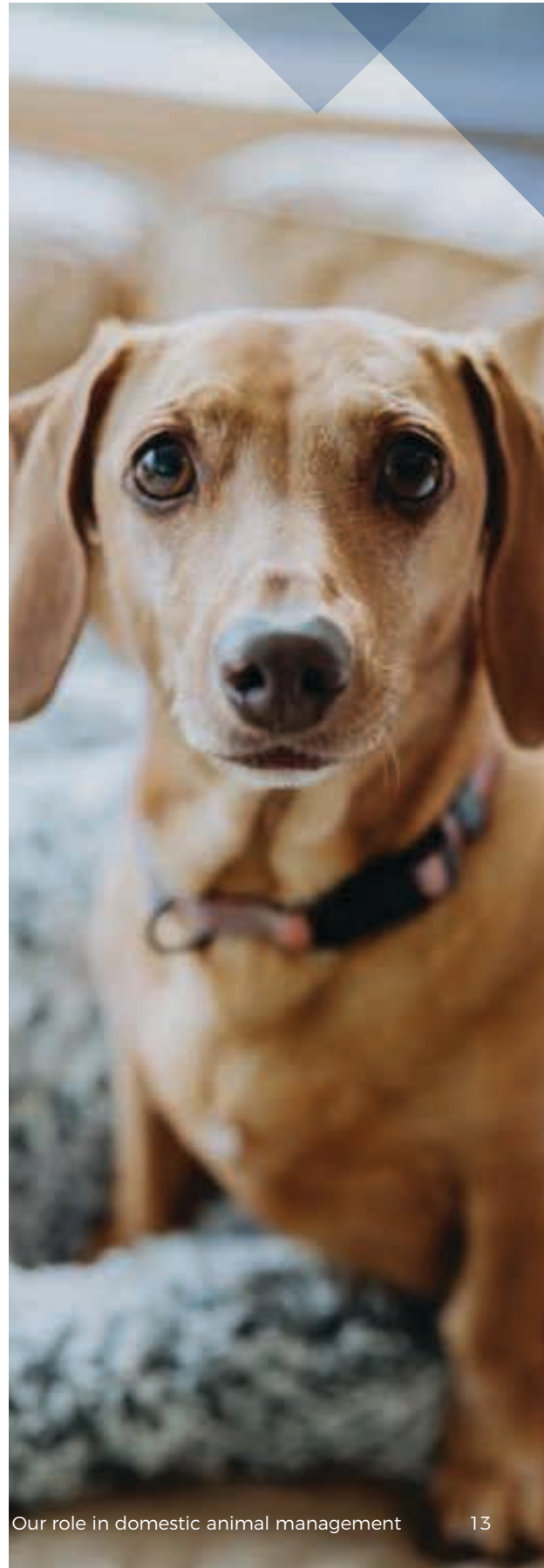
We also operate the Manningham Pound Facility, located at 620-628 Blackburn Road, Doncaster East.

The Pound is managed by the Local Laws team, as opposed to dedicated pound staff which is quite unique in the sector within the metropolitan area.

This facility operates to house lost dogs and cats where an owner cannot be located or where animals have been seized as part of ongoing animal aggression investigations.

All efforts are made by Officers to reunite animals with owners before taking them to the Pound, any pets which are not identifiable and lost are advertised on the Manningham Council webpage.

The Pound is only open to the public by appointment and re-housing of animals does not occur directly out of this facility. We work closely with partners including local veterinarians and Blue Cross Animal Society.



Our role in domestic animal management

13

## Local laws, Orders and controls

Under the *Domestic Animals Act 1994*, we are empowered to make local Orders to more effectively manage dogs and cats within their municipality.

In accordance with section 71 of the *Local Government Act 2020* and Section 42 of the *Domestic Animals Act 1994*, we are also authorised and have enacted several local laws concerning domestic animal management.

We have implemented a range of such laws, designed to encourage responsible pet ownership and minimise the impact of domestic animals on neighbourhood amenity and community safety.

Consistent with principles of good governance, we conduct reviews of the Local Laws and Orders made pursuant to the *Domestic Animals Act 1994* to confirm their ongoing necessity and effectiveness. A summary of these laws is provided in the table below.

Manningham Local Law 2023 Part 6 - Animals	
<b>Clause 58</b>	Specifies the number and types of animals that may be kept on residential land without a permit. These controls are amenity based and there is a Permit process for extra dogs/cats
<b>Clause 60</b>	Specifies requirement for adequate, clean and appropriate housing for animals
<b>Clause 62</b>	Specifies requirement to both carry a bag and remove their dog's waste when left in a public place

Domestic Animals Act 1994	
<b>Order pursuant to Section 25(2)</b>	Order that prohibits or imposes conditions as to the means of restraint of dogs and cats, in any public area of Manningham
<b>Order pursuant to Section 26(2)</b>	Order that prohibits or imposes conditions as to the means of restraint of dogs and cats, in any public area of Manningham

Planning and Environment Act 1987	
<b>Section 173</b>	Planning Scheme provisions are in place that do not allow dogs or cats to be present in designated areas

## Our Domestic Animal Management Plan 2026 – 2029

We have developed a comprehensive program of actions and initiatives to be implemented throughout the life of the Domestic Animal Management Plan 2026 – 2029.

This program is designed to ensure that animal management services in Manningham continue to meet the objectives of the *Domestic Animals Act 1994* and remain responsive to the needs of the local community.

The plan reflects insights gathered through community consultation conducted between May and June 2025. This engagement captured a wide range of perspectives on animal management, animal welfare and the needs of pet owners across Manningham, as well as users of our public open space. The feedback has helped identify both ongoing and emerging issues, informing the development of targeted actions to meet current and future service demands.

The program is structured around eight key areas which align with the *Domestic Animals Act 1994*:

<b>Theme 1</b>	Training of authorised officers
<b>Theme 2</b>	Promoting responsible pet ownership
<b>Theme 3</b>	Animal registration and overpopulation
<b>Theme 4</b>	Nuisance dogs and cats
<b>Theme 5</b>	Dog walking and leash free areas
<b>Theme 6</b>	Minimising the risk of dog attack
<b>Theme 7</b>	Declared – dangerous, menacing and restricted dogs
<b>Theme 8</b>	Domestic animal businesses

Activities and initiatives under each theme have been developed with reference to the *Domestic Animals Act 1994* Manningham Local Laws, associated Orders, relevant legislation and industry best practices in animal management.

# Theme 1:

## Training of authorised officers

### Objective

To identify and deliver training opportunities that support all staff in developing the skills and knowledge required to perform their roles safely, effectively, and in accordance with the requirements of the *Domestic Animals Act*.

### Current situation

Manningham animal management services are delivered by the Local Laws team through the City Compliance, City Safety Unit. The Local Laws team is comprised of 8 multiskilled authorised officers who operate in designated zones, with approximately 25% of the workload (or 2.0 FTE) allocated to animal management duties. This team is supported by a shared administrative team.

In 2024-25, the team responded to 4,339 animal management requests, this number continues to increase annually. Animal management services are provided 8:30am to 5:00pm, Monday to Friday. An emergency after-hours service is provided by an on-call Local Laws Officer to handle dog aggression and animal pick up requests. We also operate a Pound facility which is managed by the Local Laws Officers requiring a range of skills and training to care for dogs and cats and manage the facility.

### Ongoing activities

All newly appointed staff are required to undertake induction covering Manningham's corporate policies, procedures, and internal systems. This process ensures familiarity with operational protocols, which are regularly reviewed and updated to reflect best practice and organisational priorities.

On-site training and ongoing coaching are provided to identify and address any skill or knowledge gaps. All staff within Local Laws complete annual training aligned with their individual development plans. Officers are encouraged to complete a relevant certificate course in Government Compliance and Animal Control and Management as part of their development plans.

### Corporate training areas:

- Bullying and harassment
- Child safe standards
- Domestic and family violence identification training
- Conflict of interest
- Employee equal opportunity
- Fraud and corruption
- Information privacy
- Occupational health and safety
- Code of conduct.

### Specialised training areas:

- OHS
- Situational awareness
- Managing aggressive and unreasonable customers
- Conflict management training
- First aid and CPR
- Animal handling and behaviour dog / cat
- Aggressive dog handling
- Livestock handling
- Animal transportation
- Breed identification (restricted)
- Dog bite safety training
- Law and investigation training
- Emergency management training.



### Theme 1: Action plan

Maintain knowledge and improve officer skills			
	Action	When	Evaluation
1.1	Identify additional training needs in response to service demand, legislative changes and emerging risks.	Annually	Training needs analysis completed annually.
1.2	Deliver targeted training to authorised officers aligned with individual development plans.	Annually	Percentage of officers completing training per plan.
1.3	Attend relevant training, information sessions and conferences offered by key organisations, including Animal Welfare Victoria and RSPCA.	Annually	Attendance at available training sessions.
1.4	Maintain an up-to-date register of staff training activities.	Quarterly	Staff training register updated quarterly.
1.5	Regularly review and update procedures.	Annually	Procedures reviewed and updated annually or as needed.

Theme 1

17

## Theme 2: Promoting responsible pet ownership

### Objective

Promote responsible pet ownership across Manningham through targeted education and effective communication strategies to increase awareness, compliance and engagement with domestic animal management priorities.

### Current situation

We play a significant role in encouraging responsible pet ownership across Manningham. This is achieved through a balanced approach that combines education with enforcement, while actively promoting responsible dog and cat ownership behaviours.

Recent community consultation highlighted the importance of expanding education and engagement initiatives, particularly those that raise awareness of available facilities and support the development of additional services for pet owners.

Feedback also highlighted the need to strengthen compliance efforts for individuals who do not meet responsible animal management standards.

We recognise the increasing demand for digital service delivery and online engagement, including the use of social media platforms to reach and inform the community, including our multicultural communities.

Raising awareness of designated dog-friendly and dog-prohibited areas remains a key focus, helping residents understand where and when dogs may be exercise on and off-lead in line with the Council Order.

As part of the previous Domestic Animal Management Plan, a Cat Confinement Order was introduced across Manningham. We will continue to develop resources and provide support to assist cat owners in adapting to these changes.

### Ongoing activities

We deliver a broad range of activities that are continuously being reviewed to reflect legislative changes and the evolving needs of our community. These include:

- Providing timely and relevant content on our website, social media channels, newsletters and print publication (Manningham Matters)
- Development of brochures and fact sheets
- Implementing on hold messaging during key periods
- Providing information to vets and domestic animal businesses
- Participating in events that promote responsible animal ownership.



## Theme 2: Action plan

Promote responsible pet ownership through increased education and information provision			
	Action	When	Evaluation
2.1	Develop and implement communication tools and strategies to inform the community on the following matters: <ul style="list-style-type: none"> <li>• Animal registration and identification</li> <li>• Dogs off-lead</li> <li>• Promotion of dog-friendly spaces</li> <li>• Picking up after your dog</li> <li>• Confining your cat to your property</li> <li>• Impacts of dogs and cats on wildlife</li> <li>• Barking dog information.</li> </ul>	Year 1 – Year 4	2 campaigns delivered annually
2.2	Explore partnerships with stakeholders to deliver community education events over the life of the Domestic Animal Management Plan.	Year 2	Deliver a partnered education event with stakeholder.
2.3	Assess the feasibility of offering dog training programs, specifically supporting disadvantaged or vulnerable parts of community.	Year 3	Undertake feasibility study.
Promote responsible cat ownership to support the 24-hour cat confinement requirement			
	Action	When	Evaluation
2.4	Promote and share resources that educate the community.	Year 1 and 2	Develop or promote a resource annually.



# Theme 3: Animal registration and over population

## Objective

Increase the number of pets registered with Manningham Council.

## Current situation

All dogs and cats aged three months and over must be microchipped and registered with Council, with registrations renewed annually by 10 April. In addition to being a legal requirement, animals found with current registration and a microchip are significant more likely to be reunited with their owners.

While pet registrations increased during COVID, annual registration numbers have declined at a consistent rate.

Annual registration data	2021	2022	2023	2024	2025
Dog	12121	10296	9901	9305	8712
Cat	4413	3655	3525	3286	3049

The decline in annual pet registrations may be attributed to rising cost-of-living pressures and shifting population demographics, including an increase in smaller apartments and townhouses across the municipality.

In 2025 a targeted compliance door-knock program has been undertaken, focusing on non-payment of renewals.

Community consultation revealed that 96% of respondents were aware of the requirement to register and microchip their dog or cat by 3 months of age. Despite this high awareness, respondents raised several concerns and suggested areas for improvement.

We will explore these suggestions where feasible, taking into account the limitations imposed by overarching State Government legislation.

Key suggestions included:

- Enhanced education and promotion of registration requirements, particularly for residents from multicultural diverse backgrounds
- Investigation into cost-related concerns
- Improvements to the online registration system.



### Cat overpopulation

The capacity for cats to breed indiscriminately, has contributed to growing overpopulation of unowned cats in the community and sector. This issue is reflected in Manningham's cat impound data, where only 15% of impounded cats were identifiable and able to be returned to their owners.

During 2024-25 veterinarian assessments identified that 22% of impounded cats were diseased or feral and unsuitable for rehoming. Despite these challenges, we successfully rehomed almost 60% of impounded cats through existing adoption networks.

Community consultation revealed strong support for further action, with 88% of respondents supporting the introduction of compulsory cat desexing as a strategy to address overpopulation and reduce nuisance behaviours. This recommendation was consistently raised throughout the survey and is being considered for future implementation, subject to feasibility and compliance with State Government legislation.

### Ongoing activities

- Issuing annual registration and renewal notices and conducting follow-up processes
- Sending SMS reminders
- Providing online forms for new registrations and online registration payments
- Offering free registration for animals registered prior to the age of 6 months (irrespective of desexing)
- Supplying lifetime registration tags
- Periodically cross-referencing microchip registry databases with Council's animal registration database
- Following up on sale notifications from domestic animal businesses
- Partnering with vets, domestic animal businesses and other stakeholders to promote registration and responsible pet ownership
- Conducting targeted door-knock campaigns to follow up on non-renewals and identify unregistered animals during patrols and complaint investigations
- Equipping Council officers with microchip scanners to assist identification
- Requiring registration of all animals prior to being release from the Pound
- Undertaking enforcement activities including official warnings, infringements, notices to comply and court prosecutions,

Theme 3

21

### Theme 3: Action plan

Improve pet registration rates			
	Action	When	Evaluation
3.1	Undertake door-knocking campaigns to follow up on unrenewed registrations.	Annually	Number of unregistered pets identified and registered.
3.2	Conduct field checks, microchip audits and sale notification follow-ups.	Annually	Number of field checks completed.
3.3	Promote incentives to encourage registration of young, un-desexed animals.	Year 1	Rate of incentives utilised.
3.4	Develop a communications plan to promote the need to update microchip details.	Year 3	Communications plan completed and implemented.
3.5	Explore ways to make pet registration and responsible animal ownership information more accessible to multicultural communities.	Year 3	Promote and distribute multicultural-specific materials.
3.6	Investigate improvements to the online registration process.	Year 4	Completed online registration process review.
Increase desexing rates to reduce overpopulation			
	Action	When	Evaluation
3.7	Assess the feasibility of introducing mandatory desexing Order for cats.	Year 2	Feasibility report completed.
3.8	Increase awareness and availability of discounted desexing services.	Year 2	Number of animals desexed through discount programs.
3.9	Introduce a desexing subsidy program to support financially disadvantage pet owners.	Year 2	Number of eligible owners assisted.

## Theme 4: Nuisance dogs and cats

### Objective

To understand the key issues impacting residents in relation to pet-related nuisances and identify effective strategies to minimise their impact.

### Current situation

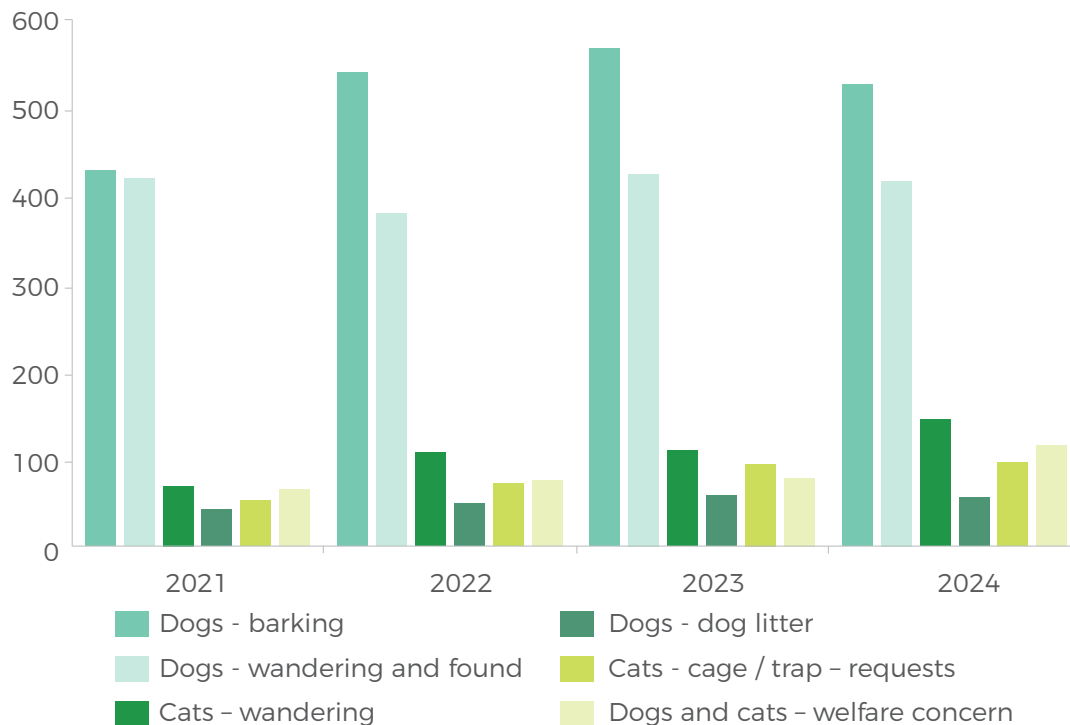
Analysis of customer complaint data over the past four years has highlighted several nuisance behaviours associated with dogs and cats within the municipality.

The most significant increases during this period relate to:

- Barking dog complaints
- Wandering cats
- Requests for cat traps

Concerns regarding animal welfare have also risen, however these matters are typically investigated by the RSPCA.

### Nature of customer complaints





As part of the community engagement survey, several questions were designed to understand the types of animal nuisance being experienced by respondents.

## **Dog nuisance**

Whilst 13% of respondents to the Domestic Animal Management Plan survey indicated they had not been affected by dog-related nuisance behaviour, those who had experienced issues in the past 12 months listed the following concerns:

- Barking dogs
- Dogs not being under effective control when being walked
- Owners failing to pick up dog waste.

These engagement results align with the trends in customer service requests received by Council.

Notably, only 9% of respondents reported nuisance behaviour to Council. Reasons identified for not reporting included:

- Lack of awareness about reporting options or how to report
- Perception that the behaviour was tolerable, trivial, or not worth reporting
- Inability to identify the dog or its owner
- Lack of confidence in Council's response or action
- Reporting process perceived as too complicated, time-consuming, or ineffective
- Fear of confrontation or repercussions
- Concern for the wellbeing of the dog involved.

## **Cat nuisance**


Complaints regarding cats wandering increased in 2024, potentially due to the introduction of the Cat Confinement Order and a greater awareness of previously accepted behaviours among cat owners.

The survey found that 50% of people had not been affected by or witnessed cat nuisance behaviours, while the remaining 50% reported being impacted on multiple occasions - primarily by cats wandering and not being confined to their property. Only 7% of these were reported to Council.

It was also identified that 72% were aware of the Cat Confinement Order, with overall support for its implementation.

In response to the current cat confinement Order:

- 9% of respondent's did not provide a clear position either in support or against the Order
- 67% were supportive or had no issues with the current Order
- 23% did not support the Order.



Of the 187 individuals who did not support the Confinement Order, 39% acknowledged the need to confine cats overnight to prevent predatory behaviour.

Feedback indicated two distinct perspectives among those who opposed the Order:

- One group preferred no confinement at all
- The other supported a night-time curfew, based on the belief that cats primarily roam and impact wildlife and the community during night hours.

Both positions differ from current sector research and the views promoted by key stakeholders, including major animal welfare agencies and both Federal and State Governments.

Additional feedback included:

- Many cat owners supported the Confinement Order
- A need for increased community education
- Suggested incentives for installing cat enclosures or cat runs
- Repeated calls for compulsory desexing of cats
- Among those who supported the Order, there was a desire for stronger compliance measures
- Among those opposed to the Order, a belief that the Order prevents cats from helping control rodent populations.

## Current activities

- Patrols of hotspot parks and reserves as required to ensure dogs are under effective control
- Installation of signage in parks, reserves and trails detailing dog controls
- Collection and management of found animals
- Barking dog compliance process
- Provision of online information and resources
- Enforcement of Local Law provisions governing the number of animals that can be kept on a property without a permit
- A 48-hour response timeframe for nuisance complaints
- Investigation of wandering cat complaints, with cat cages provided where ongoing issues occur
- Online system for lodging complaints
- Provision of a dog activity centre at Aranga Reserve
- Installation of litter bins in popular dog parks
- Enforcement of Council Orders restricting dogs off-lead to designated areas
- Enforcement of Council Orders prohibiting dogs and cats in certain areas
- Enforcement of the Cat Confinement Order, requiring cats to be confined to their property.

## Theme 4: Action plan

Reduce the incidents and impact of dog nuisance behaviour			
	Action	When	Evaluation
4.1	Analyse complaint data to guide proactive patrols to address issues associated with dog nuisance, off leash compliance and dog waste.	Annually	Reduction in repeat complaints in patrol areas.
4.2	Review and enhance procedures for barking dog complaints.	Year 2	Reduce average investigative time to barking complaints.
4.3	Collaborate with stakeholders to deliver education on responsible pet ownership initiatives, such as dog barking and effective control.	Year 2	Attendance rate at community education events.
4.4	Investigate and identify barriers to incident reporting and implement a strategy to address this with the community.	Year 3	Deliver a campaign.
4.5	Work in partnership with the Waste Team to evaluate the placement of waste bins in parks, reserves and on linear trails to ensure that there are sufficient facilities provided.	Year 4	Conduct review and implement recommendations.
Reduce the incidents and impact of cat nuisance behaviour			
	Action	When	Evaluation
4.6	Collaborate with stakeholders to deliver education on cat confinement concerns and other responsible pet ownership concerns.	Year 2	Event participation rate and feedback.
4.7	Investigate and identify barriers to incident reporting and implement a strategy to address this with the community.	Year 3	Deliver campaign.
4.8	Update council website with current information from stakeholders regarding cat confinement.	Ongoing	Deliver a campaign.



## Theme 5: Dog walking and leash free areas

### Objective

To plan and manage dog off-leash areas in consideration of the needs of all park users, including dog owners.

### Current situation

A Council Order is in place designating areas where owners can exercise their dogs off-leash. This Order also prohibits dogs and cats from entering certain areas. While patrols are conducted to monitor compliance, community education and voluntary compliance remain critical as only a small portion of public open space areas can be patrolled at a time.

### Consultation findings

Community engagement undertaken to inform the development of the Domestic Animal Management Plan revealed that 18% of respondents expressed no concerns about dog walking in Manningham, while the remaining identified several key issues impacting their experience:

- Dogs being walked off lead, not under effective control
- Owners failing to take responsibility for their dogs behaviour
- Safety concerns
- Dog waste
- Impact on native wildlife
- Infrastructure issues such as insufficient bins, signage, conflict with cyclists on shared paths.

Additionally, 53% (1,866 individuals) reported attending an off-leash area in Manningham. While the number of concerns raised was low, they included:

- Poor recall or control of their dog
- Aggressive dog behaviour
- Size mismatch concerns between dogs
- General nervousness or safety concerns
- Dog waste.

The consultation also highlighted strong community support for Council to take a more active role in promoting and enforcing responsible pet ownership across Manningham.



## Leash-free locations

Our community indicated strong interest in identifying opportunities for new dog off-leash areas across Manningham.

As part of the engagement, a range of views were received in relation to leash-free spaces and the associated supporting infrastructure, these included:

- Design considerations
  - Need for more fenced enclosed off-leash areas like Arranga Reserve
  - Desire for designated zones for reactive or small dogs
  - Adequate parking near off-leash areas
  - More off-lead areas across the municipality
  - Concerns about shared spaces with children and wildlife.
- Infrastructure needs
  - 85% of respondents indicated that the presence of a litter bin encourages dog owners to pick up waste
  - Improved signage and fencing in parks
  - More dog-friendly amenities, including waste stations
  - Use of benches with no gaps
  - Access to water taps.

## Current activities

- Patrols of hotspot parks and reserves as required to ensure dogs are under effective control
- Installation of signage in parks, reserves and trails outlining dog controls
- Provides information to reduce dog aggression and promote dog-friendly spaces
- Conduct investigations in response to customer requests regarding dog aggression
- Enforcement activities including official warnings, infringements, notices to comply and court prosecution
- Development of a new Open Space Strategy in 2025 which will form the basis for considering the strategic needs for new or improved dog off lead facilities across Manningham.



## Theme 5: Action plan

Recognising community needs			
	Action	When	Evaluation
5.1	Commence development of new Open Space Strategy in 2025 to assess strategic need for dog parks across the municipality.	Year 1	Endorsement of Strategy.
Increase visibility and responsiveness of animal management officers			
	Action	When	Evaluation
5.2	Increase proactive patrols in high-use areas to enforce dog control laws and educate the public.	Ongoing	Number of proactive patrols conducted.
Reduce dog waste in public spaces			
	Action	When	Evaluation
5.3	Work in partnership with the Waste Team to evaluate the placement of waste bins in parks, reserves and on linear trails to ensure that there are sufficient facilities provided.	Year 4	Conduct review and implement recommendations.
Increase use of leash free areas			
	Action	When	Evaluation
5.4	Enhance online tools and information regarding off lead areas and the controls which are in place.	Year 4	Implement changes and review website data.

## Theme 6: Minimising the risk of dog attacks

### Objective

Implement targeted programs, services and strategies that promote responsible dog ownership, with the aim of reducing the incidence of dog attacks on both people and animals within the community.

### Current situation

Manningham Council is committed to reducing the risk of dog aggression toward people and other animals in our community. To support this commitment, Council's Local Laws Officers treat all reports of dog attacks and aggressive behaviour as a high priority and investigate each allegation thoroughly.

Between 2021 and 2024, the community submitted 643 reports concerning animal aggression. Each report was investigated by our officers. While many incidents were initially described as aggressive behaviour, a significant number were found to involve poor animal behaviour rather than true aggression. In other cases, enforcement action could not proceed due to various limiting factors.

### Consultation findings

Community engagement revealed that 69% of respondents had not experienced or witnessed animal aggression in the past 12 months, while 26% reported having encountered such incidents. Only 17% of those affected chose to report the incident to Council.

Reasons for not reporting included:

- The incident was considered too minor to warrant formal reporting
- The situation was resolved at the time, with the dog owner showing remorse
- Lack of clarity around how to report or insufficient details to support a report
- Concerns about Council's responsiveness to such matters
- Fear of confrontation, potential retaliation, or concern for the welfare of the dog.



## Current activities

- Conduct patrols of hot spot parks and reserves as required to ensure dogs are under effective control
- Installation of signage in parks, reserves and trails outlining dog controls
- Collection of found animals
- Provides an immediate 24/7 response to reports of dog attacks
- Provides information to reduce instances of dog aggression and promote dog-friendly spaces
- Conduct investigations in response to customer requests regarding dog attack, rush or aggression
- Enforcement activities including official warnings, infringements, notices to comply and court prosecution.

## Theme 6: Action plan

Recognising community needs			
	Action	When	Evaluation
6.1	Maintain best-practice approach to investigations into dog aggression.	Ongoing	Reviewed annually.
6.2	Review dog aggression data to guide proactive patrols.	Ongoing	Number of hotspots identified and patrolled.
6.3	Consider declaring dogs menacing or dangerous after serious incidents of dog aggression.	Ongoing	Number of appropriate declarations made.
6.4	Investigate barriers to incident reporting and implement a communication strategy.	Year 3	Develop and implement campaign.
6.5	Raise awareness of pet ownership responsibilities by communicating the outcomes of court proceedings.	Year 4	Communication engagement metrics.

## Theme 7: Declared - dangerous, menacing and restricted dogs

### Objective

Ensure owners of dangerous, menacing and restricted breed dogs are aware of their obligations and comply with all legislated requirements for the keeping of these identified dogs.

### Current situation

As of 2025, Manningham has 3 declared dangerous dogs. The declaration or deeming of a dog to be dangerous, menacing or restricted is regulated and managed via the *Domestic Animals Act*, this includes how the animal is housed and walked.

Council strives to minimise the risk to the community from declared dogs by administering and enforcing the relevant provisions of the *Domestic Animals Act*, responding to any reports involving declared dogs and conducting thorough investigations into animal aggression reports.

As part of our registration process, pet owners are required to disclose whether their dog is a restricted breed, has been declared menacing, or is classified as dangerous.

While no specific concerns were raised regarding declared dogs during community consultation, feedback indicated issues with dog owners not maintaining adequate control of their pets. This included instances where dogs were allowed to disturb other animals or were not appropriately managed when displaying aggressive behaviour.

### Current activities

- Assess and declare dogs as dangerous, menacing or restricted breeds
- Supply and distribution of State Government fact sheets regarding keeping dangerous dogs
- Conduct annual compliance inspections
- Ensure all dogs declared by Council are recorded on the Victorian Declared Dog Registry
- Investigation of complaints
- Enforcement activities including official warnings, infringements, notices to comply and court prosecution.



Theme 7: Action plan

Ensure compliance for declared dogs			
	Action	When	Evaluation
7.1	Conduct annual inspections of declared dog properties, checking fencing, housing and signage.	Annually	Number inspected.
7.2	Review and enhance information for dog owners to ensure there is a clear understanding as to dog behaviour that may lead to their dog being 'declared' as a dangerous or menacing.	Annually	Information provided.



Theme 7 33

## Theme 8: Domestic animal businesses

### Objective

Implement target programs to register and inspect operation of domestic animal businesses to ensure minimum requirements for animal welfare are met.

### Current situation

Manningham Council currently has 10 registered domestic animal businesses:

- 1 dog training establishment
- 1 shelter
- 8 boarding establishments.

Council also is required to register and collect a levy for each domestic animal business on behalf of the State Government which is used to fund domestic animal education programs and campaigns, provide support to pet owners and local government in responsible pet ownership.

The Local Laws team inspects these facilities annually to ensure compliance with relevant legislation and codes of practice prior to registration.

Council also responds to and investigates any concerns raised relating to the operation of these establishments.

### Theme 8: Action plan

Protect welfare of animals			
	Action	When	Evaluation
8.1	Identify unregistered Domestic animal businesses via advertising reviewing advertisements - including pets advertised for sale (e.g. social media, local papers, notice boards), ensure registration and compliance.	Ongoing	Number of Domestic animal businesses identified and registered.
8.2	Conduct annual compliance inspections of Domestic animal businesses.	Ongoing	Number of Domestic animal businesses inspected annually.
8.3	Provide online information on registering a new domestic animal business.	Year 4	Develop online information.

## Review and evaluation

Under Section 68A(3) of the *Domestic Animals Act 1994* every Council must –

- (a) review its domestic animal management plan annually and, if appropriate, amend the plan; and
- (b) provide the Secretary with a copy of the plan and any amendments to the plan; and
- (c) publish an evaluation of its implementation of the plan in its annual report.

### Performance monitoring and evaluation process

Council will monitor performance of the objectives that are detailed throughout the Domestic Animal Management Plan by reporting annually through the Council's established reporting systems, in accordance with the requirements of the *Domestic Animal Act* and the Local Government Performance Reporting Framework.

A new Domestic Animal Management Plan will be completed on or before December 2029.



Review and evaluation

35



**Manningham Council**

 699 Doncaster Road, Doncaster

 9840 9333

 [manningham@manningham.vic.gov.au](mailto:manningham@manningham.vic.gov.au)

 [manningham.vic.gov.au](http://manningham.vic.gov.au)



Interpreter service **9840 9355**

普通话 | 廣東話 | Ελληνικά | Italiano | عربي | فارسی

## 11 CONNECTED COMMUNITIES

### 11.1 Manningham Public Art and Collections Policy

File Number: IN25/682

Responsible Director: Director Connected Communities

Attachments: 1 Public Art and Collections Policy - DRAFT - 2025-30 [↓](#)

#### PURPOSE OF REPORT

*This report provides Council with an overview of a revised and consolidated Public Art and Collections Policy. This supersedes the previous Public Art Policy and Art Collection Policy which were due for review in June 2024.*

#### EXECUTIVE SUMMARY

*This report outlines proposed updates and consolidation of the Public Art Policy and Art Collection Policy, which were both due for review by June 2024. The proposed Public Art and Collections Policy, (“the Policy”), outlines the resourcing, governance and industry best practice requirements to support both programs.*

*The revised and consolidated policy will be supported by operating guidelines that detail how commissions and acquisitions should be managed according to the intended scale, scope and impact, in line with Manningham Council’s Procurement Policy.*

*Key changes to the Policy include:*

- **Funding model:** A revised approach to the existing ‘1% for Public Art’ model, with a pooled fund drawn from selected asset classes within the Capital Works Program. This fund will support public art outcomes that add value to community infrastructure and enhance public places.
- **Program governance:** Introduction of clearer governance measures, scaled appropriately to the size, scope and impact of each project.
- **Guidelines:** Ensuring all collection and commissioning activity aligns with industry best practice and appropriate risk and asset management.
- **Curatorial framework:** A refined curatorial approach, ensuring that all public art and collection activity is grounded in themes that reflect the community and its aspirations.

*The revised Policy is intended to provide greater clarity on why and how we commission, collect and care for both public art and contemporary art as important cultural assets for the benefit of the community.*

**1. RECOMMENDATION**

**That Council:**

- A. Endorses the draft Public Art and Collections Policy 2025-30 (Attachment 1).**
- B. Endorses the proposed approach to funding public art through application of the 'percent for art' across public realm categories.**
- C. Notes that the previous Manningham Public Art Policy 2021-24 (POL/560) and the Manningham Art Collection Management Policy 2021-24 (POL/561) will be rescinded and replaced by the Public Art and Collections Policy 2025-30 (POL/560).**

**2. BACKGROUND**

- 2.1 Manningham Council has an established collection of public and visual artworks that have been collected for more than 30 years.
- 2.2 The collection forms around \$3.4 million of our asset base, which comprises more than 395 objects including permanent public sculptures, paintings, drawings, photographs, small sculptures and a significant collection of ceramics.
- 2.3 The collection is currently governed by two separate documents: the Public Art Policy 2021–24 and the Art Collection Policy 2021–24.
- 2.4 As both policies are now due for review, officers have undertaken an assessment of their content and identified areas of overlap. Both policies apply the same underlying framework to guide acquisitions, resulting in duplication across the two documents. The structure and intent of both policies are closely aligned, indicating opportunities to improve efficiency and consistency through a more integrated approach.
- 2.5 In addition, a service review of our arts and cultural programs was undertaken in 2024. One of the key recommendations was to revise the existing percent-for-art model. Officers have taken the opportunity to address this recommendation as part of the broader policy review.
- 2.6 Officers also note that combining the two policies would reflect broader sector trends, where integrated approaches to managing public and visual art collections are becoming standard practice.

**3. DISCUSSION / ISSUE**

- 3.1 Following the review of the current policies and the findings of the 2024 service review, a revised Public Art and Collections Policy 2025-30 has been developed to guide future collection, commissioning and program activity.
- 3.2 The proposed Policy consolidates the existing policies and outlines the resourcing, governance and industry best practice requirements to support both programs. Please note that changes to the Policy are not shown as tracked changes, as it is a new document that brings two policies together in one document.

- 3.3 The revised and consolidated policy will be supported by operating guidelines that detail how commissions and acquisitions should be managed according to the intended scale, scope and impact and in line with our Procurement Policy.

3.4 **Service Review Recommendations**

Our current Public Art Policy indicates that 1% of the capital budget for all community infrastructure projects over \$2 million is allocated to public art at the project location. A revised approach to the application of this 'percent for art' was a key recommendation of the 2024 Service Review.

- 3.4.1 The Service Review noted that the amount generated from application of 1% of community infrastructure projects over \$2 million is generally insufficient to undertake a commission that has significant impact on a project of that value.

- 3.4.2 While commissions can be supplemented by additional funds from the parent project or general public art budget, this is dependent on project managers and other budget variables.

The Service Review recommended two possible actions:

1. Increase the percentage allocated to public art
2. Apply the percentage collectively to a broader range of projects, with discretion on where commissions are undertaken

The changes proposed reflect option 2, that is to look to collectively apply the percentage over a broader range of projects, with an additional approach of defining which asset classes this will apply to.

This approach results in an ability to better enable distribution across the municipality.

3.5 **Summary of Proposed Changes**

The proposed Policy includes the following key changes, designed to streamline processes in line with scale, scope and impact of the activity:

- **Percent for Public Art:** In the previous policy, 1% of the budget towards capital works projects exceeding \$2 million was set towards public art projects tied to the location of the works. The renewed policy proposes a pooled fund of 1% drawn from a selection of asset classes as per the recommendation in the Service Review.

This would be applied across the capital works program in asset classes that are defined as 'public realm assets' and subject to 'percent for art' allocation. This will be reviewed annually with oversight from Coordinator Infrastructure Project Management and Manager City Projects.

'Public Realm Assets' for the purposes of the Policy is defined as total annual capital works expenditure on Buildings, Community Facilities, Sportsground Redevelopment, Public Toilets, Open Space, Parks, Bicycle Networks and Activity Centre Infrastructure.

Projects will be proposed where a public art outcome will add value to a public realm asset or location, that is untied to the capital project location that has triggered percent for art.

This approach allows for better planning and management of the public art program and capacity to forward plan for projects of scale that will add value to public realm assets of scale.

Allocating a percent for art to a pooled fund is to allow for a rolling program of projects to be planned and delivered across multiple years as appropriate to the location, scale and intended function of the site. Individual projects will be confirmed by a business case through our existing Project Management Framework and approved in line with delegation of authority.

This approach is recommended as this best allows for changes in the broader capital works program to flow through to the public art program and ensures that the scale and profile of public art commissions can be planned for in advance.

- **Program governance:** The renewed policy outlines clear guidance for the commission and acquisition of artworks, including guidance on the use of expert advice panels where appropriate and approval in line with Manningham Council's Procurement Policy and Delegation of Authority.
- **Guidelines and process:** The renewed policy and approach is accompanied by updated guidelines that align commissioning, acquisition, collection management and care with industry best practice guidelines. This includes the level of community engagement required for projects, as well as identifying projects that will be prioritised.

Additionally, public art projects that have a value of over \$15,000 will be required to prepare and submit a business case for recommendation and approval in line with delegation of authority and consideration of scale, profile and impact of the project.

- **Curatorial framework:** This is an addition to the approach to public art and collections activity that ensures new public art commissions and collection acquisitions are made in response to broader themes that reflect the community and provide context to the current collection.

### 3.6 Council Plan Alignment

The proposed change also supports the following actions in the Council Plan:

- 8.3.1: Collaborate with Traditional Owners to share culture and stories that celebrate living history.
- 8.3.3: Develop and deliver programs for local artists and creatives including business development and opportunities to present their work.
- 8.3.4: Activate Manningham Art Gallery and Manningham's Public Art program as key cultural assets that attract visitation to our venues, parks and activity centres.

### 3.7 Industry Best Practice

3.7.1 The Policy is supported by operational guidelines for Public Art and Collections that have been consolidated and updated in line with industry best practice principles, and codes of conduct for commission and management of artworks and collections.

3.7.2 Adherence to these codes and standards ensure that Council's public art and collecting activity is well governed and managed, Council's assets are protected and risks associated with commission, acquisition, management and care of collections are reduced.

## 4. COUNCIL PLAN / STRATEGY

### 4.1 Council Plan

The renewed policy can also support delivery of Council's strategic objectives:

- **Theme One: Safe and Healthy Community** – Public art contributes to perceptions of safety in public places, and all artwork collections platform the diversity of cultural and social identities across Manningham.
- **Theme Two: Liveable Spaces and Places** – Public art is a key contributor to public amenity and a sense of place.
- **Theme Four: Thriving Economy** – A public art and collecting program that builds local capability supports Manningham's creative industry. Public art contributes to vibrant activity centres alongside placemaking activity.

### 4.2 Community Engagement

Consultation and engagement undertaken for this policy, along with broader engagement on our Arts, Culture and Local History programs, indicate that public art and collecting activity are valued by the community. This feedback will inform the Curatorial Framework for public art and collections, which includes:

- **Representation:** Desire to see better representation of the diverse cultural and social identities of Manningham, including First Nations representation.
- **Art in Everyday:** Desire to encounter arts experiences in everyday settings, such as in parks and activity centres, as well as in cultural places such as galleries.
- **Localism:** Ensuring that activities support local artists with opportunities and access, as well as being authentic to the character of the local community.
- **Creative Ecology:** Ensuring that activities contribute to a broader Manningham identity as a place where creativity, arts and culture are valued, and the creative community is supported and connected.

## 5. IMPACTS AND IMPLICATIONS

### 5.1 Finance / Resource Implications

Activities under the Policy can be delivered with existing officer roles and establishment and does not have any additional financial or resource implications.

Spending on major, large, and medium public art projects will be adjusted in proportion to the overall Capital Works Program. Smaller annual public art projects and new additions to the collection will continue as planned, based on what is already included in the 10-Year Capital Works Plan.

## 6. IMPLEMENTATION

### 6.1 Communication and Engagement

A targeted communication and engagement approach will be developed to inform community about the Policy changes, where necessary.

Is engagement required?	Yes
Stakeholder Groups	1. Internal Teams 2. Advisory Committees 3. Community
Where does it sit on the IAP2 spectrum?	Consult
Approach	Focus Groups  A community announcement will also be published on Council's website to inform the broader community of the changes.

### 6.2 Timelines

The Public Art and Collections Policy will come into operational effect once endorsed by Council.

Implementation of the capital works program pooled public art fund (1% drawn from across the capital works program towards public art) is proposed to be implemented alongside development and approval of the 2026/27 capital works program and 10 Year Capital Works Plan.

A long-term Public Art Plan that identifies opportunities for major, large and medium scale works will be developed alongside an annual program of small works that can be developed and delivered more responsively. Alongside this work, an Asset Management Plan will be developed to plan for condition reporting, valuation, renewal, maintenance and deaccession.

## 7. DECLARATIONS OF CONFLICT OF INTEREST

No officers involved in the preparation of this report have any general or material conflict of interest in this matter.

## Policy Register

### Manningham Public Art and Collections Policy 2025-30

---

Policy Classification	- <b>Connected Communities</b>
Policy N°	- <b>POL/560</b>
Policy Status	- <b>Draft</b>
Responsible Service Unit	- <b>Economic and Cultural Activation</b>
Authorised by	- <b>Council</b>
Date Adopted	-
Next Review Date	- <b>August 2030</b>

*This policy is part of a suite of policies adopted by Council or the Executive Management Team (EMT).*

*New or replacement policies can be created and developed within Service Units but can only be added to Council's Policy Register by Governance Services following the approval of the policy by Council or the EMT.*

**Commercial In Confidence ©**





Policy Register  
Manningham Public Art and  
Collections Policy 2025-30



Contents

PURPOSE..... 2

POLICY STATEMENT ..... 2

SCOPE OF POLICY ..... 3

RESPONSIBILITY ..... 4

DEFINITIONS..... 7

RELATED POLICIES..... 8

GUIDELINES ..... 8

RELATED LEGISLATION ..... 8

SUPPORTING RESEARCH AND ANALYSIS..... 9

ADMINISTRATIVE UPDATES..... 9

DOCUMENT HISTORY ..... 10

## Policy Register Manningham Public Art and Collections Policy 2025-30



### PURPOSE

---

The Manningham Public Art and Collections Policy 2025-30 (the Policy) confirms Council's commitment to the arts through the commission, acquisition, management and conservation of contemporary and historical artworks.

This policy consolidates and replaces the Manningham Public Art Policy 2021-24 (POL/560) and the Manningham Art Collection Management Policy 2021-24 (POL/561).

### POLICY STATEMENT

---

Manningham Council affirms the importance of art as a significant cultural practice which has a positive impact on community health and wellbeing, upholds community pride and contributes to the local economy.

Works commissioned, acquired and collected reflect and celebrate the artistic, cultural, historical and social diversity of Manningham and its community. Our collections are important cultural assets that are managed, conserved and cared for as public collections on behalf of the community and for the benefit of the community.

Manningham Council will commission, acquire and collect artworks that:

- Reflect and platform the diversity of cultural and social identities across Manningham; and/or
- Respond to the unique place character of both natural and built environments across the localities of Manningham; and/or
- Engage with contemporary ideas, promote social connection and encourage conversation, reflection and imagination; and
- Respect and uphold the cultural rights of First Nations peoples and ensure appropriate engagement with the traditional landowners, Wurundjeri Woi-wurrung; and/or
- Contribute to contemporary arts practice locally, nationally and internationally.

Key principles that inform the Policy include:

- **Local Connections:** prioritising the commission and acquisition of works from artists who have strong community links to Manningham and/or Greater Melbourne and Victoria.

## Policy Register Manningham Public Art and Collections Policy 2025-30



- **Best Practice:** ensuring approaches to the commission, acquisition, presentation and conservation of artworks in line with industry standards, including upholding the rights of artists.
- **Scale, Scope and Place:** ensuring that the commission and acquisition of artworks is appropriate to the scale, scope and place character of the intended location.
- **Program Governance:** ensuring that commission and acquisition processes are supported by governance appropriate to the scale and impact of the opportunity.
- **Care and Conservation:** ensuring that collection care, conservation, management and activation is appropriately resourced.

### SCOPE OF POLICY

---

Public Art and Collections refer to all forms of permanent and temporary artwork that may have public visibility, use or access. The Policy outlines an approach to those artworks that are commissioned or acquired by Manningham Council and can include:

- Artworks that are installed or accessible on public land or buildings that are owned or managed by us.
- Artworks that are displayed in a cultural, community or civic building that is owned or operated by us.
- Artworks that are publicly visible or accessible and installed on private land or buildings through agreement with a private landowner.
- Artworks that are permanent (lifespan of over 3 years) or temporary (lifespan of less than 3 years).
- Platforms for the presentation of public art that can be programmed such as light boxes, outdoor galleries, screens, audio installations and lighting arrays.
- Artworks that are held in a public collection that are managed by us.

Public art can include works that are integrated into buildings, landscapes and public spaces (such as seating, lighting, architectural features), or are standalone (such as sculptures, murals, projections).

Public art does not include functional or designed objects or installations where a professional practicing artist has not been involved in their design.

## Policy Register Manningham Public Art and Collections Policy 2025-30



### Curatorial Framework

Our Public Art and Collections programs are underpinned by a Curatorial Framework that informs what Manningham Council commissions and collects and how this relates to place character, community identity and in response to contemporary ideas and themes.

The Curatorial Framework also outlines a strategic approach to addressing collection gaps, ensuring that our collections are representative of a range of artforms and the broader community.

### RESPONSIBILITY

The Public Art and Collections program is facilitated by the Arts, Culture and Local History team, seeking advice from Manningham's Arts Advisory Committee on community priorities for this activity.

Oversight of Public Art and Collections activity and management is under the broad direction of the Director Connected Communities and delegated to the Manager Economic and Cultural Activation and Coordinator Arts, Culture and Local History as appropriate to the scale, profile and impact of the activity.

The design and delivery of all Public Art and Collections activity is led by our Arts, Culture and Local History team.

### Selection Panels

Where required, a panel of relevant independent industry experts and/or community members (including at least one member of a Manningham Council Advisory Committee) will be convened to provide subject matter expertise to Council on the commission, acquisition and deaccession of artworks. This will be allowed for as a project cost during business case development and throughout the project.

Relevant Council officers will also be convened alongside each panel dependent upon the location, scale, profile and impact of the activity. This includes the Manager of the relevant area as it relates to the proposed location of the artwork.

### Delegation & Governance

Public Art and Collecting activity ranges in scale, profile and impact.

- **Profile** refers to the public visibility of a commission or acquisition. It describes the potential for levels of public interest.
- **Scale** refers to the size of an artwork in the public realm in combination with the cost of commissioning or acquiring the work.

## Policy Register Manningham Public Art and Collections Policy 2025-30



Table 2 summarises the key roles in decision-making appropriate to scale and profile.

**Table 2: Project Delegation & Governance**

Scale/ Profile	Typical Activities	Officers	Panel
Small Scale Up to \$15,000 Low Profile	<ul style="list-style-type: none"> <li>Council Building – Internal Wall</li> <li>Temporary Public Art (less than 2 Years)</li> </ul>	<ul style="list-style-type: none"> <li>Public Art Officer recommends</li> <li>Coordinator approves</li> <li>Manager endorses</li> </ul>	Not Required
Medium Scale Up to \$25,000 Low Profile	<ul style="list-style-type: none"> <li>Collection Acquisition</li> </ul> <p><i>Note: works that are commissioned for acquisition require a panel.</i></p>	<ul style="list-style-type: none"> <li>Coordinator convenes/ recommends</li> <li>Manager approves recommendation</li> <li>Director endorses</li> </ul>	Panel Optional
Medium Scale Up to \$50,000 Low Profile	<ul style="list-style-type: none"> <li>Council Building – Internal or External Wall</li> <li>Temporary Public Art (over 2 years)</li> <li>Minor Outdoor Work</li> <li>Public Art Integration (Local)</li> </ul>	<ul style="list-style-type: none"> <li>Coordinator convenes</li> <li>Manager approves recommendation</li> <li>Director endorses</li> </ul>	Public Art Panel recommends
Large Scale Up to \$150,000 Medium Profile	<ul style="list-style-type: none"> <li>Large Scale Outdoor Work</li> <li>Public Art Integration (Community)</li> </ul>	<ul style="list-style-type: none"> <li>Coordinator convenes/ recommends</li> <li>Manager approves recommendation</li> <li>Director endorses</li> </ul>	Public Art Panel recommends
Major Scale Over \$150,000 High Profile	<ul style="list-style-type: none"> <li>Major Scale Outdoor Work</li> <li>Public Art Integrations (Civic)</li> </ul>	<ul style="list-style-type: none"> <li>Coordinator and Manager convenes/ recommends</li> <li>Director pre-approves recommendation</li> <li>Council feedback</li> <li>Director gives final approval under delegation.</li> </ul>	Public Art Panel recommends

## Policy Register Manningham Public Art and Collections Policy 2025-30



### Resourcing

Our Public Art and Collections programs are resourced by:

- An annual capital works allocation towards the acquisition of artworks for the Manningham Art Gallery Collection.
- An annual capital works allocation towards small scale Public Art initiatives.
- An annual pooled capital works contribution towards medium, large and major scale Public Art initiatives that represents 1% of the total budget for Public Realm Assets as identified through the 10 Year Capital Works Plan.
- Annual operating budgets for the conservation, maintenance and activation of Council's public art and contemporary art collections.
- Donations to collections acquired through the Cultural Gifts Program.

**Public Realm Assets** for the purposes of this policy is defined as total annual capital works expenditure on Buildings, Community Facilities, Sportsground Redevelopment, Public Toilets, Open Space, Parks, Bicycle Networks and Activity Centre Infrastructure.

The per cent for art allocation is set annually in line with the Capital Works budget and is 1% of the combined budget for Public Realm Asset projects. The per cent for art allocation is aggregated into a pooled fund to be accessed for medium, large and major public art commissions.

Public art projects are proposed and approved through development of a business case to ensure that public art commissions are appropriate to the location, scale and intended function of the site and where the best value outcome can be achieved.

## Policy Register Manningham Public Art and Collections Policy 2025-30



### DEFINITIONS

---

**Acquisition** a process by which an existing or commissioned artwork is purchased for a collection or donated to a collection.

**Commission** a process in which an artist is hired to create an artwork on a temporary or permanent basis and is paid for this service

**Collections** refer to cultural assets that are held, commissioned or acquired. They may have cultural or historical value and have an independently assessed financial value. Collections are curated according to a set of defining principles or priorities (a curatorial framework).

**Deaccession** a formal process for the removal of an artwork from a collection through either selling or disposing of it.

**Gallery Collection** is a collection of contemporary artwork that is commissioned or acquired for presentation in a gallery, community or civic context that is produced by professional practicing artists.

**Historical Collection** is a collection of artworks and objects with historical or community significance that are held on behalf of the community but may not have significant cultural value.

**Public Art** is artwork that is presented in the public realm on a permanent or temporary basis, including documentation of temporary artworks produced by professional practicing artists.

**Public Realm** describes places that are freely accessible for public use and/or visibility including parks, activity centres, public buildings, recreational facilities, bicycle paths and community facilities.

**Conservation and Care** refers to the approaches, conditions and practices that ensure collections retain or appreciate in value. These practices align with [National Standards](#) for Australian Museums and Galleries.

**Cultural Gifts** describes works acquired to any of the collections through the [Cultural Gifts Program](#) which offers tax incentives to encourage people to donate cultural items to Australian public collecting institutions.

**Per Cent for Art Scheme** is a funding model that allocates a percentage of a capital works budget, typically 1%, towards the commissioning of public art.

**Pooled Fund** is a mechanism to allocate a percentage of a total class of capital works project budgets as 'per cent for art'.

**Profile** refers to the public visibility of a commission or acquisition. It describes the potential for levels of public interest.

## Policy Register Manningham Public Art and Collections Policy 2025-30



**Scale** refers to the size of an artwork in the public realm in combination with the cost of commissioning or acquiring the work.

### RELATED POLICIES

---

- Manningham Council Plan 2025-29
- Manningham Procurement Policy (POL/517)
- Manningham Community Engagement Policy (POL/539)
- Manningham Creative Communities Framework (Draft)
- Manningham Economic Development Strategy 2023-28
- Manningham Reconciliation Action Plan 2023-25
- Manningham Liveable City Strategy 2040
- Manningham Placemaking Framework
- Vibrant Villages - Activity Centre Action Plan 2023
- Open Space Strategy
- Liveable City Strategy 2040

### GUIDELINES

---

- Manningham Council Public Art and Collections Guidelines
- Arts Manningham Curatorial Framework
- Manningham Arts Advisory Committee Terms of Reference

### RELATED LEGISLATION

---

The Manningham Art Collection and Manningham Art Gallery is formally endorsed as a Deductible Gift Recipient by the Australian Taxation Officer under subdivision 30-A of the Income Tax Assessment Act 1997.

- [Cultural Gifts Program](#)

Other legislation that is relevant to public art and collecting activating include:

- National Copyright Act 1968
- The Disability Discrimination Act 1992
- The Racial Discrimination Act 1975
- Charter of Human Rights and Responsibilities Act 2006
- Local Government Act



## Policy Register Manningham Public Art and Collections Policy 2025-30



### SUPPORTING RESEARCH AND ANALYSIS

---

Manningham Council has an established collection of public artworks, visual artworks and historical artworks that have been collected for more than 30 years.

The Policy and associated guidelines and frameworks are informed by best practice and industry standards that are outlined by the following Codes of Practice, industry guideline and relevant legislation.

- [National Cultural Policy](#) – REVIVE
- [Creative State 2025](#)
- National Association of Visual Arts - [Code of Practice](#)
- [Code of Conduct](#) for Copyright Collecting Societies
- International Council of Museums (ICOM) [Code of Ethics for Museums](#)
- [National Standards](#) for Australian Museums and Galleries
- Creative Australia, [Protocols for using First Nations Cultural and Intellectual Property](#) in the Arts
- [UNESCO Convention](#) on the Protection and Promotion of the Diversity of Cultural Expression

### ADMINISTRATIVE UPDATES

---

From time to time, circumstances may change leading to the need for minor administrative changes to the Policy. Where an update does not materially alter this policy, such a change may be made by the Policy owner. Examples of minor administrative changes include changes to names of Manningham Council departments or a minor amendment to legislation that does not have material impact. Where any change or update may materially change the intent of this policy, it must be approved by the Director Connected Communities.

**Policy Register**  
**Manningham Public Art and**  
**Collections Policy 2025-30**



## **DOCUMENT HISTORY**

<b>Policy Title:</b>	Manningham Public Art and Collections Policy 2025 - 30
<b>Responsible Officer:</b>	Vanessa Bove
<b>Resp. Officer Position:</b>	Manager Economic and Cultural Activation
<b>Next Review Date:</b>	July 2030
<b>To be included on website?</b>	Yes

<b>Last Updated</b>	<b>Meeting type? - Council or EMT</b>	<b>Meeting Date</b>	<b>Item N°</b>

## **12 CITY SERVICES**

There are no City Services reports.

## 13 EXPERIENCE AND CAPABILITY

### 13.1 Manningham Quarterly Report, Quarter 4 (April-June), 2024-25

File Number: IN25/703

Responsible Director: Acting Director Experience and Capability

Attachments: 1 Manningham Quarterly Report June 2025 [↓](#)

#### PURPOSE OF REPORT

*This report provides Council with a performance overview for Quarter 4, 2024/25, fulfilling legislative requirements and highlighting areas of particular interest in delivering the Council Plan 2021-2025.*

#### EXECUTIVE SUMMARY

*The Manningham Quarterly Report (Report) details performance in key areas including finance, capital works, progress of the 2021-2025 Council Plan, environment, governance, expenses, customer, community engagement, and CEO Performance Indicators for the quarter covering 1 April – 30 June 2025. As the final report for the 2024-25 year, outcomes can be found across the Report, particularly through the progression of our major initiatives, which were developed in response to our 2021 Community Panel recommendations.*

#### 1. RECOMMENDATION

**That Council note the Manningham Quarterly Report for Quarter 4 (April – June) 2024-25.**

#### 2. BACKGROUND

2.1 The Manningham Quarterly Report (Report) meets the reporting requirements of the *Local Government Act 2020*, and Council policies for finance, capital works, governance, and progress of the 2021- 2025 Council Plan.

#### 3. DISCUSSION / ISSUE

Full details are in each section of the Manningham Quarterly Report (attached). The summary as of 30 June 2025 is:

##### 3.1 Section 1: Capital Works

3.1.1 The total capital infrastructure expenditure for 2024-25 was \$45.74 million (m) or 98% of the forecast budget of \$47.98m. A further \$6.63m was spent on property acquisitions.

3.1.2 184 infrastructure projects were designed, constructed, or otherwise had expenditure allocated to them over the course of the financial year. A total of 98 of these projects were finalised or in the case of multi-year projects reached their planned construction milestones. This equates to a completion rate of 84%.

**3.2 Section 2: Financial Status**

3.2.1 Council's year to date (YTD) Operating Surplus was \$16.94 million (m) or 112.0% favourable compared to the Full Year Adopted Budget.

**3.3 Section 3: 2021-2025 Council Plan**

3.3.1 All Major Initiatives are on track, with many already completed. All financial year milestones have been achieved, and the recommendations of the 2021 Community Panel have translated into tangible outcomes across Council Plan themes and goals.

**3.4 Sections 4: Councillor Expenses and 5: Chief Executive Expenses**

3.4.1 All Councillors are within allowance.

**3.5 Section 6: Climate Response and Environment**

3.5.1 Focus Area of the Climate Emergency Response Plan is: **National Tree Day**, which was one of the highest-attended National Tree Day events in Australia. On the day, over 450 community members planted more than 7,000 plants along the Mullum Mullum Creek corridor.

**3.6 Section 7: Community Engagement**

3.6.1 Community engagement activities for the quarter included the Road Management Plan, Domestic Animal Management Plan, and Residential parking restrictions in Bullen.

**3.7 Section 8: Customer Experience**

3.7.1 Resolution of requests within the Service Level Agreement (SLA) remains high at 95%, exceeding the Key Performance Indicator (KPI). Acknowledgement of requests have improved significantly to 66%, but below the KPI level of 85%. This continues to remain a focus area for improvement and there is an overall upwards trend.

**3.8 Section 9: Well Governed**

3.8.1 *Statutory Planning*: we have continued to process planning applications in a timely manner achieving 89.27% of all applications decided within statutory timeframes, 97.3% of VicSmart applications within 10 business days and 87.14% of standard stream applications with 60 statutory days.

3.8.2 *Council Decision Making*: 36 out of 36 (or 100%) of decisions were made open to the public, with 100% Councillor attendance at Council Meetings for the quarter.

**3.9 Section 10: Chief Executive Key Performance Indicators (CEO KPIs)**

3.9.1 The Chief Executive and Councillors develop an annual set of KPIs for the Chief Executive's particular focus to improve outcomes for our community, municipality and, in organisational excellence.

3.9.2 The suite of indicators covers 1 September 2024 – 30 September 2025. There are 34 CEO KPIs aimed at improving outcomes through the delivery of Council Plan, key infrastructure and environmental projects, financial sustainability, service quality and asset management, customer experience, community engagement, governance and organisational development. Progress will be reported on each quarter, with corrective action outlined for any KPIs in monitor or off-track status. At the end of June, 16 indicators were completed, 16 were on track, and two were at monitor.

- Customer request acknowledgements continue to improve but have not yet reached the target of 85% within 2 business days.
- The co-working space is progressing, but it is unlikely to be ready for use until later in 2025.

#### 4. COUNCIL PLAN / STRATEGY

4.1 The Manningham Quarterly Report includes all themes of the Council Plan, Council's mission and the Community Vision 2040.

#### 5. IMPLEMENTATION

5.1 Communication and Engagement

Is engagement required?	No
Stakeholder Groups	Council and the community
Where does it sit on the IAP2 spectrum?	Inform
Approach	The Manningham Quarterly Report is published on Council's website.

#### 6. DECLARATIONS OF CONFLICT OF INTEREST

No officers involved in the preparation of this report have any general or material conflict of interest in this matter.

**Quarter 4**  
**April - June 2025**

# **Manningham Quarterly Report**

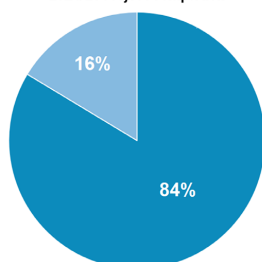
*Key information on our performance and governance*



# 1. Capital Works

## Project Overview

2024/25 Project Completion

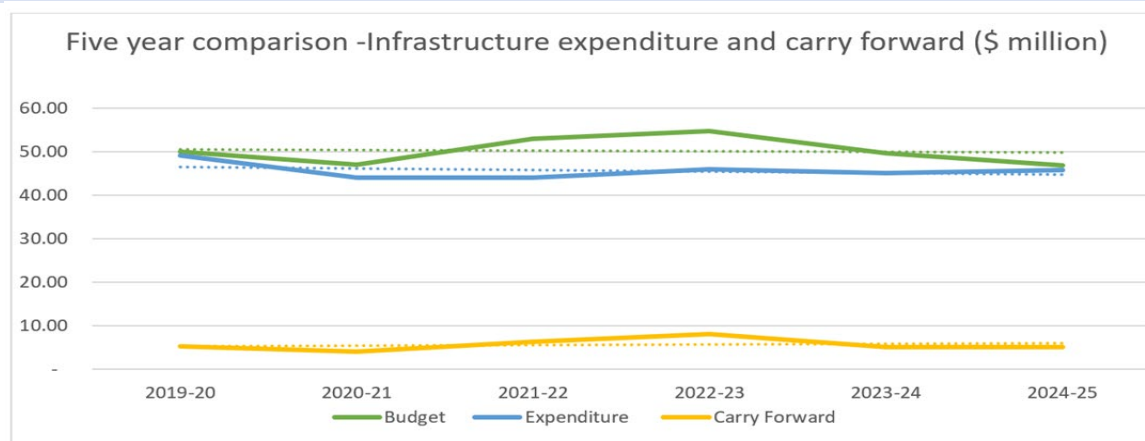


■ Completed Projects (184)  
■ Uncompleted Projects (36)

	million
Infrastructure	\$46.86
Property	\$6.55
Infrastructure Maintenance	\$21.62
Technology	\$2.47
Circular Economy (operating)	\$0.00
<b>Total</b>	<b>\$77.50</b>

Program Complete	Projects Complete	Value of Capital Works	Capital Income and Grants
<b>98%</b>	<b>84%</b>	<b>\$52.37m</b>	<b>\$3.9m</b>

## Annual Expenditure



## Capital Spotlight

- The total capital infrastructure expenditure for the FY24/25 financial year was \$45.74 million or 98% of the forecast budget of \$46.86 million. A further \$6.63 million was spent on property acquisitions.
- A total of 220 infrastructure projects were designed, constructed, or otherwise had expenditure allocated to them over the course of the financial year, and 184 of these projects were finalised or in the case of multi-year projects reached their planned construction milestones. This equates to a completion rate of 84%.



# 1. Capital Works

## Major Projects - 2024-25 highlights

### Sporting and Community Facilities completed



Bicycle related projects to the value of \$0.9 million were constructed, including significant works in Hillcrest Reserve (pictured) and Taroona Avenue



Artworks projects with a combined value of \$243,000 completed



Building projects with a combined value of \$3.42 million were completed, including works at MC2, Doncaster Library, Manningham Civic Centre, Aquarena and several Public Toilets.

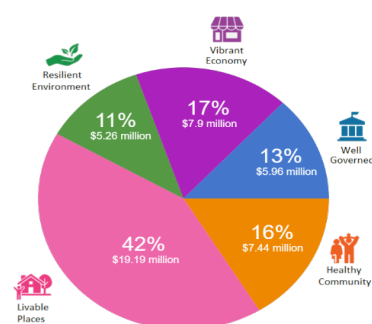
### Roads and Drainage Works



The 2024-25 Drainage Program saw more than \$3.3 million spent on 19 projects including major works at; Melbourne Hill Road, Blair Street (pictured above) & Everard Drive .



\$2.7 million was spent on the completion of Schramm's Cottage Museum Complex Visitor Centre.



2024-25 Capital Infrastructure Expenditure by Council Theme

## 2. Financial Status

### Year to Date (YTD) Income Statement

Account Group	Annual Adopted Budget \$'000	Full Year Actuals \$'000	Variance \$'000	Variance %	Annual Forecast \$'000
<b>1. Income</b>					
Rates - General	108,133	108,797	665	0.6%	108,757
Rates - Waste	17,731	17,935	203	1.1%	17,934
Statutory Charges, Fees & Fines	3,463	3,666	203	5.8%	3,642
User Charges	9,485	9,284	(201)	(2.1%)	9,093
Interest Received	3,150	3,302	152	4.8%	3,200
Grants & Subsidies	7,396	8,588	1,192	16.1%	7,025
Capital Grants & Contributions	3,615	4,315	700	19.4%	3,335
Other Income	17,022	38,781	21,759	127.8%	33,736
Net gain/(loss) on disposal of Property, Infrastructure, Plant and Equipment	150	(4,033)	(4,183)	(2788.5%)	(123)
<b>Total 1. Income</b>	<b>170,145</b>	<b>190,634</b>	<b>20,490</b>	<b>12.0%</b>	<b>186,598</b>
<b>2. Expenditure</b>					
Employee Costs	59,857	60,345	(488)	(0.8%)	59,553
Materials & Contracts	37,393	38,608	(1,214)	(3.2%)	37,451
Interest	49	49	(0)	(0.0%)	49
Utilities	2,398	2,443	(45)	(1.9%)	2,189
Other	21,957	23,313	(1,356)	(6.2%)	22,132
Depreciation	33,360	33,808	(448)	(1.3%)	33,237
<b>Total 2. Expenditure</b>	<b>155,015</b>	<b>158,566</b>	<b>(3,551)</b>	<b>(2.3%)</b>	<b>154,611</b>
<b>Operating Surplus / (Deficit)</b>	<b>15,130</b>	<b>32,068</b>	<b>16,939</b>	<b>112.0%</b>	<b>31,987</b>

### Executive Summary

At the end of June 2025, Council's full year Operating Surplus was \$16.94 million or 112.0% favourable compared to the Full Year Adopted Budget.

**The key favourable variances include:**

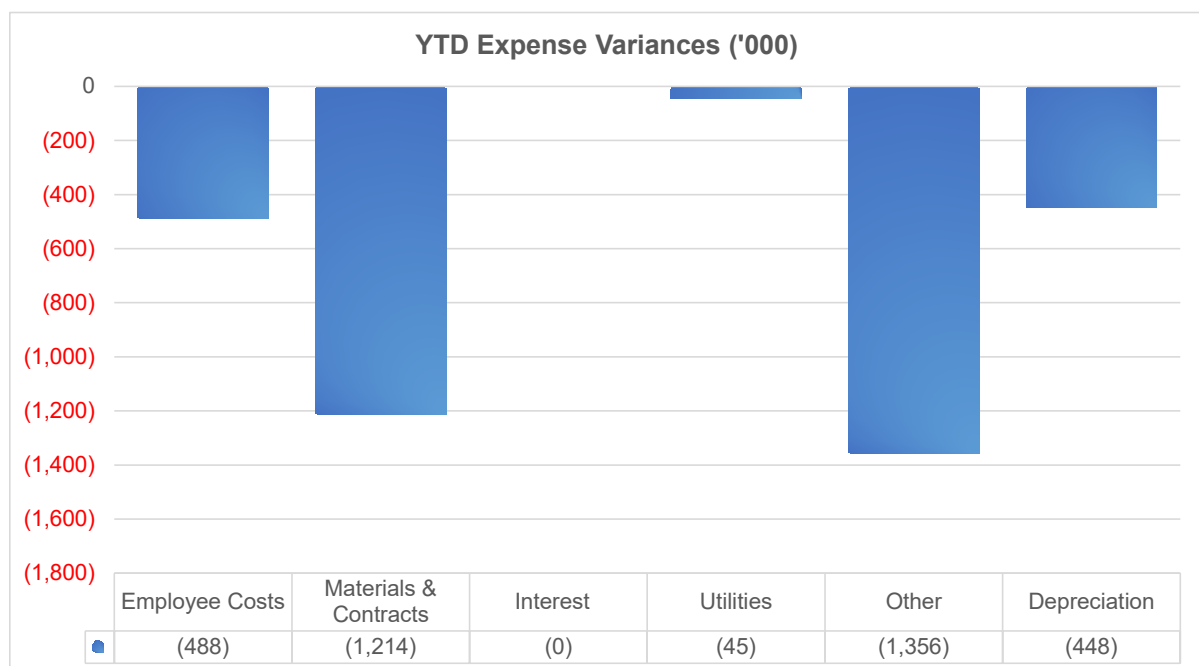
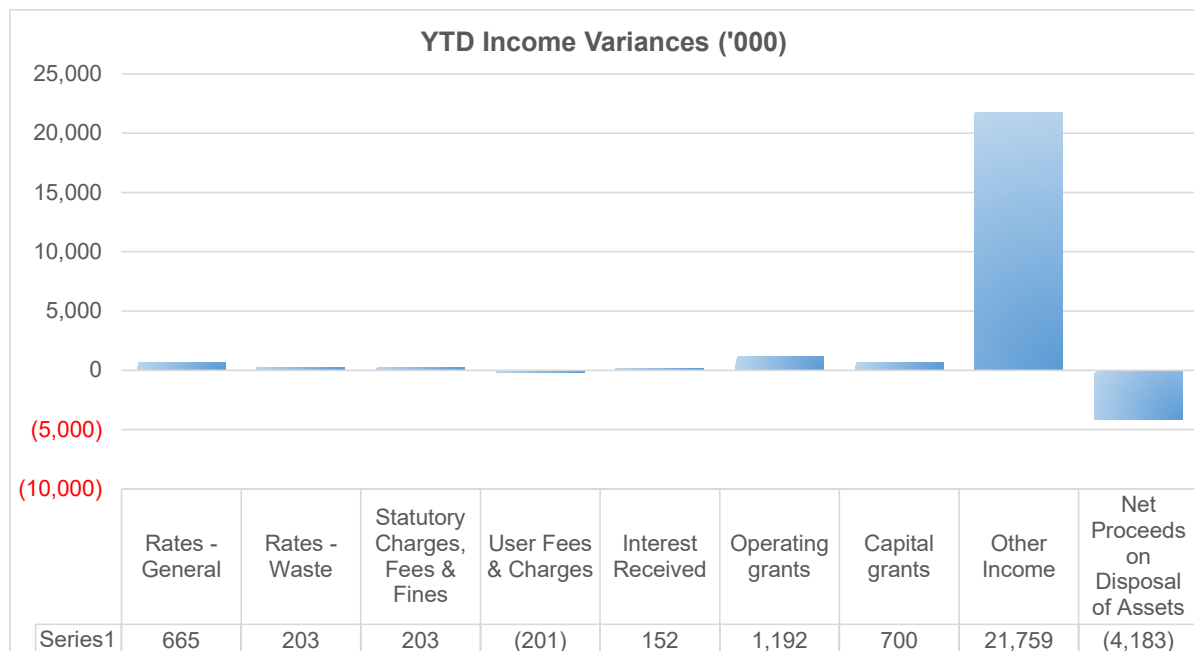
- \* \$21.76 million favourable Other Income predominantly due to land compensation payments of \$26.26 million being received in relation to the North East Link Project. Open Space Developer Contributions being \$1.81m higher than budgeted and \$279k of income has been received from the sale of Victorian Energy Efficiency Certificate (VEEC) created from the LED retrofit of approximately 1,000 major road lighting upgrades during 2023/24 (VEEC income was originally budgeted under State Government grants). Unbudgeted income of \$159k has also been received towards Arboriculture tree planting - related to replacement trees for the North East Link Project. In addition, recognition of bridges (found assets) totalling \$5.67 million which were identified in recent bridges audit and also operating and capital contributions exceeded budget by \$540k.
- \* \$1.19 million favourable Operating Grants mainly due to a change in the timing of Financial Assistance Grants (FAG) with the Federal Government bringing forward 50% of the 2025/26 grant allocation (\$1.74 million) into the 2024/25 financial year (was assumed to be received in 2025/26).
- \* \$700k favourable Capital Grants - unbudgeted grants for Tunstall Square Kindergarten expansion and MCH minor works project (\$372k), timing of grant receipts for Doncaster Library (\$119k), Pines Learning (\$101k) projects, and similar to operating grants, a change in the timing of FAG (\$562k), partly offset by timing of other capital grants.
- \* \$665k favourable Rates (General) - greater than budgeted interest received on rates in arrears due to interest rate (10% Penalty Interest rate) being higher than nominal rate anticipated.
- \* \$203k favourable Rates (Waste Service Charges) - greater than budgeted Initial and Supplementary Waste Service Charges due to greater than anticipated take up of waste services.
- \* \$203k favourable Statutory Charges, Fees & Fines - parking infringements \$302k greater than budgeted, infringement court lodgement fees \$46k favourable, partly offset by unfavourable permits/consultancy \$68k, lodgement fees \$31k and animal infringements \$40k.

**The key unfavourable variances include:**

- \* \$4.18 million unfavourable Disposal of Assets from write-off/demolition of various asset items at end of life (mainly buildings), partly offset by a gain on sale of assets.
- \* \$1.36 million unfavourable Other Expenses - due to \$824k maintenance costs originally budgeted in capital works program; software licences \$475k more than budgeted and insurance costs \$204k higher than budgeted and also additional immunisation costs, partly offset by favourable staff training costs (\$194k), lower than expected Solar and Battery Program grant payments (\$168k), catering (\$104k) and general office expenses (\$110k).
- \* \$1.21 million unfavourable Materials & Contracts - City Services \$1.41 million unfavourable through Infrastructure & Sustainable Operations (Sealed Roads Maintenance) due to transfer of operational costs associated with Tram/Merlin Traffic Signals project work (\$1.26 million) - originally budgeted as part of the Capital Works Program, however the majority of the cost of project will be creating a State Government asset and greater than budgeted costs in Parks and Natural Environment including VicRoads grass cutting and maintenance and in Facilities Management programmed and reactive maintenance work.
- \* \$488k unfavourable Employee Costs resulting from long service and annual leave end of year provision increases, lower than budgeted capitalised labour recovery, higher than anticipated parental leave.
- \* \$448k unfavourable Depreciation resulting from the timing of the delivery of the capital works program and subsequent capitalisation of assets and the revaluation of assets at the end of the 2023/24 financial year.

## 2. Financial Status

### Year to Date Income and Expenditure Variances by Category



## 2. Financial Status

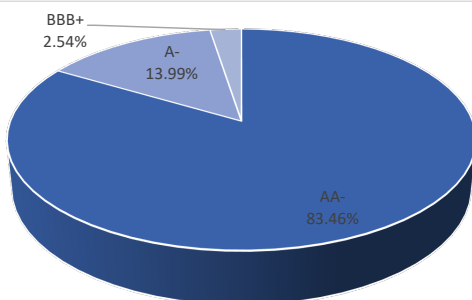
### Cash and Investments

Council's cash and cash investments balance as at 30 June 2025 is \$78.61 million

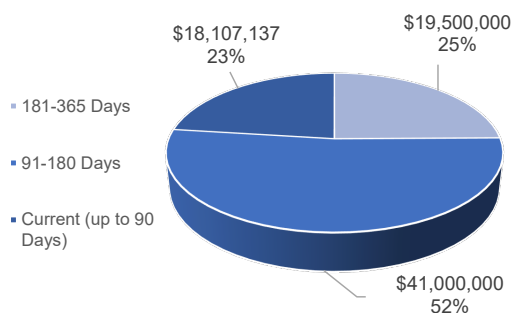
### Summary of Council Investments

Average Weighted interest rate	4.39%
Average monthly interest \$	\$275,141
Maximum interest rate earned	4.78%

### Investment by Risk (S & P Long Term Credit Rating)



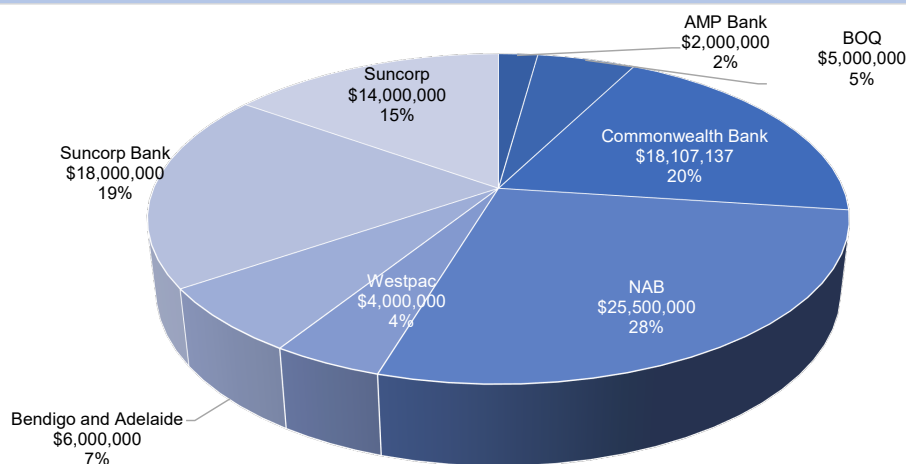
### Investment Term



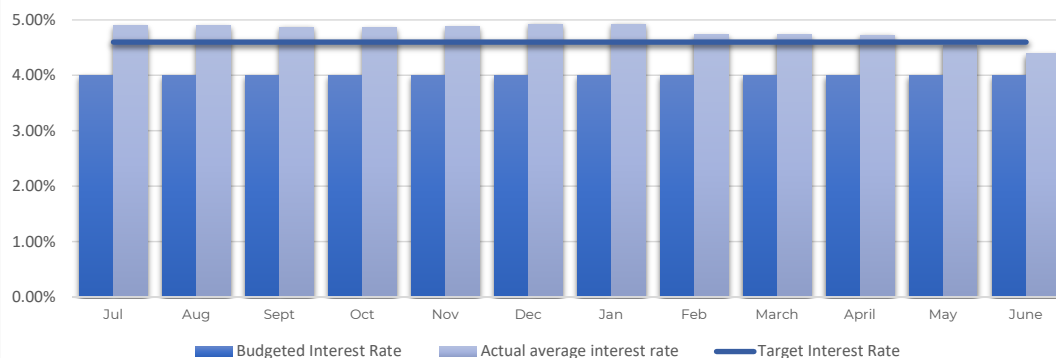
### What is the Standard & Poor (S & P) Risk Rating?

The S & P is a universal credit rating. There are 17 ratings, using letters A-D. This is achieved by doubling or tripling letters—the more the better. Ratings can include a plus sign (which is better than just letters) or a minus sign (which is worse than just letters). The best is "AAA." This rating means it is highly likely that the borrower will repay its debt. The worst is "D," which means the issuer has already defaulted.

### Investment Summary (by Institution)

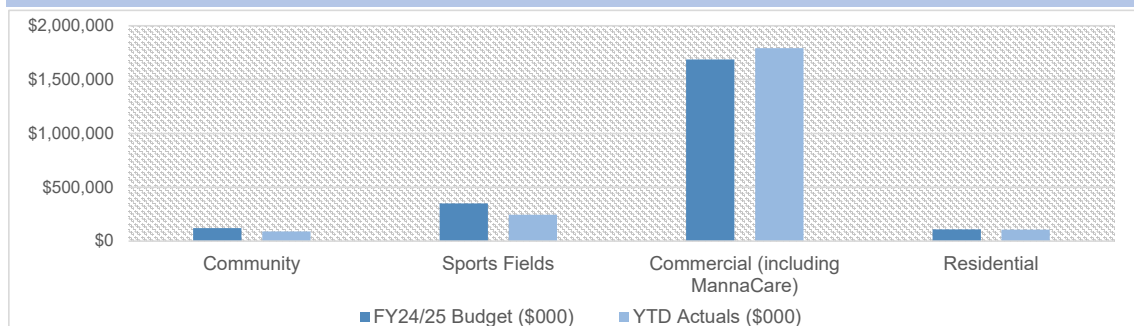


### Investment Benchmark Indicator

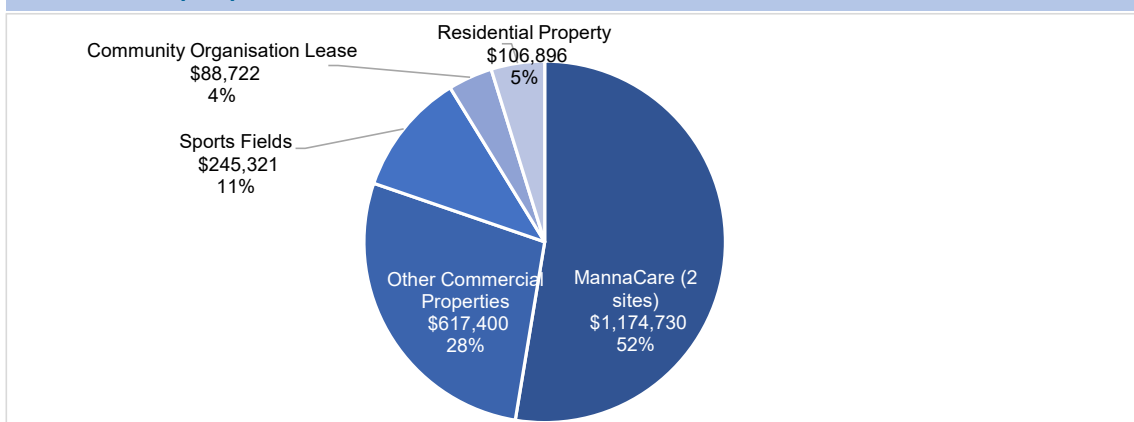


## 2. Financial Status

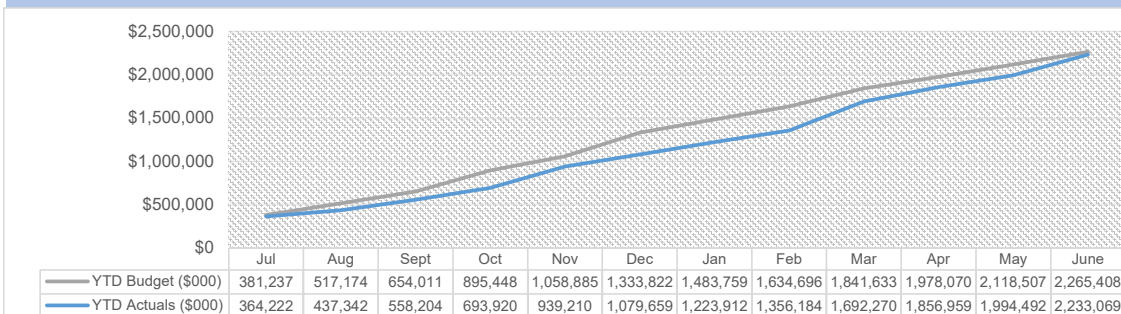
### Rental Income by Property Type (Full Year Budget vs YTD Actual)



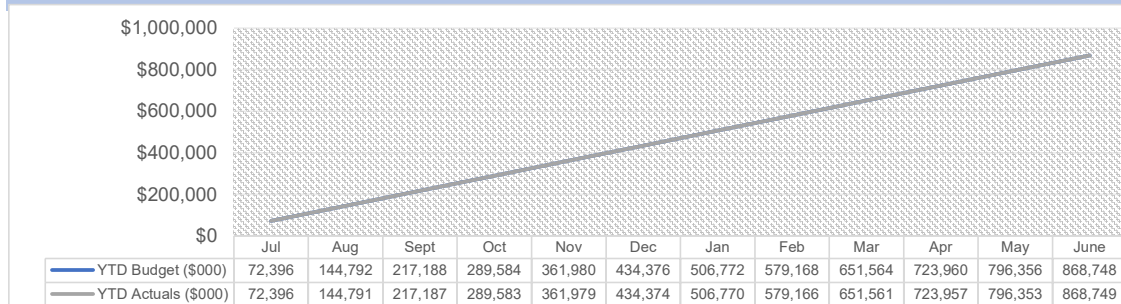
### Rental Income (YTD)



### Rental Income (YTD)



### Leisure Services Contract Income (YTD)



## 2. Financial Status

### Balance Sheet

	June 2025 (\$'000)	June 2024 (\$'000)	Movement (\$'000)
<b>Assets</b>			
<b>Current Assets</b>			
Cash and cash equivalents	18,107	22,834	(4,727)
Trade and other receivables	22,129	20,595	1,534
Other financial assets	60,500	43,500	17,000
Other assets	5,992	8,076	(2,084)
	<b>106,728</b>	<b>95,005</b>	<b>11,723</b>
<b>Non-Current Assets</b>			
Trade and other receivables	350	350	0
Investments in associates	3,129	3,217	(88)
Property, infrastructure, plant, equipment and	3,240,415	2,725,726	514,689
Right-of-use assets	1,598	1,969	(371)
Intangible assets	980	2,798	(1,818)
	<b>3,246,472</b>	<b>2,734,060</b>	<b>512,412</b>
<b>Total Assets</b>	<b>3,353,200</b>	<b>2,829,065</b>	<b>524,135</b>
<b>Liabilities</b>			
<b>Current Liabilities</b>			
Trade and other payables	17,782	18,527	745
Trust funds and deposits	11,075	12,767	1,692
Contract and other liabilities	5,829	5,393	(436)
Provisions	14,120	14,961	841
Lease liabilities	269	357	88
	<b>49,075</b>	<b>52,005</b>	<b>2,930</b>
<b>Non-Current Liabilities</b>			
Provisions	1,720	1,358	(362)
Lease liabilities	1,515	1,784	269
	<b>3,235</b>	<b>3,142</b>	<b>(93)</b>
<b>Total Liabilities</b>	<b>52,310</b>	<b>55,147</b>	<b>2,837</b>
<b>Net Assets</b>	<b>3,300,890</b>	<b>2,773,918</b>	<b>526,972</b>
<b>Equity</b>			
Accumulated Surplus	1,289,255	843,220	446,035
Reserves	2,011,635	1,930,698	80,937
<b>Total Equity</b>	<b>3,300,890</b>	<b>2,773,918</b>	<b>526,972</b>

### Reason for YTD variances

As at 30 June 2025, **Current Assets** have increased compared to 30 June 2024 due to healthy operating surplus for the year.

*Current assets include cash and cash equivalents (cash held in bank accounts and term deposits or other highly liquid investments with terms of three months or less), other financial assets (term deposits with terms between three and twelve months) and monies owed to Council by ratepayers and others.*

**Non Current Assets** have increased compared to the 30 June 2024 primarily due to Council now recognising all of our land under roads assets and increase in the value of land and infrastructure assets.

*Property, infrastructure, plant & equipment and intangible assets represents 99.9 per cent of Council's non-current assets.*

**Current Liabilities** have slightly decreased compared to 30 June 2024 primarily due to a decrease in trade and other payables and the balance of trust funds and deposits.

**Non Current Liabilities** are slightly above the 30 June 2024 figure.

**Equity** has increased compared to 30 June 2024 and is primarily related to recognition of all of our land under roads assets.

*Equity includes Accumulated Surplus and Reserves. Reserves include Asset Revaluation reserves and other cash reserves which Council wishes to separately identify as being set aside to meet a specific purpose in the future and to which there is no existing liability. This component includes Reserves such as the Open Space Reserve and the Doncaster Hill Development Contributions Plan Reserve. These amounts are transferred to or from the accumulated surplus of Council and are separately disclosed.*



## 2. Financial Status

### Cash Reserves

Contributions towards the provision of open space are collected from developers to acquire land and create open space for community purposes. Contributions are collected when land is proposed to be subdivided.

The Doncaster Hill Development Contributions Plan (DCP) provides a mechanism for collecting funds from developers for social and community infrastructure within the Doncaster Hill Activity Centre.

\$'000	Opening Balance at 1 July 2024	YTD Actual Income at 30 June 2025	Actual Expenditure 2024/25	Reserve Balance
Open Space Reserve	\$11,161	\$5,810	\$8,794	\$8,177
Doncaster Hill DCP Reserve	\$512	\$0	\$512	\$0

2024/25 Open Space Reserve Contributions Summary			
Property	Amount	Property	Amount
<b>Bulleen 3105</b>		<b>Doncaster East 3109</b>	
1/44 Collins Street BULLEEN VIC 3105	\$90,000	152 Andersons Creek Road DONCASTER EAST VIC 3109	\$1,200,000
13 Montgomery Place BULLEEN VIC 3105	\$85,600	51-53 Beverley Street DONCASTER EAST VIC 3109	\$280,000
26 Calderwood Street BULLEEN VIC 3105	\$75,000	52 Franklin Road DONCASTER EAST VIC 3109	\$228,000
16 Stanley Street BULLEEN VIC 3105	\$70,000	118 Beverley Street DONCASTER EAST VIC 3109	\$152,000
<b>Templestowe 3106</b>		26 Cassowary Street DONCASTER EAST VIC 3109	\$132,500
27-29 Serpells Road TEMPLESTOWE VIC 3106	\$320,000	1084 Doncaster Road DONCASTER EAST VIC 3109	\$126,000
15 Glendale Avenue TEMPLESTOWE VIC 3106	\$128,000	64-66 Bowen Road DONCASTER EAST VIC 3109	\$120,000
9 Laviah Court TEMPLESTOWE VIC 3106	\$85,000	12 Ascot Street DONCASTER EAST VIC 3109	\$120,000
1-2 Gardenview Court TEMPLESTOWE VIC 3106	\$80,000	5 Tracey Street DONCASTER EAST VIC 3109	\$117,500
13 Innisfallen Avenue TEMPLESTOWE VIC 3106	\$72,500	17 Ascot Street DONCASTER EAST VIC 3109	\$113,600
1 Verdi Court TEMPLESTOWE VIC 3106	\$71,250	22 Runnymede Street DONCASTER EAST VIC 3109	\$110,000
117 King Street TEMPLESTOWE VIC 3106	\$70,000	10 Minaki Avenue DONCASTER EAST VIC 3109	\$100,000
<b>Templestowe Lower 3107</b>		87-89 Santa Rosa Boulevard DONCASTER EAST VIC 3109	\$90,000
349 High Street TEMPLESTOWE LOWER VIC 3107	\$150,000	93 George Street DONCASTER EAST VIC 3109	\$75,000
34 Glenair Street TEMPLESTOWE LOWER VIC 3107	\$72,500	91 St Clems Road DONCASTER EAST VIC 3109	\$71,000
22 Wellington Street TEMPLESTOWE LOWER VIC	\$71,750	5 Carmen Close DONCASTER EAST VIC 3109	\$65,000
<b>Doncaster 3108</b>		6 Boronia Grove DONCASTER EAST VIC 3109	\$52,500
1 Adelle Court DONCASTER VIC 3108	\$228,000	<b>Donvale 3111</b>	
23 Carawatha Road DONCASTER VIC 3108	\$122,000	121 Mitcham Road DONVALE VIC 3111	\$98,000
729 Elgar Road DONCASTER VIC 3108	\$116,800	1/39-40 Edward Street DONVALE VIC 3111	\$90,000
75 Board Street DONCASTER VIC 3108	\$113,200		
368 Manningham Road DONCASTER VIC 3108	\$100,000		
138 Church Road DONCASTER VIC 3108	\$96,000		
3 Maralee Place DONCASTER VIC 3108	\$90,000		
20 Nathan Street DONCASTER VIC 3108	\$84,000		
11 Thiele Street DONCASTER VIC 3108	\$77,500		
<b>Total Year to Date</b>			<b>\$5,810,200</b>



# 3. Council Plan 2021-2025

## Our Community Vision 2040

Manningham is a peaceful, inclusive and safe community.  
We celebrate life with its diverse culture, wildlife, and natural environment. We are resilient and value sustainable and healthy living, a sense of belonging, and respect for one another.

### Our Council Plan 2021-2025 has five themes:

- Healthy Community
- Liveable Places and Spaces
- Resilient Environment
- Vibrant and Prosperous Economy
- Well Governed Council



We have developed goals for each theme in consultation with our local community, partners, Councillors and staff. We are progressing the goals through actions and Major Initiatives each year.

Major Initiatives are significant pieces of work, usually over the four years of the Council Plan. There are 16 major initiatives and initiatives to progress our 2021-25 Council Plan goals. You can find the full details of previous quarters and our full year's progress in our Manningham Annual Report at [www.manningham.vic.gov.au](http://www.manningham.vic.gov.au).

Tracking our progress: On Track ● Complete ● Off Track ●

### Actions we have taken to progress the goals of our Council Plan

### Progress



#### Healthy Community

#### Goals:

- A healthy, safe and resilient community
- An inclusive and connected community

#### 1. We will undertake evidence-based planning for equitable, inclusive and accessible services and infrastructure improvements for prominent issues including:

##### i. Continue Gender Impact Assessments (GIA) on Council policies, services and programs

Action

- We are completing Gender Impact Assessments (GIA) to deliver on our commitment to gender equality and to fulfil the requirements in the Victorian Gender Equality Act 2020.
- We have introduced a new App to identify and consider equity, inclusion and access in the review of our policies, services and programs. The App supports a consistent approach to create, monitor and report gender impact and outcomes.
- 14 GIAs were completed in 2024/25.

##### ii. improve the range of accessible supports and services available to young people within Manningham, exploring a youth hub, advocating for improved mental health resources and working collaboratively with youth agencies

Action

- We have extended services for MY Hub, our youth hub at Manningham Community Centre (MC<sup>2</sup>). Services are provided in collaboration with other organisations including Doncaster Library. We continue discussions with headspace for further partnership opportunities.

##### iii. Continue collaborative forums to engage with businesses, community leaders, community groups and residents from culturally diverse backgrounds

Action

- We worked to connect, and profile community outcomes by:
- Working with leaders from multicultural communities to provide wellbeing support
  - Working with Welcoming Cities Australia on the accreditation and on training for communities in trauma.
  - Worked with Welcoming Australia to prepare documents for the audit needed to renew our Welcoming City accreditation.
  - Supporting the Manningham Multicultural Network to complete a series of workshops to help them in redefining their purpose. This then saw the Network resume in December with a celebration and continue as a network through the remainder of the year.

### 3. Council Plan 2021-2025

Action we have taken to progress the goals of our Council Plan

Progress

#### iv. Investigate extended use of community facilities, including libraries, through a new Community Infrastructure Plan.

Action

- We have extended the hours offered by Warrandyte Library, (including self-service between the hours of 8am and 10pm) and Doncaster Library (now open from 9am to 8pm weekdays and 9am to 5pm Saturday and 1pm to 5pm Sundays).
- The neighbourhood houses are working collectively and individually to offer diverse programs to address social isolation.

#### 2. We will work to progress and deliver community outcomes in consultation with our advisory committees and local service providers, community groups, organisations and networks.

Action

- We continued to work with our Advisory Committees at their quarterly meetings on issues of interest, and to provide advice on recent Council projects, policies and strategies, State and Federal Reviews and significant events and communications.
- This quarter, the Advisory Committees and Reference Groups came together for a workshop on the wellbeing priorities for Manningham Council 2025-2029. Manningham Council has been working with Middle Eastern countries local leaders to ensure they have awareness and access to wellbeing services during the challenging time following events in the Middle East.

#### 3. We will support and educate to connect inclusive and healthy communities (inclusive of our First Nations and culturally diverse communities) through:

##### i. Environmental and waste program

Action

- Manningham RAP Working Group meet at Yaluk Langa (Heide Museum) to have the annual in-person yarning circle. This year the focus was on issues impacting local first nations people and the environment.

##### ii. Implementing the Reconciliation Action Plan (RAP) to enhance recognition of First Nation Peoples

Action

- We continue to implement the Manningham Reconciliation Action Plan through cultural engagement, staff capacity building, strategic partnerships with Wurundjeri and local First Nations communities, successful recruitment of a First Nations Officer, and collaborative yarning circles focused on RAP progress, Council planning, and environmental issues.

##### iii. Resources and information that link our community to understanding of and responses to family violence

Action

- An advertising campaign using the Manningham bus shelters to promote the Wellbeing Support services.
- Building a collaboration with the Pines Learning and Activity Centre to establish a Mandarin speaking playgroup located in Doncaster. This is a pilot program to provide a safe space for Chinese mums to connect.
- A noticeable increase demand in December for Wellbeing Cards in our public facilities (neighbourhood houses & childcare).
- Supporting families experiencing family violence continues to be a daily operation for the MCH Nurses. To address this, early years programs have been explored which would reduce family violence and enhance our services.
- Holding Together for Equality and Respect meetings with partners, with a focus on preventative initiatives for the 2025 calendar year.
- Progressing VicHealth projects with a focus on young people and mental health and race-based discrimination.

### 3. Council Plan 2021-2025

Action we have taken to progress the goals of our Council Plan

Progress



#### Liveable Places and Spaces

##### Goals:

- Inviting places and spaces
- Enhanced parks, open space, and streetscapes
- Well connected, safe and accessible travel
- Well utilised and maintained community infrastructure

#### 4. We will investigate and review current facility use and opportunities to develop or repurpose existing facilities and use of Council land for multi-use purposes and to meet changing community needs through:

##### i. Implementing the 20 Year Community Infrastructure Plan's Action Plan.

Action

- The Infrastructure Plan gives clear guidance on the infrastructure needs for our community and informs our capital works program.
- We are delivering on the Plan with recent activity including delivery of the Youth Hub, Warrandyte Community Facilities Review and Early Years Infrastructure Plan.

##### ii. Strengthen utilisation and performance of stadiums in conjunction with stadium managers.

Action

- Manningham's stadiums hosted the Eastern Districts Junior Basketball Association: EDJBA Australia Day weekend tournament in January. 15,238 players, 1,673 teams, 4,947 games played across 227 courts.
- The Manningham Table Tennis Association's activities returned to Manningham, with a new court allocation provided at the Manningham Templestowe Leisure Centre.
- We started a new Indoor Sports Facility Plan to undertake an analysis of court usage, demand and supply, and facility condition and compliance across Manningham. This plan will guide future use and capital works planning.
- We met with Bulleen Boomers and Basketball Victoria to discuss future facility improvements, which will be explored as part of the Indoor Sports Facility Plan.
- We met with Doncaster Templestowe Badminton Association to discuss operational matters.

##### iii. Improve community access to sport and recreation facilities and spaces for broad community use and benefit.

Action

- We continue to strive to maximise community access, use and benefits of facilities and spaces in partnership with Aligned Leisure through marketing, school programs, youth memberships, casual shooting / activities and court bookings and provision of publicly accessible spaces including courts / book-a-court infrastructure.
- Aligned Leisure have provided free showering facilities for 200 people sleeping rough over the quarter.

##### iv. Maximising use of our aquatic facility, Aquarena, through the planning and implementation of the Aquarena Outdoor Masterplan (as scheduled).

Action

- The final phase of the detailed design process of the Aquarena Outdoor Redevelopment is nearing completion, after further community and stakeholder consultation.
- The contract for the design is currently being reviewed. The first phase of the Expression of Interest process is complete, and a shortlist of preferred contractors has been confirmed

### 3. Council Plan 2021-2025

Action we have taken to progress the goals of our Council Plan

Progress

5. **We will implement our principles to guide responsible planning for new developments and enhance protection of the environment through implementation of high-priority recommendations of the Manningham Planning Scheme Review 2022.** 

Action

We are continuing to progress several of the recommendations within the Manningham Planning Scheme Review.


Key projects include:

- The draft Manningham Residential Strategy and the draft Manningham Neighbourhood Activity Centre Design Guidelines. Whilst progress has been made on both these projects, the recent Victorian Government planning reforms have had a significant impact on how these projects can progress without further guidance by the State Government.
- We will continue to engage with the State Government to further discuss and monitor the progress of this work.

6. **We will provide ways for people to connect by:**
- i. **funding to support community inclusion and connection to respond to priority community needs** 


Action

- Council endorsed 30 Annual Community Grants, totalling \$314,223.
- We awarded \$33,759.25 in Small Grant funding to 16 organisations.
- We distributed \$290,924.91 in Community Partnership grant instalments.
- We distributed \$150,000 in Neighbourhood Houses grant instalments.

- ii. **Improving transport options through the 2021 Transport Action Plan and by contributing to planning of the Suburban Rail Loop, Doncaster Busway, Bus Rapid Transit, bus network and service review and enhancing the walking and cycling network.** 

Action

- We advanced transport improvements by implementing Transport Action Plan 2021, advocating for enhanced bus services and infrastructure (including the Doncaster Road Corridor), engaging with the Suburban Rail Loop project for greater transparency, and initiating the refresh of the Manningham Active Transport Strategy to support walking and cycling.

- iii. **Community safety in and around schools through traffic and parking management programs.** 

Action

- We enhanced road safety in Manningham through the endorsement of the 2025–2035 Road Safety Strategy and Action Plan, which sets out a long-term vision and targeted actions informed by community consultation, local data, and expert input. In partnership with the Department of Transport and Planning, we conducted traffic and pedestrian movement surveys using temporary cameras at school sites to assess crossing risks and support future funding decisions. Additionally, we continued to deliver vital community education programs including the Wiser Driver Course for seniors, the TAC L2P Program to young learner drivers, and the Fit2Drive Program for secondary students preparing for their learner permits.

### 3. Council Plan 2021-2025

Action we have taken to progress the goals of our Council Plan

Progress

**7. We will continue to improve our local roads, parks and recreation facilities (as scheduled) to a high standard including:**



**i. Drains including Melbourne Hill Road Drainage Upgrade.**

Action

- We continued to maintain a high standard for our roads, footpaths, and drains by:
- Finalising the Stormwater Management Policy – providing clear prioritisation criteria for all future capital works projects.
  - Supporting the flood modelling project and development of the Integrated Water Management Strategy providing clarity and holistic strategies to our Stormwater management.

**ii. Road Improvement Program including Jumping Creek Road, Templestowe Route and Tram/Merlin Traffic signals.**



Action

- The Road Improvement Program we undertook in 2024-25 included:
- Awarding a contract for the Jumping Creek Road and Templestowe route project.
  - Commencing Tram Merlin Construction.

**iii. Parks and Recreation Facilities upgrade.**



Action

- Ted Ajani and Joromo Reserve playspaces were re-opened to the community. Joroma Reserve upgrade included a new balance beam / tyre obstacle course, triple swing set, spring rocker, seat and picnic table, landscape rocks and slide/climbing unit. Astelot Reserve playspace upgrade will be completed in 2025-26.

**8. We will continue to advocate to the North East Link Project (NELP) for improved outcomes for the Manningham community, particularly around urban design.**



Action

- We have prepared submissions to all Urban Design and Landscape Plans that have been exhibited by the project. Our submissions involve a cross-organisational assessment to determine the best outcomes for the community.
- We continue to review documentation prepared by NELP daily to ensure that community expectations are met and community impacts are reduced as much as possible.

### 3. Council Plan 2021-2025

Action we have taken to progress the goals of our Council Plan

Progress



#### Resilient Environment

##### Goals:

- Protect and enhance our environment and biodiversity
- Reduce our environmental impact and adapt to climate change

#### 9. We will deliver environmental activities to:

##### i. strengthen principles to protect the environment, biodiversity and wildlife

##### Action

- We strengthened our commitment to environmental protection and biodiversity by implementing a new bushland management contract focused on conservation and fire mitigation, resulting in positive ecological outcomes.
- We enhanced community connection to nature through revegetation works at key sites like 100 Acres, Warrandyte Walk, and Mullum Mullum Creek, and by hosting community planting events.
- We mapped rabbit warrens in bushland reserves to support native species recovery and reduce environmental impacts.

##### ii. advocate to government and business on environmental issues

##### Action

- We strengthened environmental advocacy by working with Northern Association of Greenhouse Alliance (NAGA) and key agencies like Melbourne Water and the EPA to ensure local priorities are reflected in broader policy discussions. Our engagement with the State Government focused on climate offsets and risk, contributing to more locally aligned climate resilience policies.
- Through the Victorian Climate Resilient Councils initiative, we advocated for accelerating net zero transitions and boosting community resilience. In partnership with the Victorian Greenhouse Alliances, we called for stronger collaboration between State and local governments on climate-aligned housing targets, including funding support to address rate capping. This advocacy also promoted climate hazard consideration, zero carbon buildings by 2030, and integration of biodiversity and blue-green infrastructure.
- We supported joint VGA and MAV advocacy to the Federal Government for a bold 2035 emissions reduction target, highlighting the critical role of councils in national climate action.

##### iii. improve management practices of bushland maintenance, pest animal and environmental weed control and monitoring, evaluating and improvement mechanisms

##### Action

- We extended the bushland contract for a further year and will conduct a review to ensure that we are achieving continuous improvement in bushland management.
- We engaged contractors to manage roadside indigenous vegetation to support ecosystem health and visual amenity.

##### ii. explore biodiversity improvement or environmental community engagement programs for local public areas in collaboration with the Wurundjeri Woi Wurrung Cultural Heritage Aboriginal Corporation, Melbourne Water and Parks Victoria

##### Action

- We progressed the Nature Plan, which required a whole-of-Council approach to addressing tree canopy requirements and implementing city greening initiatives and enhancements to the green wedge. This approach builds a resilient urban environment while respecting cultural and ecological values.

##### iii. stewardship in building sustainable waste management practices with the community

##### Action

- We promoted sustainable waste practices by delivering 18 community engagement programs focused on recycling, composting, upcycling, and waste reduction.
- We supported bushfire-prone residents through dedicated garden waste disposal days, and continued our highly attended Our Waste Drop Off Days, enabling responsible disposal of non-kerbside recyclables.
- Our ongoing presence at the Warrandyte market has helped maintain strong community awareness and participation in waste initiatives.

### 3. Council Plan 2021-2025

Action we have taken to progress the goals of our Council Plan

Progress



#### Vibrant and Prosperous Economy

##### Goals:

- Grow our local business, tourism and economy

#### 10. We will support local business and the City through:

- increase procurement with organisations that produce economic, environmental, and social outcomes for Manningham

Action

- We are implementing proactive sustainable procurement in several major tendering projects, forming part of the evaluation criteria. Efforts are focused on selecting suppliers that demonstrate positive economic, environmental, and social impacts.

- capacity building and support through business development activities

Action

- We are rolling out the Trader Group Partnership Program across the municipality. Council is working with traders in activity centres to identify opportunities to support the development of new groups.

- explore local opportunities to support local businesses to collaborate via a Hub / co-working space

Action

- The co-working space has undergone detailed design and is currently in a procurement phase. The facility is scheduled to open in the second half of 2026.

- activities to encourage and support tourism and employment opportunities.

Action

- Current projects focused on attracting people to activity centres. One notable project is our Manningham Asian Cultural Festival, which successfully attracted more than 10,000 people to Doncaster Reserve and Jackson Court over-the-course of a single day in March 2025.



### 3. Council Plan 2021-2025

Action we have taken to progress the goals of our Council Plan

Progress



Well  
Governed  
Council

#### Goals:

- A financially sustainable Council that manages resources effectively and efficiently
- A Council that values our customers and community in all that we do change

#### 11. Explore different ways to improve community satisfaction with our communications on local community issues, services and activities



Action

- We are scheduling more community engagement training to ensure our people are familiar with core community engagement principles.

#### 12. Explore ways to enhance performance reporting across social, environment and economic outcomes against community need.



Action

- We are exploring digital ways to make it easier to share our progress for the new Council Plan. We are developing a new digital service plan which will make it easier for services to plan and monitor their service performance.

#### 13. Improve our customers experience to better understand and meet their specific needs.



Action

- We improved customer service by implementing proactive quality assurance measures in our contact centre, which informed targeted staff training across phone and front counter channels.
- We enhanced the customer experience through new feedback mechanisms and conversation analytics enabled by our upgraded telephony system.
- We began collecting survey data through the Voice of Customer program to generate deeper insights and drive continuous service improvements.

#### 14. We will ensure our long-term financial sustainability by preparing our Budget and 10-year Financial Plan incorporating key strategies to Council by 30 June 2025.



Action

- Following extensive engagement with our community, our 10-Year Financial Plan, Revenue and Rating Plan and 2025-26 Budget were adopted by Council on 30 June 2025.

#### 15. We will maximise public value through the systematic planning and review of Council's services and effective, early and broad engagement on projects.



Action

- We have Identified a program of five services to be reviewed in 2024-25 from information gathered from annual service planning.
- For all Council's major services, we proactively service plan to consider customer feedback, internal and external influences, workforce, and the resources needed for the service to deliver optimal public value.

#### 16. We will take a proactive and motivated approach to be an open and transparent Council.



Action

- We strengthened transparency and governance by reducing the number of decisions made in closed Council meetings and increasing public access to information, including Freedom of Information requests with a public interest lens.
- Our Governance Rules were reviewed to improve transparency, resulting in clearer processes for managing petitions and reporting outcomes to the community.



## 4. Councillor Expenses

An allocation of \$10,473 for each Councillor and \$11,896 for the Mayor is budgeted each financial year to reimburse Councillors for expenses incurred while carrying out their official roles.

Significant demands are placed on Councillors in carrying out their civic and statutory roles attending community meetings and events, capacity building and advocacy meetings in pursuit of the best outcomes for the municipality. The Mayor has a slightly higher allowance as they are required to carry out additional civic and ceremonial duties.

The Council Expenses Policy guides the reimbursement of Councillor expenses. This budget is all inclusive and covers conferences and training, travel, child minding and information and communications technology expenses. As part of Council's commitment to remaining accountable and transparent, these expenses are presented to the community each quarter.

Categories include: Travel (including accommodation, cab charges), Car Mileage, Childcare, Information and Communication Technology, Conferences and Training (including professional development, workshops), General Office Expenses (including meeting incidentals), Formal Attendances (including community events and functions) and Other (publications).

Councillor	Travel	Car Mileage	Child-care	Information Communication Technology	Conference & Training	General Office Expense	Formal Attendance	Member-ship	Other	Total Qtr	Year to Date
Cr P Bain	\$0	\$0	\$0	\$27	\$100	\$0	\$0	\$0	\$0	\$127	\$168
Cr A Chen	\$1,260	\$785	\$0	\$14	\$0	\$0	\$185	\$0	\$0	\$2,243	\$6,334
Cr A Conlon (Deputy Mayor)	\$0	\$1,002	\$0	\$398	\$0	\$0	\$78	\$0	\$0	\$1,478	\$2,201
Cr D Diamante (Mayor)	\$1,378	\$0	\$0	\$0	\$0	\$55	\$180	\$0	\$0	\$1,613	\$4,529
Cr I Eltaha	\$0	\$0	\$167	\$109	\$0	\$0	\$0	\$0	\$0	\$276	\$384
Cr G Gough	\$1,926	\$495	\$0	\$561	\$0	\$0	\$0	\$0	\$0	\$2,983	\$6,230
Cr J Grivas	\$872	\$1,105	\$0	\$27	\$0	\$0	\$29	\$0	\$0	\$2,033	\$3,407
Cr C Lange	\$1,248	\$1,288	\$0	\$335	\$0	\$0	\$211	\$0	\$0	\$3,082	\$6,426
Cr L Mayne	\$0	\$0	\$0	\$180	\$0	\$0	\$0	\$0	\$0	\$180	\$1,005

### Notes for the Quarter

- Depending on the payment method, Councillor expenses for the quarter may include GST. We will include any minor necessary GST adjustments, in the following quarter, after the payments are processed.

## 5. Chief Executive Expenses

The Chief Executive Officer (CEO) incurs expenses while carrying out the role. Expense categories related specifically to the CEO role are travel, conferences and seminars and miscellaneous. Gifts declared are also included in this report although not an expense to Council. The CEO is required to be transparent in the use of Council resources as per the Employee Code of Conduct.

	Travel	Food and Beverage	Conferences and Seminars	Gifts Declared	Misc.	Total Qtr	Total Year
Andrew Day	\$1,315	\$656	\$0	\$0	\$0	\$1,971	\$4,377

Notes

### Expense categories

#### Travel

Costs associated with assisting the CEO in meeting transport costs incurred whilst attending meetings, functions and conferences. This includes taxi services, uber services, car parking fees, airfares, accommodation costs etc.

#### Food and Beverage

Costs associated with food or beverages that directly relate to the CEO role within a professional context.

#### Conferences and seminars

Costs associated with registration fees from attendance by the CEO at conferences, functions and seminars. Meetings such as these are normally held by local government related organisations, professional bodies and institutions, educational institutions and private sector providers on areas and events which impact on the role of the CEO and the City in general. This category also includes memberships and subscriptions to bodies and organisations whose activities are relevant to role of the CEO.

#### Gifts Declared

Any gifts that exceed the token gift threshold (\$50) that the CEO is required to declare as per the Token Gift Policy.

#### Miscellaneous (Misc.)

Any other costs associated with the CEO role not covered by the categories above.

## 6. Climate Response and Environment

### National Tree Day

We proudly hosted one of Australia's highest-attended National Tree Day events this year, celebrating community spirit and environmental advocacy.

Held the Mullum Mullum Creek corridor, the event brought together along hundreds of enthusiastic volunteers, families, and community groups. Together, we planted over 7,000 native trees, shrubs, and grasses, significantly enhancing the habitat corridor and contributing to long-term ecological resilience.

This large-scale planting effort not only strengthens biodiversity and supports local wildlife but also fosters a deeper understanding of the vital role trees play in our urban ecosystems. Attendees had the opportunity to learn about the ecological benefits of native vegetation, including carbon sequestration, erosion control, and habitat creation.

The event was a powerful demonstration of community collaboration and environmental action, reinforcing our commitment to a greener, healthier future.

#### Key Highlights:

- Over 7,000 plants installed along the Mullum Mullum Creek corridor
- One of the highest-attended National Tree Day events in Australia with over 450 community members
- Strengthened habitat connectivity and biodiversity
- Engaged and educated the community on the importance of trees and ecological health



### Urban Greening and Climate Resilience Initiatives

As part of our commitment to climate action and ecological sustainability, the Parks and Natural Environment team has successfully implemented a major tree planting and urban greening program across the municipality.

This initiative targeted areas most vulnerable to urban heat, with the strategic planting of over 2,000 advanced trees throughout our streets and parks. In addition, approximately 15,000 plants were installed across urban landscapes and ecologically significant zones, enhancing green cover and supporting biodiversity.

A key feature of this program is our focus on indigenous vegetation, with a large proportion of plants grown at the Council nursery using locally collected seed from our bushland reserves. This approach strengthens ecological integrity, supports local wildlife, and aligns with our long-term environmental values.

#### Program Highlights:

- Over 2,000 advanced trees planted in heat-affected urban areas
- Around 150,000 plants installed in landscaped and ecologically significant zones
- Indigenous plants grown from locally sourced seed at the Council nursery
- Enhanced biodiversity, reduced urban heat, and improved climate resilience

This program demonstrates our proactive approach to mitigating climate change impacts while fostering a greener, healthier urban environment for current and future generations.

## 7. Community engagement

### Current engagement projects



#### **Beverley Reserve Playspace Upgrade**

We're upgrading Beverley Reserve in Doncaster East. The upgrade includes things such as a new play unit with a slide, climbing elements and monkey bars.



#### **Public Toilet Plan Review**

We're reviewing Manningham's Public Toilet Plan which is a 10-year plan to ensure a network of sustainable, safe, accessible and quality purpose-built facilities.



#### **Templestowe Route Upgrade**

The Templestowe Route upgrade is an infrastructure project that will create a more vibrant and liveable community for residents and businesses.



#### **Community Engagement Policy Review**

We're reviewing our Community Engagement Policy. Community engagement is essential to how we make decisions and good governance for Manningham.

### What you told us

#### **Road management Plan 2025**

We've finished our review of the Road Management Plan (RMP), and the updated version was officially adopted at the Council meeting on 27 May 2025, in line with the Road Management Act 2004.

#### *What we heard from you:*

Most comments were about local issues like traffic or footpaths, which sit outside the RMP. We've passed those on to the right teams or external agencies.

Some of you shared positive feedback about our current work, especially around vegetation management.

One query about the process was resolved with info on our public notice requirements.

A few suggestions have been noted for future consideration.

### Progress on recent engagement

#### **Domestic Animal Management Plan 2026-2029**

Community consultation for the Domestic Animal Management Plan (DAMP) 2026–2029 was open from 2 June to 29 June 2025.

Consultation was delivered at the IAP2 'consult' level and aimed to gather feedback from a range of stakeholders, including residents, pet owners, special interest groups, animal-related businesses, and the broader community.

Engagement activities included digital and print communications, online survey, stakeholder workshops, community pop-ups at local parks and reserves, and direct outreach with special interest groups.

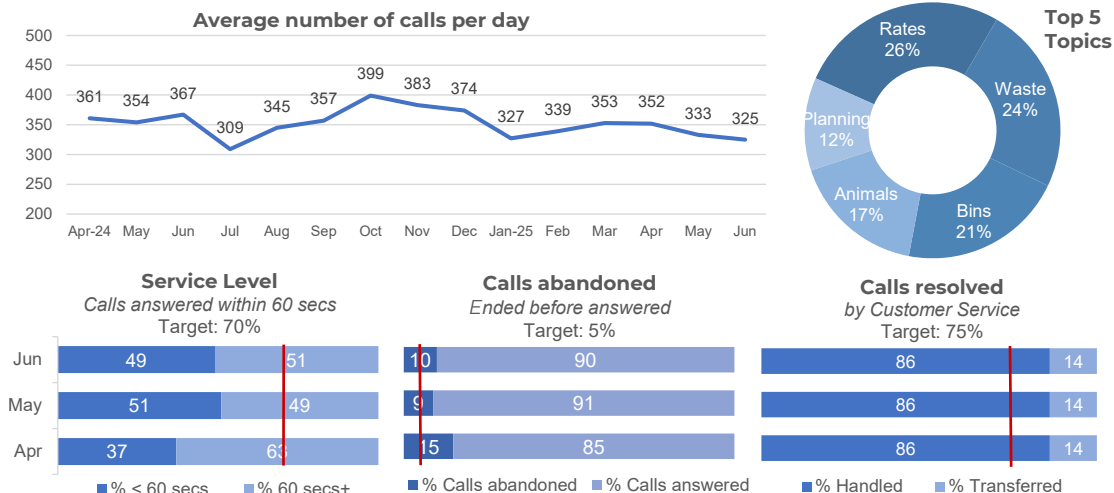
The YourSay project page received 4,800 visits and 1,884 completed survey submissions – a significant level of engagement for this type of consultation.

#### **Residential parking restrictions for Bulleen**

To address community concerns about construction workers parking in local streets during North East Link Project (NELP) works, we're introducing temporary parking restrictions in Bulleen. We held a community consultation in April 2025. The results showed a strong preference for 2P Permit parking on both sides of the road for most of the area south of Manningham Road.

## 8. Customer

### Telephony - Contact Centre Performance

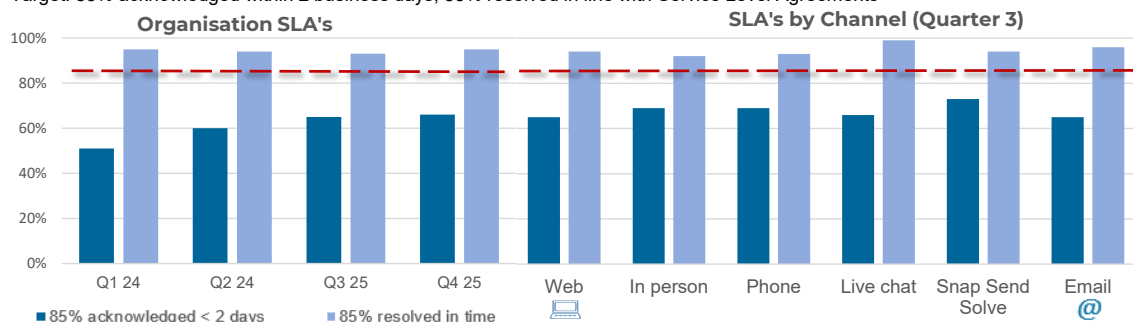


### Telephony analysis

- Average daily call volumes are following seasonal trends, although average call volumes for Q4 25 are 7% lower than the same period last year in line with a 7% overall decrease in calls from 23/24FY to 24/25FY.
- Service levels are below target for the period and abandoned calls higher than target. This is reflective of reduced staff levels with team members seconded to other roles and higher than forecast rates of unplanned leave.
- Waste related calls for standard bin service and hard rubbish remain the most common enquiry types, with Animal enquiries higher this quarter in line with annual April registration renewals.

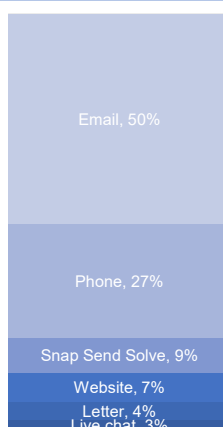
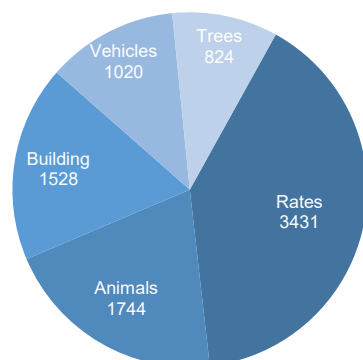
### Customer Requests - CRM Organisation Performance

Target: 85% acknowledged within 2 business days, 85% resolved in line with Service Level Agreements



### Customer Requests - CRM by Topic and Channel

18,824 New cases



### Analysis

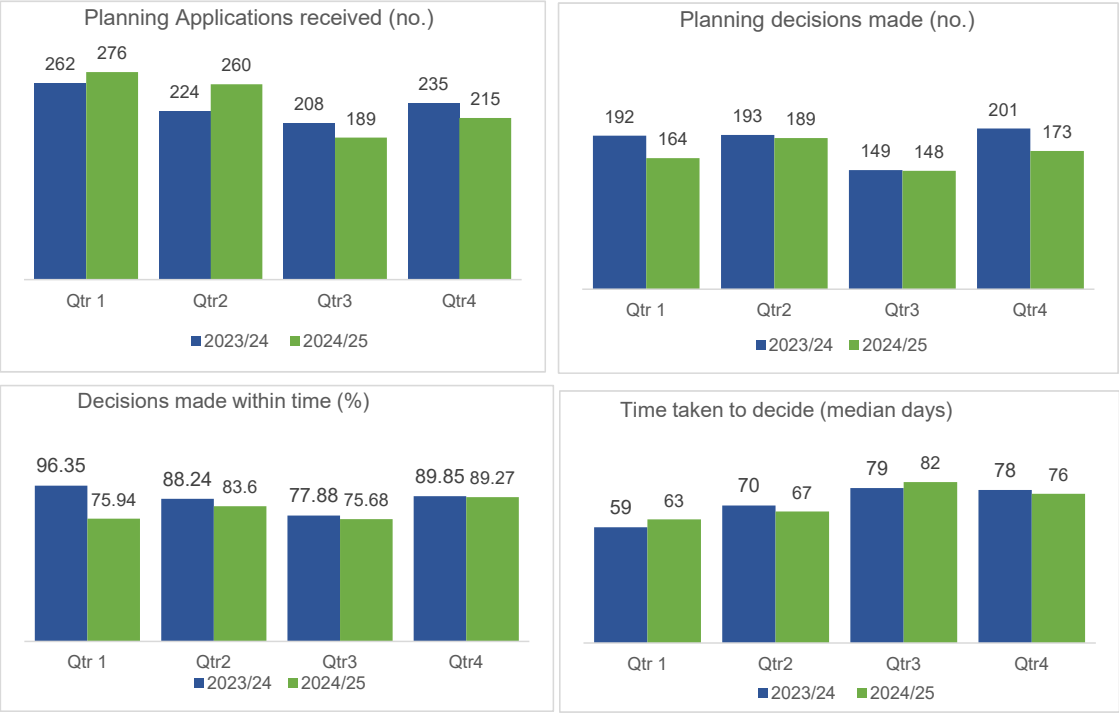
- Request resolution within SLA remains high at 95%, exceeding the KPI.
- Acknowledgement of requests is 66% for the quarter, the highest quarterly result to date and an increase of 17% from the same period last year. The full FY year saw an increase from 47% to 60%.
- Whilst Rates were the highest enquiry type, there was a 33% increase in animal related requests from the same period last year.
- There is a 23% increase in Snap Send Solve requests compared to Q4 last FY and a 44% increase for the full FY 24/25 from 23/24 FY.

# 9. Governance

We monitor our service performance to make sure we maximise our public value and to make improvements where needed. A portion of our performance indicators are in the local government performance reporting framework. The areas below are of particular interest, the full suite is published in our Annual Report.

## Statutory Planning

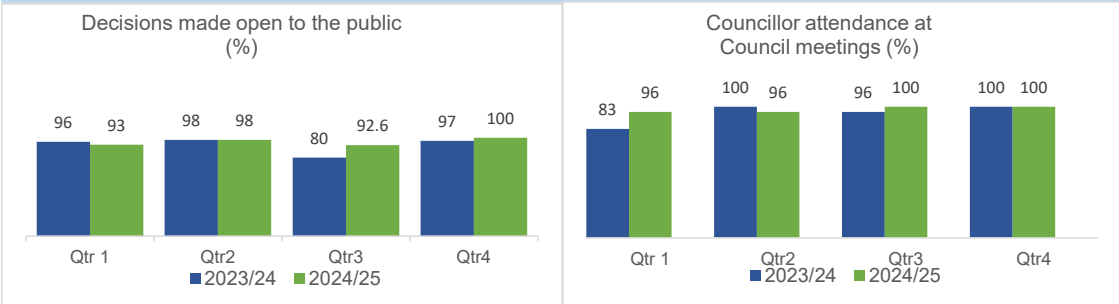
Statutory planning services include the assessment of planning permit applications for new development proposals and changes to land use activities under the Planning and Environment Act 1987.



We continue to process planning applications in a timely manner achieving 97.3% (36/37 applications) VicSmart applications decided within time and 87.14% (122/140 applications) standard applications within 60 statutory days.

## Council decision making

Manningham Council is committed to being open and transparent Council



During this quarter, Council made a total of 36 resolutions or decisions. No decisions were made at meetings closed



# 10. CEO Performance Indicators

CEO Key Performance Indicators (KPIs) are agreed by Councillors and our CEO Andrew Day, for his focus in particular areas that benefit the community, City or in good governance and organisation excellence. The KPIs below are for 1 September 2024 – 30 September 2025, with some having specific due dates, as noted. *The corrective action we are taking if progress is being monitored or is off track is in italics.*

Key	on track (green) 16	monitor (yellow) 2	off track (red) 0	Complete (purple) 16
Strategic Planning and Advice : progressing key plans, projects and programs				
Council Plan 100% actions delivered or corrective action reported.	Climate Emergency Response Plan 100% actions delivered or corrective action reported.	Community Panel respond and implement recommendations to their fullest extent.	Strategic Plans 2025+ Develop Council Plan, Asset Plan, and financial plans by legislative due dates.	Liveable City Strategy Progress the Strategy.
Financially Sustainable: initiatives towards Council's mission to be financially sustainable				
Strategic Property Portfolio Progress projects with regular reports to Council	VAGO Financial indicators Maintain low risk levels.	Deliver Capital Works 60% of budget met by March and 90% met by June (where in Council's control)	Deliver Annual Budget and Financial Plan by 30 June 2025	
Service Quality and Asset Management: assets and services that meet the needs of the community.				
Service reviews Review 5 services to identify gaps and improvements..	Service performance Maintain or improve our Indicator results.	Community Infrastructure Plan report achievement of priority projects by September 2025..	Maximise use of Assets Quarterly updates on way to improve use and sustainability.	
Customer Experience: make it easy, celebrate, choice, serve consistently, respond in a timely way.				
Snap Send Solve Report on integration by March.	Requests in time 85% of customer requests acknowledged in 2 business days.	Requests resolved 85% of customer requests resolved in agreed times.	Reporting Add quality and sentiment metrics to Quarterly Report.	Improvement Initiatives Report bi-annually.
Community Engagement: continue to build our audience and enhance engagement with the community.				
New ways to engage Trial new techniques on at least two projects by June.	New ways to communicate Trial at least new two communication initiatives by June.	Manningham Matters Magazine Implement improvements and present outcomes by June.	Social media Increase reach of across channels, with consideration of new.	Ways to communicate Improve information sharing with the community on North-East Link Project.
Well Governed and Organisational Development: growing a team that delivers great outcomes.				
Transparency Provide a briefing on new opportunities for transparency in Council.	Statutory planning Provide quarterly reports to Council.	Leadership development Report in the Culture Report.	Work health and Safety Report on initiatives aimed at improving on work, health and safety indicators.	
Advocacy: continue to support and grow Council's advocacy program.				
Partnerships Report on outcomes and achievements to progress Council's advocacy priorities through meetings with NELP, ERG, local MPs and Ministerial portfolio representatives.	State and Federal elections Prepare advocacy campaign	Bus Network reform Provide half yearly outcome reports to Councillors on the Victorian Government's pilot project.	Regional Alignment Actively align with the Eastern Region priorities and strategic direction and work collaboratively with the Eastern Region Group of Councils	
Infrastructure significantly progress key Council infrastructure				
Aquarena outdoor Detailed design and procurement completed	Priority projects, Progress Aquarena, DiSC, Manningham Templestowe Leisure Centre and Pines masterplan (with Haben)	Co-working space for local businesses Implemented by September 2025		

**13.2 Appointment of Authorised Officers - Planning and Environment Act 1987**

File Number: IN25/711

Responsible Director: Acting Chief Executive Officer

Attachments: 1 S11A Instrument of Appointment and Authorisation - Yuan Cai - September 2025 [↓](#)

**PURPOSE OF REPORT**

*The purpose of this report is to appoint Council officers as an Authorised Officer under the Planning and Environment Act 1987 (the Act).*

**EXECUTIVE SUMMARY**

*In accordance with the Act, Council is required to authorise officers for the purpose of enforcing the provisions of the Act. It is proposed to appoint the Council officer detailed below as an Authorised Officer pursuant to Section 147(4) of the Act.*

*The Local Government Act 1989 also empowers Council to appoint a person, other than a Councillor, to be an authorised officer for the purposes of the administration and enforcement of any Act, regulations or local laws which relate to the functions and powers of the Council.*

*A person who is appointed to a position has the powers of that position under the legislation which they have been appointed. Authorisations are necessary to facilitate the efficient and effective function of councils as they enable authorised officers to carry out compliance or enforcement under legislation related to their functions and powers of the Council.*

*Authorised officers will continue to be appointed under s224 of the Local Government Act 1989, as there are no provisions for appointing authorised officers under the Local Government Act 2020.*

**1. RECOMMENDATION**

**In the exercise of the powers conferred by section 224 of the *Local Government Act 1989* and the other legislation referred to in the attached instrument of appointment and authorisation, Council resolves that:**

- A. the following Council Officer be appointed as an authorised officer:**
  - Yuan Cai
- B. the instrument will come into force immediately upon execution and will remain in force until Council determines to vary or revoke the Instrument or the officer ceases their employment with Council; and**
- C. the Instrument be signed and sealed.**



## 2. BACKGROUND

- 2.1 The *Planning and Environment Act 1987* (the Act) regulates enforcement of the Act and is reliant on authorised officers acting on behalf of the Responsible Authority which is Council.
- 2.2 The Act, unlike the *Local Government Act 1989*, does not permit appointments to be made by the Chief Executive Officer and therefore in order for the officer to legally undertake the duties of their position under the Act, it is necessary for Council to make appointments by formal resolution.
- 2.3 The Instrument of Appointment and Authorisation has been prepared based on template from Maddocks Lawyers and empowers the relevant officer to exercise those powers granted in the Instrument.
- 2.4 The appointment will come into force immediately upon its execution under the Seal of Council and will remain in force until varied or revoked by Council or the officer ceases employment with Council.
- 2.5 In addition to the appointment under the Act, Council pursuant to Section 224 of the *Local Government Act 1989*, may appoint any person other than a Councillor to be an authorised officer for the purposes of the administration and enforcement of most other Acts, Regulations or Local Laws which relate to the functions and powers of Council. This broader Instrument of Appointment and Authorisation has already been carried out, in respect to the designated officers, under the delegated authority of the Chief Executive Officer as the first part of a dual appointment process.
- 2.6 The appointment will be recorded in the Authorised Officers Register that is required to be kept by Council and is available for public inspection.

## 3. IMPLEMENTATION

### 3.1 Communication and Engagement

Stakeholder Groups	Nominated Council officers
Is engagement required?	No. Council is required to make these administrative appointments.
Where does it sit on the IAP2 spectrum?	N/A
Approach	N/A

## 4. DECLARATIONS OF CONFLICT OF INTEREST

No officers involved in the preparation of this report have any general or material conflict of interest in this matter.

**Instrument of Appointment and Authorisation  
(*Planning and Environment Act 1987*)**

In this instrument "**officer**" means -

**Yuan Cai**

**By this instrument of appointment and authorisation Manningham City Council -**

- 1. under section 147(4) of the *Planning and Environment Act 1987* - authorises the officer to carry out the duties or functions and to exercise the powers of an authorised officer under the *Planning and Environment Act 1987*; and
- 2. under section 313 of the *Local Government Act 2020* authorises the officer either generally or in a particular case to institute proceedings for offences against the Acts and regulations described in this instrument.

**It is declared that** this instrument comes into force immediately upon its execution and remains in force until varied or revoked.

This instrument is authorised by a resolution of the Manningham City Council on 23 September 2025.

The Common Seal of                    )  
Manningham City Council            )  
was hereunto affixed                )  
in the presence of:                    )

Mayor .....

Chief Executive Officer .....

Date: .....

### 13.3 Informal Meetings of Councillors

File Number:	IN25/707
Responsible Director:	Acting Chief Executive Officer
Attachments:	<ol style="list-style-type: none"><li>1 Arts Advisory Committee - 11 August 2025 <a href="#">↓</a></li><li>2 CEO Employment and Remuneration Committee - 19 August 2025 <a href="#">↓</a></li><li>3 Healthy Ageing Advisory Committee - 20 August 2025 <a href="#">↓</a></li><li>4 Manningham Disability Advisory Committee - 25 August 2025 <a href="#">↓</a></li><li>5 Councillor and CEO Only Time - 26 August 2025 <a href="#">↓</a></li><li>6 Strategic Briefing Session - 2 September 2025 <a href="#">↓</a></li><li>7 Major Application Briefing - 4 September 2025 <a href="#">↓</a></li><li>8 Councillor and CEO Only Time - 9 September 2025 <a href="#">↓</a></li><li>9 Strategic Briefing Session - 9 September 2025 <a href="#">↓</a></li><li>10 Manningham Youth Advisory Committee - 10 September 2025 <a href="#">↓</a></li></ol>

#### PURPOSE OF REPORT

*The purpose of this report is to promote transparency in Council's business by providing a record of informal meetings attended by Councillors.*

#### EXECUTIVE SUMMARY

*Chapter 6, sub rule 1 of Manningham's Governance Rules requires a record of each meeting that constitutes an Informal Meeting of Councillors to be reported to Council and those records to be incorporated into the minutes of the Council Meeting.*

#### 1. RECOMMENDATION

**That Council note the Informal Meetings of Councillors for the following meetings:**

- **Arts Advisory Committee – 11 August 2025**
- **CEO Employment and Remuneration Committee Meeting – 19 August 2025**
- **Healthy Ageing Advisory Committee – 20 August 2025**
- **Manningham Disability Advisory Committee – 25 August 2025**
- **Councillor and CEO Only Time – 26 August 2025**
- **Strategic Briefing Session – 2 September 2025**
- **Major Application Briefing – 4 September 2025**
- **Councillor and CEO Only Time – 9 September 2025**
- **Strategic Briefing Session – 9 September 2025**
- **Manningham Youth Advisory Committee – 10 September 2025**

#### 2. BACKGROUND

- 2.1 Section 60 of the *Local Government Act 2020*, requires a Council to develop, adopt and keep in force Governance Rules (the Rules).

2.2 Chapter 6, sub rule 1 of Manningham's Governance Rules requires the Chief Executive Officer to ensure a summary of matters discussed at an informal meeting is tabled at the next convenient Council meeting and recorded in the minutes of that meeting.

2.3 An Informal Meeting of Councillors is a meeting that:

- is a scheduled or planned meeting of all Councillors (irrespective of how many Councillors attend) with the Chief Executive Officer for the purpose of discussing the business of Council or briefing Councillors; or
- is a scheduled or planned meeting of all Councillors (irrespective of how many Councillors attend) with the Executive Management Team for the purpose of discussing the business of Council or briefing Councillors; or
- is a scheduled or planned advisory committee meeting attended by at least one Councillor and one member of Council staff; and
- is not a Council meeting, Delegated Committee meeting or Community Asset Committee meeting.

### 3. DISCUSSION / ISSUE

Summaries of the following informal meetings are attached to this report:

- Arts Advisory Committee – 11 August 2025
- CEO Employment and Remuneration Committee Meeting – 19 August 2025
- Healthy Ageing Advisory Committee – 20 August 2025
- Manningham Disability Advisory Committee – 25 August 2025
- Councillor and CEO Only Time – 26 August 2025
- Strategic Briefing Session – 2 September 2025
- Major Application Briefing – 4 September 2025
- Councillor and CEO Only Time – 9 September 2025
- Strategic Briefing Session – 9 September 2025
- Manningham Youth Advisory Committee – 10 September 2025

### 4. IMPLEMENTATION

4.1 Communication and Engagement

Stakeholder Groups	Councillors, Officers and members of Manningham's Advisory Committees
Is engagement required?	No. This information is provided in the interests of public transparency.
Where does it sit on the IAP2 spectrum?	N/A
Approach	N/A

### 5. DECLARATIONS OF CONFLICT OF INTEREST

No officers involved in the preparation of this report have any general or material conflict of interest in this matter.

# Informal Meeting of Councillors

Chapter 6, Sub rule 1 of the Governance Rules 2020



## MEETING DETAILS

**Meeting Name:** Arts Advisory Committee

**Date:** Monday, 11 August 2025

**Time Opened:** 6:00pm

**Time Closed:** 8:00pm

**Location:** Koonung Room, Civic Centre

**Councillors Present:** Cr Isabella Eltaha (via Teams Link)

**Officers Present:** Vanessa Bove, Bec Cole

**Apologies:** Nil

**Items discussed:** Creative Communities Framework

- Consultation Findings
- Discussion and Workshop

## CONFLICT OF INTEREST DISCLOSURES

**Were there any conflict of interest disclosures by Councillors?** No

# Informal Meeting of Councillors

Chapter 6, Sub rule 1 of the Governance Rules 2020



MEETING DETAILS			
Meeting Name:	CEO Employment and Remuneration Committee Meeting		
Date:	Tuesday, 19 August 2025	Time Opened:	6:00pm
		Time Closed:	8:00pm
Location:	Council Chambers		
Councillors Present:	Cr Deirdre Diamante (Chair), Cr Andrew Conlon (Deputy Mayor), Cr Peter Bain, Cr Anna Chen, Cr Isabella Eltaha, Cr Geoff Gough, Cr Carli Lange		
Officers Present:	Andrew Day (Chief Executive Officer), Kerryn Paterson		
Apologies:	Cr Jim Grivas, Cr Laura Mayne		
Items discussed:	CEO Annual Review		
CONFLICT OF INTEREST DISCLOSURES			
Were there any conflict of interest disclosures by Councillors?		No	

# Informal Meeting of Councillors

Chapter 6, Sub rule 1 of the Governance Rules 2020



MEETING DETAILS			
Meeting Name:	Healthy Ageing Advisory Committee		
Date:	Wednesday, 20 August 2025	Time Opened:	6:00pm
		Time Closed:	8:10pm
Location:	Council Chambers, Civic Centre		
Councillors Present:	Cr Anna Chen		
Officers Present:	Michelle Zemancheff, Gabrielle Spence, Jane Porter, Shari Wahid, Mydhily Madhu, Terry Meehan		
Apologies:	Cr Peter Bain		
Items discussed:	1. Matters arising 2. Finns Sensory Garden, Finns Reserve Update 3. Disability Access and Inclusion in Manningham 4. Healthy Ageing Advisory Committee - Annual Review 5. Other Business		
CONFLICT OF INTEREST DISCLOSURES			
Were there any conflict of interest disclosures by Councillors?		No	

# Informal Meeting of Councillors

Chapter 6, Sub rule 1 of the Governance Rules 2020



MEETING DETAILS			
Meeting Name:	Manningham Disability Advisory Committee		
Date:	Monday, 25 August 2025	Time Opened:	3:00pm
		Time Closed:	5:00pm
Location:	Council Chambers, Civic Centre		
Councillors Present:	Cr Peter Bain		
Officers Present:	Michelle Zemancheff, Mydhily Madhu, Jaime Edge, Emma Steele, Lydia Winstanley		
Apologies:	Catherine Simcox		
Items discussed:	<div><div>1.</div><div>Confirmation of previous meeting minutes</div></div> <div><div>2.</div><div>Business Arising<ul style="list-style-type: none"><li>Progressing development of a Manningham Disability Action Plan</li></ul></div></div> <div><div>3.</div><div>Annual Review of the Committee</div></div> <div><div>4.</div><div>Active Transport Plan</div></div> <div><div>5.</div><div>Disability Discrimination Act<ul style="list-style-type: none"><li>Commonwealth Government review. Workshop to prepare our submission</li></ul></div></div> <div><div>6.</div><div>Other Business<ul style="list-style-type: none"><li>National Assistance Card</li></ul></div></div>		
CONFLICT OF INTEREST DISCLOSURES			
Were there any conflict of interest disclosures by Councillors?		No	



# Informal Meeting of Councillors

Chapter 6, Sub rule 1 of the Governance Rules 2020



MEETING DETAILS			
Meeting Name:	Councillor and CEO Only Time		
Date:	Tuesday, 26 August 2025	Time Opened:	5:45pm
		Time Closed:	6:15pm
Location:	Councillor Lounge, Civic Centre		
Councillors Present:	Cr Deirdre Diamante (Mayor), Cr Peter Bain, Cr Anna Chen, Cr Isabella Eltaha, Cr Laura Mayne, Cr Geoff Gough, Cr Jim Grivas and Cr Carli Lange		
Officers Present:	Andrew Day (CEO)		
Apologies:	Cr Andrew Conlon (Deputy Mayor)		
Items discussed:	<ul style="list-style-type: none"><li>• Parliamentary Inquiry into Fraud and Corruption Control in Local Government - Additional Questions</li><li>• Upcoming rally in Warrandyte</li><li>• Council Agenda Review</li><li>• Minister Local Government meeting – update</li></ul>		
CONFLICT OF INTEREST DISCLOSURES			
Were there any conflict of interest disclosures by Councillors?		No	

# Informal Meeting of Councillors

Chapter 6, Sub rule 1 of the Governance Rules 2020



MEETING DETAILS			
Meeting Name:	Strategic Briefing Session		
Date:	Tuesday, 2 September 2025	Time Opened:	6:37pm
		Time Closed:	8:08pm
Location:	Council Chambers, Civic Centre		
Councillors Present:	Cr Deirdre Diamante (Mayor), Cr Andrew Conlon (Deputy Mayor), Cr Peter Bain (Virtual attendee, left at 7.24pm), Cr Anna Chen, Cr Isabella Eltaha, Cr Geoff Gough, Cr Jim Grivas, Cr Carli Lange and Cr Laura Mayne		
Officers Present:	<p><b>Executive Officers Present</b></p> <p>Kerryn Paterson, Acting Chief Executive Officer</p> <p>Julia Jenvey, Acting Director City Planning &amp; Liveability</p> <p>Mary Vlachos, Acting Director Experience and Capability</p> <p>Lee Robson, Director Connected Communities</p> <p>Tony McGann, Acting Director City Services</p> <p><b>Other Officers in Attendance</b></p> <p>Kim Tran, Governance Officer</p> <p>Krishen Soobrayen, Manager City Projects</p> <p>Courtney Power, Councillor and CEO Support Team Leader</p> <p>Jude Whelan, Manager Engaged Communities</p>		
Apologies:	Cr Deirdre Diamante (Mayor), Cr Andrew Conlon (Deputy Mayor), Cr Laura Mayne and Cr Peter Bain		
Items discussed:	<div><div>1.</div><div>Banksia Bridge Project Update (Confidential)</div></div> <div><div>2.</div><div>Our Advocacy Approach - Strategic Priorities</div></div> <div><div>3.</div><div>Manningham Public Art and Collections Policy</div></div>		
CONFLICT OF INTEREST DISCLOSURES			
Were there any conflict of interest disclosures by Councillors?		No	

# Informal Meeting of Councillors

Chapter 6, Sub rule 1 of the Governance Rules 2020



MEETING DETAILS			
Meeting Name:	Major Application Briefing		
Date:	Thursday, 4 September 2025	Time Opened:	6:00 pm
		Time Closed:	7:15 pm
Location:	Online Via Teams Meeting		
Councillors Present:	Cr Deirdre Diamante (Mayor), Cr Andrew Conlon (Deputy Mayor), Cr Anna Chen, Cr Carli Lange, Cr Jim Grivas		
Officers Present:	Hugh Charlton, Suchita Vyas, Simone Dionisio, Fiona Troise		
Apologies:	Cr Geoff Gough, Cr Isabella Eltaha, Cr Laura Mayne, Cr Peter Bain		
Items discussed:	Briefed Councillors on the Planning Applications: <ul style="list-style-type: none"><li>• PLN25/0134 at 35- 41 Taunton Street, Doncaster East</li><li>• PLN24/0477 at 722 and 724 Doncaster Road, Doncaster</li></ul>		
CONFLICT OF INTEREST DISCLOSURES			
Were there any conflict of interest disclosures by Councillors?	No		

# Informal Meeting of Councillors

Chapter 6, Sub rule 1 of the Governance Rules 2020



MEETING DETAILS			
Meeting Name:	Councillor and CEO Only Time		
Date:	Tuesday, 9 September 2025	Time Opened:	5:45pm
		Time Closed:	6:15pm
Location:	Councillor Lounge, Civic Centre		
Councillors Present:	Cr Deirdre Diamante (Mayor), Cr Anna Chen, Cr Isabella Eltaha, Cr Laura Mayne, Cr Geoff Gough, Cr Jim Grivas, Cr Andrew Conlon and Cr Carli Lange		
Officers Present:	Kerryn Paterson (Acting CEO)		
Apologies:	Cr Peter Bain		
Items discussed:	<ul style="list-style-type: none"><li>• Councillor Event Requests and supporting information</li><li>• CEO Performance Review Survey</li><li>• Meeting with Banyule Council</li><li>• Meeting with Planning Minister</li><li>• Veneto Club and Planning Scheme Amendment update</li></ul>		
CONFLICT OF INTEREST DISCLOSURES			
Were there any conflict of interest disclosures by Councillors?		No	

# Informal Meeting of Councillors

Chapter 6, Sub rule 1 of the Governance Rules 2020



MEETING DETAILS			
Meeting Name:	Strategic Briefing Session		
Date:	Tuesday, 9 September 2025	Time Opened:	6:37pm
		Time Closed:	9:30pm
Location:	Council Chambers, Civic Centre		
Councillors Present:	Cr Deirdre Diamante (Mayor), Cr Andrew Conlon (Deputy Mayor), Cr Peter Bain (virtual attendee, left at 7.24pm), Cr Anna Chen, Cr Isabella Eltaha, Cr Geoff Gough, Cr Jim Grivas, Cr Carli Lange and Cr Laura Mayne		
Officers Present:	<p><b>Executive Officers Present</b></p> <p>Kerryn Paterson, Acting Chief Executive Officer Julia Jenvey, Acting Director City Planning &amp; Liveability Mary Vlachos, Acting Director Experience and Capability Tony McGann, Acting Director City Services</p> <p><b>Other Officers in Attendance</b></p> <p>Rachna Gupta-Singh, Governance Lead Jon Gorst, Chief Financial Officer Linda Kenworthy, Coordinator Waste and Resource Recovery Helen Napier, Manager Sustainable Futures Emma Steele, Strategic Transport Planner Paul Bonnici, Coordinator City Compliance Stewart Martin, Manager City Safety Amy Wu, Team Leader Environmental Health (virtual)</p>		
Apologies:	Nil		
Items discussed:	<ol style="list-style-type: none"><li>1. Manningham Submission to North East Link's Eastern Package UDLP</li><li>2. Manningham Quarterly Report, Quarter 4 (April-June), 2024-25</li><li>3. Waste Contracts and Procurement Plan (Confidential)</li><li>4. Cat Confinement Order (Outcome of Pilot)</li><li>5. Domestic Animal Management Plan 2026-2029</li><li>6. 2024/25 Financial Report and Performance Statement: Approval in Principle</li></ol>		
CONFLICT OF INTEREST DISCLOSURES			
Were there any conflict of interest disclosures by Councillors?		No	

# Informal Meeting of Councillors

Chapter 6, Sub rule 1 of the Governance Rules 2020



MEETING DETAILS			
Meeting Name:	Manningham Youth Advisory Committee		
Date:	Wednesday, 10 September 2025	Time Opened:	6:00pm
		Time Closed:	7:30pm
Location:	Function Room 2, Civic Centre		
Councillors Present:	Cr Anna Chen, Cr Isabella Eltaha		
Officers Present:	Clare Hockey, Isabella Wilcox, Michelle Zemancheff, Pamela Dewhurst, Tianah Truong, Trinity Joseph		
Apologies:	Nil		
Items discussed:	<ul style="list-style-type: none"><li>• Business Arising<ul style="list-style-type: none"><li>○ Youth Forum 2026</li><li>○ Principals’ Breakfast 2025</li></ul></li><li>• Close the loop<ul style="list-style-type: none"><li>○ Recreational Cycling Facilities</li></ul></li><li>• Active Transport Strategy<ul style="list-style-type: none"><li>○ Consultation</li></ul></li><li>• Active Manningham<ul style="list-style-type: none"><li>○ Consultation</li></ul></li><li>• Manningham Youth Service<ul style="list-style-type: none"><li>○ MY Hub Programming</li><li>○ New staff</li></ul></li><li>• Youth Forum Discussion 2026<ul style="list-style-type: none"><li>○ Recruitment for Working Group</li></ul></li><li>• Other Business<ul style="list-style-type: none"><li>○ Live and Local</li><li>○ Teen Mental Health First Aid Training</li></ul></li><li>• Close Meeting<ul style="list-style-type: none"><li>○ Next meeting: Wednesday 29 October, 6:00pm – 7:30pm</li><li>○ Co-chair: TBC</li><li>○ Minutes: Trinity Joseph</li><li>○ Proposed agenda:<ul style="list-style-type: none"><li>▪ Integrated Water Management</li><li>▪ Community Engagement</li></ul></li></ul></li></ul>		
CONFLICT OF INTEREST DISCLOSURES			
Were there any conflict of interest disclosures by Councillors?		No	

### 13.4 Documents for Sealing

File Number: IN25/708  
Responsible Director: Acting Chief Executive Officer  
Attachments: Nil

#### PURPOSE OF REPORT

*The purpose of this report is to seek Council's authority to sign and seal the documents outlined in the recommendation.*

#### EXECUTIVE SUMMARY

*The following documents are submitted for signing and sealing by the Council.*

#### 1. RECOMMENDATION

**That the following documents be signed and sealed:**

**Community Services Lease  
Council and Bulleen Templestowe Sports Club Inc.  
Premises: Part 284-302 Thompsons Road, Templestowe Lower**

#### 2. BACKGROUND

The Council's common seal must only be used on the authority of the Council or the Chief Executive Officer under delegation from the Council. An authorising Council resolution is required in relation to the documents listed in the recommendation section of this report.

#### 3. IMPLEMENTATION

##### 3.1 Communication and Engagement

Stakeholder Groups	The other parties to the agreements
Is engagement required?	No. This information is provided in the interests of public transparency.
Where does it sit on the IAP2 spectrum?	N/A
Approach	N/A

#### 4. DECLARATIONS OF CONFLICT OF INTEREST

No officers involved in the preparation of this report have any general or material conflict of interest in this matter.

## 14 CHIEF EXECUTIVE OFFICER

### 14.1 2024/25 Financial Report and Performance Statement: Approval in Principle

File Number: IN25/672

Responsible Director: Acting Chief Executive Officer

Attachments: 1 Financial Report 2024/25 [↓](#)  
2 Performance Statement 2024/25 [↓](#)  
3 Governance and Management Checklist 2024/25 [↓](#)

#### PURPOSE OF REPORT

*The Financial Report and Performance Statement for the year ended 30 June 2025 are presented for consideration and approval in principle.*

#### EXECUTIVE SUMMARY

*The Financial Report and Performance Statement have been prepared in accordance with the Australian Accounting Standards and Interpretations, the Local Government Act 2020 and the Local Government (Planning and Reporting) Regulations 2020.*

*The Financial Report and Performance Statement were reviewed by Council's Audit and Risk Committee on Friday 5 September 2025. The Audit and Risk Committee is satisfied that an appropriate external audit process has been undertaken and that the Committee's review did not identify any issues that would prevent Council from approving the Financial Report and Performance Statement "in principle" for submission to the Auditor-General.*

*A detailed audit of the Financial Report and Performance Statement was undertaken by the Auditor-General during August 2025. The "Draft Closing Report – Manningham City Council for the year ended 30 June 2025" prepared by the Auditor-General and his agent HLB Mann Judd concluded that the 2024/25 Financial Report (Attachment 1) and 2024/25 Performance Statement (Attachment 2) "present fairly".*

*The Financial Report, Performance Statement and Governance and Management checklist will be reproduced in full in Council's 2024/25 Annual Report.*

#### 1. RECOMMENDATION

**That Council:**

- A. Notes that the Audit and Risk Committee is satisfied that an appropriate external audit process has been undertaken on the 2024/25 Financial Report and 2024/25 Performance Statement.**
- B. Authorises Councillor Deirdre Diamante and Councillor Andrew Conlon to certify the 2024/25 Financial Report and 2024/25 Performance Statement in their final form. In the event that either Councillor Deirdre Diamante or Councillor Andrew Conlon is not available, then any other Manningham Councillor is authorised to certify the Financial Report and Performance Statement.**



- C. Endorses in principle the 2024/25 Financial Report and 2024/25 Performance Statement.**
- D. Notes the 2024/25 Governance and Management Checklist and authorises Councillor Deirdre Diamante to certify the 2024/25 Governance and Management Checklist. In the event that Councillor Deirdre Diamante is not available, then any other Manningham Councillor is authorised to certify the checklist.**

## 2. BACKGROUND

- 2.1 The Auditor-General's agent (HLB Mann Judd) has completed a review of the attached Financial Report and Performance Statement and all supporting information. It is anticipated that a clear (or unmodified) audit opinion will be issued for the Financial Report and Performance Statement. However, the Financial Report and Performance Statement remain provisional until final signing by the Auditor-General.
- 2.2 The Financial Report, Performance Statement and the Auditor-General's draft closing report of the 2024/25 Audit was presented to the Audit and Risk Committee (the Committee) on 5 September 2025, and the Committee resolved:
  - a) *That it is satisfied that an appropriate external audit process has taken place on the proposed financial report and performance statement and is not aware of any issues that would prevent the Council from approving the financial report and performance statement; and*
  - b) *To recommend that Council approve the 2024/25 Financial Report and 2024/25 Performance Statement in principle for lodging with the Auditor General.*
- 2.3 The "Approved in Principle" Financial Report and Performance Statement are required to be presented to the Auditor-General following the Council Meeting. The Auditor-General is then expected to issue the final signed audit closing report by 30 September 2025.
- 2.4 The Financial Statements and Performance Statement will then be incorporated into Council's Annual Report. The Annual Report will then be formally presented to Council.
- 2.5 The Financial Report provides comprehensive reporting of the revenue and expenditure of Council for the 2024/25 financial year and the financial position of Council as at 30 June 2025. The notes accompanying the Financial Statements provide information relevant to Council's accountability obligations and additional information to assist users of the report to form an opinion on the financial performance of Council.
- 2.6 The Performance Statement details a range of service and financial performance indicators.

### 3. DISCUSSION / ISSUE

- 3.1 The Financial Report of Council is a general purpose financial report that consists of the financial statements which include a comprehensive income statement, balance sheet, statement of changes in equity, cash flow statement, statement of capital works and notes accompanying these financial statements. This general purpose financial report complies with Australian Accounting Standards, other authoritative pronouncements of the Australian Accounting Standards Board (AASB), the *Local Government Act 2020* and the *Local Government (Planning and Reporting) Regulations 2020*.

#### Financial Summary

- 3.2 Overall Council is in a sound financial position with a low financial sustainability risk. This demonstrates our commitment to maintaining long-term financial sustainability while providing cost-effective services and delivering infrastructure projects to meet the needs of our community.

#### 3.3 Key finance facts:

- A \$32.07 million operating surplus was achieved in 2024/25, an increase of \$23.8 million on the previous year.
- A \$23.70 million adjusted underlying surplus, compared to a \$5.5 million adjusted underlying deficit in the previous year. The adjusted underlying result excludes one off specific purpose income items. The surplus was mainly driven by the one off land compensation payment income from the North East Link Project.
- General rates: Council achieved the 'Fair Go Rates' legislation rate cap of a 2.75% increase in average rates for the 2024/25 year.
- Council continues to be debt-free.
- \$50.9 million capital works delivered to maintain and renew over \$3.2 billion of community assets and to create new and upgraded infrastructure for a growing community.
- \$3.3 billion in net assets, an increase of \$527 million on the previous year.

#### Operating position

- Council's Operating Surplus was \$16.94 million or 112% favourable compared to the adopted budget Operating Surplus of \$15.13 million.

#### The key favourable variances included:

- \$20.55 million favourable Other Income predominantly due to land compensation payments of \$26 million being received in relation to the North East Link Project (\$11 million was budgeted for these compensation payments) and \$5.7 million of found assets mainly from a recent audit of Council's bridges.
- Contributions (monetary) were \$2.35 million favourable mainly due to Open Space Developer Contributions being \$1.81 million higher than budgeted.
- \$1.19 million favourable Operating Grants mainly due to a change in the timing of Financial Assistance Grants with the Federal Government bringing forward 50% of the 2025/26 grant allocation (\$1.74 million) into the 2024/25 financial year (was assumed to be received in 2025/26).

- \$0.70 million favourable Capital Grants - unbudgeted grants for Tunstall Square Kindergarten expansion and MCH minor works project (\$0.37 million), timing of grant receipts for Doncaster Library (\$119k), Pines Learning (\$0.10 million) projects, and similar to operating grants, a change in the timing of Financial Assistance Grants (\$0.56 million), partly offset by timing of other capital grants.
- \$0.87 million favourable Rates and Charges due to greater than budgeted interest received on rates in arrears due to interest rate (10% Penalty Interest rate) being higher than the nominal rate anticipated and greater than budgeted Initial and Supplementary Waste Service Charges due to greater than anticipated take up of waste services.
- \$0.20 million favourable Statutory Charges, Fees & Fines mainly due to parking infringements being \$0.30 million greater than budgeted.

These were partially offset by the following unfavourable variances:

- \$4.18 million unfavourable Net loss on Disposal of Assets from write-off/demolition of various asset items at end of life (mainly buildings), partly offset by a gain on sale of assets.
- \$1.36 million unfavourable Other Expenses due to \$0.82 million maintenance costs originally budgeted in capital works program; software licences \$0.48 million more than budgeted and insurance costs \$204k higher than budgeted.
- \$1.07 million unfavourable Materials & Contracts mainly due to the transfer of operational costs associated with the Tram/Merlin Traffic Signals project work (\$1.26 million) - originally budgeted as part of the Capital Works Program, however the majority of the cost of project will be creating a State Government asset.
- \$0.92 million unfavourable Other Expenses mainly due to:
  - \$0.82 million of operational expenditure that was originally budgeted in the Capital Works Program but has been classified as non-capital in nature and transferred to Other expenses as part of the year end process;
  - software licences and software subscriptions on corporate wide systems exceeded the full year budget by \$0.47 million;
  - insurance premiums were \$0.20 million higher than expected;
  - partly offset by favourable variances against other expenses including catering and general office expenses.
- \$0.53 million unfavourable Allowance for impairment losses mainly attributable to write off of old infringements balances (Animal, Traffic, Food etc).
- \$0.48 million unfavourable Employee Costs resulting from long service and annual leave end of year provision increases, lower than budgeted capitalised labour recovery and higher than anticipated parental leave.
- \$0.45 million unfavourable Depreciation and amortisation resulting from the timing of the delivery of the capital works program and subsequent capitalisation of assets and the revaluation of assets at the end of the 2023/24 financial year.

- 3.4 Council's assets had a Net asset revaluation increment (increase) of \$86.7 million which was mainly driven by:

- A valuation increment of \$52.0 million overall to land and building assets:

Land assets were valued as at 30 June 2025. Land assets had a \$36.0 million increment and the valuation involved the analysis of a number of recent sales, consideration of the various characteristics displayed by the land, the constraints of requirements stipulated within the Local Government Act 2020, and the time involved in preparing land for sale.

Land Under Roads assets were revalued for the first time and had a \$2.7 million increment. (In addition to this Council recognised \$408.2 million of previously unrecognised Land under Roads (see further below for more details)).

Building assets were valued as at 30 June 2025. Buildings had a \$13.3 million increment. The values of building components have had increases caused by the increases in construction costs in general.

- An increment of \$33.6 million to infrastructure assets as a result of increasing prices of materials.

Council's infrastructure assets have been valued as at 30 June 2025.

#### Net worth

- 3.5 Our financial strength can be assessed by net assets (what we own less what we owe). As at 30 June 2025, Council's net assets were \$3.30 billion.

#### Assets

- 3.6 Manningham has total assets of \$3.35 billion. The major components of our assets include infrastructure, property, plant and equipment valued at \$3.24 billion and cash and investments of \$78.60 million.

#### Liabilities

- 3.7 Our liabilities primarily include amounts owed to suppliers and amounts owed to employees for leave entitlements. Total liabilities at 30 June 2025 were \$52.31 million.

- 3.8 At 30 June 2025 Council continues to be debt free.

#### Capital Works

- 3.9 Council aims to maintain its infrastructure assets at expected levels while continuing to deliver services needed by our community. During 2024/25, we invested \$50.92 million in an extensive Capital Works Program to renew and upgrade community assets throughout the municipality. This program was funded primarily through rates, with additional funds provided through grants and contributions.

- 3.10 The major categories of capital works included:

- Roads and bridges \$11.3 million
- Community and council building refurbishment and upgrades \$8.0 million
- Parks, open space and streetscapes \$6.0 million

- Footpaths and cycleways \$9.0 million
- Recreational, leisure and community facilities \$4.5 million
- Drainage \$2.8 million; and
- Land acquisitions for future open space or community facilities \$5.9 million.

#### Liquidity

3.11 Cash and investments at 30 June 2025 were \$78.6 million, an increase of \$12.3 million from the previous year.

3.12 The working capital ratio, which assesses our ability to meet current commitments, is calculated by measuring our current assets as a percentage of current liabilities. Our ratio of 217% indicates that for every dollar of short-term liabilities, we have \$2.17 worth of current assets. This is a strong result.

#### Rate cap

3.13 This was the ninth year of the Victorian Government's 'Fair Go Rates' legislation. Manningham complied with the 2.75% rate cap for 2024/25. We continued to follow the strategies we set last year to ensure our long-term financial sustainability in a rate capping environment.

#### Performance Statement

3.14 The Performance Statement details a range of service and financial performance indicators. This is also audited by the Victorian Auditor-General.

3.15 Key indicators include:

- Aquatic Facilities – Utilisation of the Aquatic facility was 6.1 visits per resident which continues to increase year on year. We are pleased to see visits continue to rise.
- Waste diversion - The high result of 74.1% of kerbside waste diverted from landfill is due to the ongoing success of the introduction of FOGO (Food Organics, Green Organics) and the change to a fortnightly garbage collection.
- Workforce turnover has decreased to more normal levels at 12.4% for the year compared to last year's 32.5% turnover rate due to planned exits during 2023/24.
- Own-source revenue increased to \$1,327 per head of municipal population. This was largely driven by the one-off receipt of \$26.26 million of North East Link Project land compensation payments. Council continues to focus on generating revenue from new and different sources to ensure ongoing financial sustainability and to meet the needs of our community.

The 2024/25 Annual Report will detail service and financial highlights from the 2024/25 year and also reproduce the Financial Report, Performance Statement and Governance and Management checklist in full.

**4. COUNCIL PLAN / STRATEGY**

- 4.1 The Financial Report and the Performance Statement are a historical reflection of Council's 2024/25 financial performance and performance against key initiatives identified within the 2021-2025 Council Plan.

**5. IMPACTS AND IMPLICATIONS**

5.1 Finance / Resource Implications

The outcomes contained in the Financial Report will form the starting basis for the 2025/26 review of Council's 10 Year Long Term Financial Plan.

**6. IMPLEMENTATION**

6.1 Communication and Engagement

Is engagement required?	Yes
Stakeholder Groups	Manningham Community
Where does it sit on the IAP2 spectrum?	Inform
Approach	Communication material (published in Annual Report)

6.2 Timelines

The Financial Report, Performance Statement and Governance and Management checklist will be published in Council's 2024/25 Annual Report in October 2025.

**7. DECLARATIONS OF CONFLICT OF INTEREST**

No officers involved in the preparation of this report have any general or material conflict of interest in this matter.

**MANNINGHAM CITY COUNCIL  
ANNUAL FINANCIAL REPORT  
For the Year Ended 30 June 2025**

## MANNINGHAM CITY COUNCIL

## Financial Report

## Table of Contents

FINANCIAL REPORT		Page
	Certification of the Financial Statements	1
	Victorian Auditor-General's Office Audit Report	2
<b>Financial Statements</b>		
	Comprehensive Income Statement	4
	Balance Sheet	5
	Statement of Changes in Equity	6
	Statement of Cash Flows	7
	Statement of Capital Works	8
<b>Notes to the Financial Statements</b>		
Note 1	Overview	9
Note 2	Analysis of our results	
	2.1 Performance against budget	10
	2.2 Analysis of Council results by program	15
Note 3	Funding for the delivery of our services	
	3.1 Rates and charges	16
	3.2 Statutory fees and fines	16
	3.3 User fees and charges	16
	3.4 Grants (Funding from other levels of government)	17
	3.5 Contributions	19
	3.6 Net gain/(loss) on disposal of property, infrastructure, plant and equipment	19
	3.7 Other income	19
Note 4	The cost of delivering services	
	4.1 Employee costs	20
	4.2 Materials, services and contracts	20
	4.3 Depreciation	20
	4.4 Amortisation - Intangible assets	21
	4.5 Depreciation - Right of use assets	21
	4.6 Allowance for impairment losses	21
	4.7 Finance costs - Leases	21
	4.8 Other expenses	22
Note 5	Investing in and financing our operations	
	5.1 Financial assets	23
	5.2 Non-Financial assets	24
	5.3 Payables, trust funds and deposits and contract and other liabilities	24
	5.4 Provisions	25
	5.5 Financing arrangements	27
	5.6 Commitments	27
	5.7 Leases	29
Note 6	Assets we manage	
	6.1 Property, infrastructure, plant, equipment and other fixed assets	31
	6.2 Investments in associates	39
Note 7	People and relationships	
	7.1 Council and key management remuneration	40
	7.2 Related party disclosure	42
Note 8	Managing uncertainties	
	8.1 Contingent assets and liabilities	43
	8.2 Change in accounting standards	44
	8.3 Financial instruments	44
	8.4 Fair value measurement	46
	8.5 Events occurring after balance date	47
Note 9	Other matters	
	9.1 Reserves	48
	9.2 Reconciliation of cash flows from operating activities to surplus/(deficit)	50
	9.3 Superannuation	50
Note 10	Change in accounting policy	52



Certification of the Financial Statements

In my opinion, the accompanying financial statements have been prepared in accordance with the *Local Government Act 2020* , the *Local Government (Planning and Reporting) Regulations 2020* , the Australian Accounting Standards and other mandatory professional reporting requirements.

Jon Gorst (BCom, CPA)  
Principal Accounting Officer  
23 September 2025  
Doncaster

In our opinion, the accompanying financial statements present fairly the financial transactions of Manningham City Council for the year ended 30 June 2025 and the financial position of Council as at that date.

At the date of signing, we are not aware of any circumstances that would render any particulars in the financial statements to be misleading or inaccurate.

We have been authorised by the Council and by the *Local Government (Planning and Reporting) Regulations 2020* to certify the financial statements in their final form.

Deirdre Diamante  
Mayor  
23 September 2025  
Doncaster

Andrew Conlon  
Deputy Mayor  
23 September 2025  
Doncaster

Andrew Day  
Chief Executive Officer  
23 September 2025  
Doncaster

< INSERT VAGO REPORT - PAGE 1 >

< INSERT VAGO REPORT - PAGE 2 >

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

**Comprehensive Income Statement  
For the Year Ended 30 June 2025**

	Note	2025 \$'000	2024 \$'000
<b>Income / Revenue</b>			
Rates and charges	3.1	126,731	122,541
Statutory fees and fines	3.2	3,666	3,197
User fees and charges	3.3	9,284	9,081
Grants - operating	3.4 (a)	8,587	6,904
Grants - capital	3.4 (b)	4,315	2,250
Contributions - monetary	3.5	6,889	5,237
Contributions - non-monetary	3.5	6	7,107
Other income	3.7	35,188	4,339
<b>Total income / revenue</b>		<b>194,666</b>	<b>160,656</b>
<b>Expenses</b>			
Employee costs	4.1	60,344	58,812
Materials, services and contracts	4.2	38,466	37,113
Depreciation	4.3	31,928	30,378
Amortisation - Intangible assets	4.4	1,509	1,936
Depreciation - Right of use assets	4.5	371	381
Allowance for impairment losses	4.6	532	187
Finance costs - Leases	4.7	49	58
Net loss/(gain) on disposal of property, infrastructure, plant and equipment	3.6	4,032	(371)
Share of deficit/(surplus) from investment in associate	6.2	88	(61)
Other expenses	4.8	25,279	23,957
<b>Total expenses</b>		<b>162,598</b>	<b>152,390</b>
<b>Surplus/(deficit) for the year</b>		<b>32,068</b>	<b>8,266</b>
<b>Other comprehensive income</b>			
<b>Item that will not be reclassified to surplus or deficit in future periods</b>			
Net asset revaluation gain/(loss)	9.1 (a)	86,699	63,280
<b>Total other comprehensive income</b>		<b>86,699</b>	<b>63,280</b>
<b>Total comprehensive result</b>		<b>118,767</b>	<b>71,546</b>

The above comprehensive income statement should be read in conjunction with the accompanying notes.

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

**Balance Sheet**  
**As at 30 June 2025**

	Note	2025 \$'000	2024 \$'000
<b>Assets</b>			
<b>Current assets</b>			
Cash and cash equivalents	5.1 (a)	18,107	22,834
Trade and other receivables	5.1 (c)	22,129	20,595
Other financial assets	5.1 (b)	60,500	43,500
Other assets	5.2 (a)	5,992	8,076
<b>Total current assets</b>		<b>106,728</b>	<b>95,005</b>
<b>Non-current assets</b>			
Trade and other receivables	5.1 (c)	350	350
Investments in associates	6.2	3,129	3,217
Property, infrastructure, plant, equipment and other fixed assets	6.1	3,240,415	2,725,726
Right-of-use assets	5.7	1,598	1,969
Intangible assets	5.2 (b)	980	2,798
<b>Total non-current assets</b>		<b>3,246,472</b>	<b>2,734,060</b>
<b>Total assets</b>		<b>3,353,200</b>	<b>2,829,065</b>
<b>Liabilities</b>			
<b>Current liabilities</b>			
Trade and other payables	5.3 (a)	17,782	18,527
Trust funds and deposits	5.3 (b)	11,075	12,767
Contract and other liabilities	5.3 (c)	5,829	5,393
Provisions	5.4	14,120	14,961
Lease liabilities	5.7	269	357
<b>Total current liabilities</b>		<b>49,075</b>	<b>52,005</b>
<b>Non-current liabilities</b>			
Provisions	5.4	1,720	1,358
Lease liabilities	5.7	1,515	1,784
<b>Total non-current liabilities</b>		<b>3,235</b>	<b>3,142</b>
<b>Total liabilities</b>		<b>52,310</b>	<b>55,147</b>
<b>Net Assets</b>		<b>3,300,890</b>	<b>2,773,918</b>
<b>Equity</b>			
Accumulated surplus		1,289,255	843,220
Reserves	9.1	2,011,635	1,930,698
<b>Total Equity</b>		<b>3,300,890</b>	<b>2,773,918</b>

The above balance sheet should be read in conjunction with the accompanying notes.

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

**Statement of Changes in Equity  
For the Year Ended 30 June 2025**

2025	Note	Accumulated surplus \$'000	Asset revaluation reserves \$'000	Other reserves \$'000	Total \$'000
Balance at beginning of the financial year		843,220	1,919,025	11,673	2,773,918
Adjustment for Change in accounting policy - property, infrastructure, plant, equipment and other fixed assets	6.1, 10	408,205	-	-	408,205
Adjusted Balance at beginning of the financial year		1,251,425	1,919,025	11,673	3,182,123
Surplus for the year		32,068	-	-	32,068
Net asset revaluation gain/(loss)	9.1 (a)	-	86,699	-	86,699
Transfer to accumulated surplus on realisation of assets	9.1 (a)	2,266	(2,266)	-	-
Transfers from other reserves	9.1 (b)	9,306	-	(9,306)	-
Transfers to other reserves	9.1 (b)	(5,810)	-	5,810	-
<b>Balance at end of the financial year</b>		<b>1,289,255</b>	<b>2,003,458</b>	<b>8,177</b>	<b>3,300,890</b>

2024	Note	Accumulated surplus \$'000	Asset revaluation reserves \$'000	Other reserves \$'000	Total \$'000
Balance at beginning of the financial year		830,338	1,856,159	15,875	2,702,372
Surplus for the year		8,266	-	-	8,266
Net asset revaluation gain/(loss)	9.1 (a)	-	63,280	-	63,280
Transfer to accumulated surplus on realisation of assets	9.1 (a)	414	(414)	-	-
Transfers from other reserves	9.1 (b)	9,253	-	(9,253)	-
Transfers to other reserves	9.1 (b)	(5,051)	-	5,051	-
<b>Balance at end of the financial year</b>		<b>843,220</b>	<b>1,919,025</b>	<b>11,673</b>	<b>2,773,918</b>

The above statement of changes in equity should be read in conjunction with the accompanying notes.

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

**Statement of Cash Flows**  
**For the Year Ended 30 June 2025**

	Note	2025 Inflows/(Outflows) \$'000	2024 Inflows/(Outflows) \$'000
<b>Cash flows from operating activities</b>			
Rates and waste charges		125,998	119,937
Statutory fees, fines and user charges		13,129	12,388
Grants - operating		5,155	3,517
Grants - capital		7,658	5,646
Contributions - monetary		6,889	5,237
Interest received		3,224	4,024
Net increase in trust funds and deposits		(1,692)	(622)
Other receipts		26,132	437
Net GST refund/(payment)		108	(348)
Materials, services and contracts		(64,785)	(63,852)
Short-term, low value and variable lease payments		(408)	(450)
Employee costs		(59,971)	(63,945)
<b>Net cash provided by/(used in) operating activities</b>	9.2	<b>61,437</b>	<b>21,969</b>
<b>Cash flows from investing activities</b>			
Payments for property, plant and equipment, infrastructure, and other fixed assets		(49,533)	(47,485)
Proceeds from disposal of property, infrastructure, plant, equipment and other fixed assets	3.6	775	2,257
Receipts/(payments) for other financial assets		(17,000)	25,000
<b>Net cash provided by/(used in) investing activities</b>		<b>(65,758)</b>	<b>(20,228)</b>
<b>Cash flows from financing activities</b>			
Interest paid - lease liability		(49)	(58)
Repayment of lease liabilities		(357)	(350)
<b>Net cash provided by/(used in) financing activities</b>		<b>(406)</b>	<b>(408)</b>
Net increase/(decrease) in cash and cash equivalents		(4,727)	1,333
Cash and cash equivalents at the beginning of the financial year		22,834	21,501
<b>Cash and cash equivalents at the end of the financial year</b>	5.1 (a)	<b>18,107</b>	<b>22,834</b>
Financing arrangements	5.5		

The above statement of cash flows should be read in conjunction with the accompanying notes.

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

**Statement of Capital Works  
For the Year Ended 30 June 2025**

	2025 \$'000	2024 \$'000
<b>Property</b>		
Land	5,915	4,226
Buildings	8,048	9,416
<b>Total property</b>	<b>13,963</b>	<b>13,642</b>
<b>Plant, equipment and other assets</b>		
Plant, machinery and equipment	2,525	3,370
Fixtures, fittings and furniture	63	51
Computers and telecommunications	81	16
Artworks	205	354
<b>Total plant, equipment and other assets</b>	<b>2,874</b>	<b>3,791</b>
<b>Infrastructure</b>		
Roads	11,008	9,232
Bridges	257	165
Footpaths and cycleways	9,021	7,231
Off street car parks	465	283
Drainage	2,796	4,214
Recreational, leisure and community facilities	4,489	3,758
Parks, open space and streetscapes	6,043	7,717
<b>Total infrastructure</b>	<b>34,079</b>	<b>32,600</b>
<b>Total capital works expenditure</b>	<b>50,916</b>	<b>50,033</b>
<b>Represented by:</b>		
New asset expenditure	16,272	14,587
Asset renewal expenditure	22,917	21,377
Asset expansion expenditure	236	1,889
Asset upgrade expenditure	11,491	12,180
<b>Total capital works expenditure</b>	<b>50,916</b>	<b>50,033</b>

The above statement of capital works should be read in conjunction with the accompanying notes.



Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

## Notes to the Financial Report For the Year Ended 30 June 2025

### Note 1 Overview

#### Introduction

The City of Manningham was established by an Order of the Governor in Council on 15 December 1994 and is a body corporate. The Council's main office is located at 699 Doncaster Road, Doncaster, Victoria.

#### Statement of compliance

These financial statements are a general purpose financial report that consists of a Comprehensive Income Statement, Balance Sheet, Statement of Changes in Equity, Statement of Cash Flows, Statement of Capital Works and Notes accompanying these financial statements. The general purpose financial report complies with the Australian Accounting Standards (AAS), other authoritative pronouncements of the Australian Accounting Standards Board, the *Local Government Act 2020*, and the *Local Government (Planning and Reporting) Regulations 2020*.

The Council is a not-for-profit entity and therefore applies the additional AUS paragraphs applicable to a not-for-profit entity under the Australian Accounting Standards.

#### Accounting policy information

##### 1.1 Basis of accounting

Accounting policies are selected and applied in a manner which ensures that the resulting financial information satisfies the concepts of relevance and reliability, thereby ensuring that the substance of the underlying transactions or other events is reported. Specific accounting policies applied are disclosed in sections where the related balance or financial statement matter is disclosed.

The accrual basis of accounting has been used in the preparation of these financial statements, except for the cash flow information, whereby assets, liabilities, equity, income and expenses are recognised in the reporting period to which they relate, regardless of when cash is received or paid.

The financial statements are based on the historical cost convention unless a different measurement basis is specifically disclosed in the notes to the financial statements.

The financial statements have been prepared on a going concern basis. The financial statements are in Australian dollars. The amounts presented in the financial statements have been rounded to the nearest thousand dollars unless otherwise specified. Minor discrepancies in tables between totals and the sum of components are due to rounding.

Judgements, estimates and assumptions are required to be made about the carrying values of assets and liabilities that are not readily apparent from other sources. The estimates and associated judgements are based on professional judgement derived from historical experience and various other factors that are believed to be reasonable under the circumstances. Actual results may differ from these estimates.

Revisions to accounting estimates are recognised in the period in which the estimate is revised and also in future periods that are affected by the revision. Judgements and assumptions made by management in the application of AAS's that have significant effects on the financial statements and estimates relate to:

- the fair value of land, buildings, infrastructure, plant and equipment (refer to Note 6.1);
- the determination of depreciation for buildings, infrastructure, plant and equipment (refer to Note 6.1);
- the determination of employee provisions (refer to Note 5.4);
- the determination of whether performance obligations are sufficiently specific so as to determine whether an arrangement is within the scope of *AASB 15 Revenue from Contracts with Customers* or *AASB 1058 Income of Not-for-Profit Entities* (refer to Note 3);
- the determination, in accordance with *AASB 16 Leases*, of the lease term, the estimation of the discount rate when not implicit in the lease and whether an arrangement is in substance short-term or low value (refer to Note 5.7);
- other areas requiring judgements.

Unless otherwise stated, all accounting policies are consistent with those applied in the prior year. Where appropriate, comparative figures have been amended to accord with current presentation, and disclosure has been made of any material changes to comparatives.

#### Goods and Services Tax (GST)

Income and expenses are recognised net of the amount of associated GST. Receivables and payables are stated inclusive of the amount of GST receivable or payable. The net amount of GST recoverable from, or payable to, the taxation authority is included with other receivables or payables in the balance sheet.

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 2 Analysis of our results

2.1 Performance against budget

The performance against budget notes compare Council's financial plan, expressed through its annual budget, with actual performance. The *Local Government (Planning and Reporting) Regulations 2020* requires explanation of any material variances. Council has adopted a materiality threshold of lower of 10% or \$500,000 to budget on a line item basis, or where further explanation is warranted. Explanations have not been provided for variations below the materiality threshold unless the variance is considered to be material because of its nature.

These notes are prepared to meet the requirements of the *Local Government Act 2020* and the *Local Government (Planning and Reporting) Regulations 2020*.

2.1.1 Income/Revenue and expenditure

	Budget 2025 \$'000	Actual 2025 \$'000	Variance 2025 \$'000	Variance 2025 %	Ref
<b>Income / Revenue</b>					
Rates and charges	125,865	126,731	866	1	1
Statutory fees and fines	3,463	3,666	203	6	2
User fees and charges	9,487	9,284	(203)	(2)	3
Grants - operating	7,395	8,587	1,192	16	4
Grants - capital	3,614	4,315	701	19	5
Contributions - monetary	4,539	6,889	2,350	52	6
Contributions - non-monetary	1,000	6	(994)	(99)	7
Other income	14,634	35,188	20,554	140	8
<b>Total income / revenue</b>	<b>169,997</b>	<b>194,666</b>	<b>24,669</b>		
<b>Expenses</b>					
Employee costs	59,860	60,344	(484)	(1)	9
Materials, services and contracts	37,395	38,466	(1,071)	(3)	10
Depreciation	31,490	31,928	(438)	(1)	11
Amortisation - Intangible assets	1,499	1,509	(10)	(1)	-
Depreciation - Right of use assets	371	371	-	-	-
Allowance for impairment losses	-	532	(532)	-	12
Finance costs - Leases	49	49	-	-	-
Net loss/(gain) on disposal of property, infrastructure, plant and equipment	(150)	4,032	(4,182)	2,788	13
Share of deficit/(surplus) from investment in associate	-	88	(88)	(100)	14
Other expenses	24,366	25,279	(923)	(4)	15
<b>Total expenses</b>	<b>154,870</b>	<b>162,598</b>	<b>(7,728)</b>		
<b>Surplus/(deficit) for the year</b>	<b>15,127</b>	<b>32,068</b>	<b>16,941</b>	112	

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 2 Analysis of our results (cont.)

2.1 Performance against budget (cont.)

2.1.1 Income/Revenue and expenditure (cont.)

(i) Explanation of material variations

Ref.	Item	Explanation
------	------	-------------

1 Rates and charges

**Outcome: Greater than budget \$866,000 or 1%**

Rates and charges were higher than budget by \$0.87 million mainly due to interest on overdue rates and charges as the default Penalty Interest Rate (10%) continued to apply for the year. The budget was premised on an expected nominal interest rate lower than the Penalty Interest Rate as a result of the introduction of the Local Government Legislation Amendment (Rating and Other Matters) Act 2022 whereby the Minister for Local Government now has the power to determine an interest rate on overdue rates and charges. However, the Minister did not set a rate before 1 July 2024.

2 Statutory fees and fines

**Outcome: Greater than budget \$203,000 or 6%**

Statutory charges, fees & fines were 5.9% or \$0.20 million higher than originally budgeted. This is mainly due to increased traffic enforcement activity resulting in greater than anticipated parking infringements by \$0.30 million during the year.

3 User fees and charges

**Outcome: Less than budget \$203,000 or 2%**

User fees and charges were \$0.20 million lower than budget due to lower than anticipated demand for function centre & community venue facilities (\$0.24 million), child care services income utilisation lower than anticipated (\$0.12 million), animal registration fees due to a reduction in animal registrations in the community (\$0.14 million); partly offset by higher than budgeted statutory planning applications fees (\$0.18 million) and utilities reimbursements (\$0.10 million).

4 Grants - operating

**Outcome: Greater than budget \$1,192,000 or 16%**

A change in the timing of Financial Assistance Grants with the Federal Government bringing forward 50% of the 2025/26 grant allocation into the 2024/25 financial year (was assumed to be received in 2025/26) attributed to a favourable variance of \$1.74 million. This is partly offset by a delay in delivering Maternal and Child Health programs resulting in an unfavourable variance of \$0.28 million.

5 Grants - capital

**Outcome: Greater than budget \$701,000 or 19%**

Similar to operating grants, a change in the timing of Financial Assistance Grants with the Federal Government bringing forward 50% of the 2025/26 grant allocation into the 2024/25 financial year (was assumed to be received in the 2025/26 year) attributed to a favourable variance of \$0.56 million.

6 Contributions - monetary

**Outcome: Greater than budget \$2,350,000 or 52%**

Developers' cash contributions in lieu of public open space and infrastructure requirements were \$1.81 million higher than budget and relate to the level of development activity in Manningham. These funds are placed into a cash backed reserve to be used to fund recreation and open space improvements for the community. In addition, \$0.24 million higher than budgeted contributions from clubs to fund capital work projects and sale of Victorian Energy Efficiency Certificates (\$0.28 million) created from the LED retrofit of approximately 1,000 major road lighting upgrades.

7 Contributions - non-monetary

**Outcome: Less than budget \$994,000 or 99%**

Lower than expected transfer of infrastructure across the municipality to Manningham by developers resulted in an unfavourable variance.

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 2 Analysis of our results (cont.)

2.1.1 Income/Revenue and expenditure (cont.)

Ref.	Item	Explanation
8	Other income	<p><b>Outcome: Greater than budget \$20,554,000 or 140%</b></p> <p>Other income was \$20.55 million favourable mainly due to \$15.02 million higher than budgeted North East Link Project (NELP) land acquisition compensation payments and recognition of bridges (found assets) totalling \$5.67 million which were identified in a recent bridges audit.</p>
9	Employee costs	<p><b>Outcome: Greater than budget \$484,000 or 1%</b></p> <p>Employee costs were \$0.48 million or 0.8 per cent higher than budget. This mainly relates to an increase in leave entitlements (long service leave and annual leave) provisions made to adjust the liability as at 30 June 2025 based on net present value. Excluding this provision, employee costs were \$0.39 million favourable due to number of vacancies across the organisation.</p>
10	Materials, services and contracts	<p><b>Outcome: Greater than budget \$1,071,000 or 3%</b></p> <p>Materials, services and contracts were \$1.07 million higher than budget. This is mainly attributable to:</p> <ul style="list-style-type: none"> <li>* costs associated with Tram/Merlin Traffic Signals project work (\$1.26 million) resulted in an unfavourable variance (originally budgeted as Capital Works Program) - transfer from capital as these were operational expenditure in nature; and</li> <li>* increased activity in Parks and Natural Environment, Facilities Management and Recreation and Leisure facilities (\$0.93 million) to conduct essential programmed and reactive maintenance work; partly offset by</li> <li>* favourable variances across other parts of the organisation.</li> </ul>
11	Depreciation	<p><b>Outcome: Greater than budget \$438,000 or 1%</b></p> <p>Depreciation was higher than budget due to an increase in infrastructure assets valuations at the end of last financial year (2023/24) and new assets being added as part of the 2024/25 capital works program.</p>
12	Allowance for impairment losses	<p><b>Outcome: Greater than budget \$532,000 or 0%</b></p> <p>Mainly due to write off of old infringements balances (Animal, Traffic, Food etc).</p>
13	Net loss/(gain) on disposal of property, infrastructure, plant and equipment	<p><b>Outcome: Less than budget \$4,182,000 or 2788%</b></p> <p>Net loss on disposal of assets was mainly attributable to the write off of buildings (\$2.26 million), infrastructure assets (drainage pipes and streetscapes) totalling \$1.26 million and intangible software (\$0.31 million) as part of the capital works program to replace with new and other infrastructure assets. This is partly offset by a net gain of \$0.32 million on disposal/replacement of existing assets as part of the ongoing Plant Replacement Program.</p>
14	Share of deficit/(surplus) from investment in associate	<p><b>Outcome: Greater than budget \$88,000 or 100%</b></p> <p>Represents Council's share of the Whitehorse Manningham Regional Library Corporation (WMRL) loss for 2024/25. Council has a 36.2% equity interest.</p>
15	Other expenses	<p><b>Outcome: Greater than budget \$923,000 or 4%</b></p> <p>The unfavourable variance is primarily due to:</p> <ul style="list-style-type: none"> <li>* \$0.82 million of operational expenditure that was originally budgeted in the Capital Works Program but has been classified as non-capital in nature and transferred to Other expenses as part of the year end process;</li> <li>* software licences and software subscriptions on corporate wide systems exceeded the full year budget by \$0.47 million;</li> <li>* insurance premiums were \$0.20 million higher than expected; partly offset by</li> <li>* favourable variances against other expenses including catering and general office expenses.</li> </ul>

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 2 Analysis of our results (cont.)

2.1 Performance against budget (cont.)

2.1.2 Capital works

	Budget 2025 \$'000	Actual 2025 \$'000	Variance 2025 \$'000	Variance 2025 %	Ref
<b>Property</b>					
Land	6,555	5,915	640	10	16
Buildings	8,913	8,048	865	10	17
<b>Total property</b>	<b>15,468</b>	<b>13,963</b>	<b>1,505</b>		
<b>Plant, equipment and other assets</b>					
Plant, machinery and equipment	2,330	2,525	(195)	(8)	18
Fixtures, fittings and furniture	-	63	(63)	(100)	19
Computers and telecommunications	150	81	69	46	20
Artworks	180	205	(25)	(14)	21
<b>Total plant, equipment and other assets</b>	<b>2,660</b>	<b>2,874</b>	<b>(214)</b>		
<b>Infrastructure</b>					
Roads	11,886	11,008	878	7	22
Bridges	180	257	(77)	(43)	23
Footpaths and cycleways	6,033	9,021	(2,988)	(50)	24
Off street car parks	-	465	(465)	(100)	25
Drainage	4,013	2,796	1,217	30	26
Recreational, leisure and community facilities	6,874	4,489	2,385	35	27
Parks, open space and streetscapes	7,422	6,043	1,379	19	28
<b>Total infrastructure</b>	<b>36,408</b>	<b>34,079</b>	<b>2,329</b>		
<b>Total capital works expenditure</b>	<b>54,536</b>	<b>50,916</b>	<b>3,620</b>	7	
<b>Represented by:</b>					
New asset expenditure	17,221	16,272	949	6	
Asset renewal expenditure	21,538	22,917	(1,379)	(6)	
Asset expansion expenditure	481	236	245	51	
Asset upgrade expenditure	15,296	11,491	3,805	25	
<b>Total capital works expenditure</b>	<b>54,536</b>	<b>50,916</b>	<b>3,620</b>		

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 2 Analysis of our results (cont.)

2.1 Performance against budget (cont.)

2.1.2 Capital works (cont.)

(i) Explanation of material variations

Ref.	Item	Explanation
16	Land	<b>Outcome: Less than budget \$640,000 or 10%</b> Land acquisition expenditure is highly dependent on property availability and market forces. The \$0.64 million under expenditure is tied to property availability.
17	Buildings	<b>Outcome: Less than budget \$865,000 or 10%</b> The \$0.87 million under expenditure on buildings is primarily a result of the Schramms Cottage, Youth Hub and Battery Program projects being behind schedule.
18	Plant, machinery and equipment	<b>Outcome: Greater than budget \$195,000 or 8%</b> Expenditure on electric vehicle acquisitions were brought forward to take advantage of higher resale values on older stock.
19	Fixtures, fittings and furniture	<b>Outcome: Greater than budget \$63,000 or 100%</b> Mainly due to expenditure on the Bulleen Library internal layout changes project which was reclassified from Buildings to Fixtures, Fittings and Furniture.
20	Computers and telecommunications	<b>Outcome: Less than budget \$69,000 or 46%</b> IT hardware and equipment purchases were lower than expected.
21	Artworks	<b>Outcome: Greater than budget \$25,000 or 14%</b> Mainly due to the Migrant Peace Project. This project had not been anticipated during the budget planning process.
22	Roads	<b>Outcome: Less than budget \$878,000 or 7%</b> The \$0.88 million under expenditure on Roads is primarily related to the majority of expenditure on the Tram / Merlin Roads Traffic Signals project being reclassified as operational expenditure (was budgeted in capital). This is due to the majority of the works taking place on State Government land (and will be a State Government asset).
23	Bridges	<b>Outcome: Greater than budget \$77,000 or 43%</b> Minor bridge renewal works are typically programmed during the year in response to issues being identified. The over expenditure reflects the amount of works required during the year.
24	Footpaths and cycleways	<b>Outcome: Greater than budget \$2,988,000 or 50%</b> Additional footpath renewal works were approved during the course of the year to offset under expenditure in other areas of the overall capital works program.
25	Off street car parks	<b>Outcome: Greater than budget \$465,000 or 100%</b> The over expenditure is primarily the result in the reclassification of projects as off street car park projects rather than road or open space projects.
26	Drainage	<b>Outcome: Less than budget \$1,217,000 or 30%</b> Primarily due to delays in the Mitchell Avenue, Corriedale Crescent and Dalry Avenue drainage projects.
27	Recreational, leisure and community facilities	<b>Outcome: Less than budget \$2,385,000 or 35%</b> Primarily due to delays in the Donvale Bowls and Rieschiecks Reserve projects.
28	Parks, open space and streetscapes	<b>Outcome: Less than budget \$1,379,000 or 19%</b> Primarily due to lower than anticipated expenditure on the Energy Efficient Lighting Program, The Boronia Reserve Management Plan and the Foote Street Pedestrian Operated Signals projects.

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 2 Analysis of our results (cont.)

2.2 Analysis of Council results by program

Council delivers its functions and activities through the following programs.

2.2.1 CEO Office

CEO Office is responsible for providing a range of strategic and operational services including the office of the CEO and financial services.

City Services

City Services is responsible for delivering services to the community centred around accommodation, drainage amenity, cleanliness, waste management, traffic management and emergency response. It is also responsible for protecting, maintaining and enhancing Manningham's assets and natural environment, including its buildings, roads, car parks, drains, footpaths, parks, bushlands, recreation fields, streetscapes and other infrastructure.

City Planning

The City Planning area includes services relating to strategic land use planning, social planning, transport planning, strategic drainage planning, urban design and open space planning, development approvals and compliance, legal services, environmental health, animal management, local laws and school crossings.

Connected Communities

The Connected Communities area includes services relating to social planning, transport planning, recreation, economic development, community development, community and cultural events, community venues, aged and disability support, maternal and child health, kindergartens and libraries.

Experience and Capability

Experience and Capability provides a range of support services across council to enable the delivery of council services. The provision of these services includes customer service, business enablement, information technology, people and communications, elected representatives, governance, risk, and procurement services.

Corporate Activities

Corporate activities relates to services to ratepayers, council and executives which are not allocated to individual directorates. This includes general rates revenue, interest on investments, Financial Assistance Grants, asset sales, depreciation and capital grants. The value of Council land and buildings is also retained in the Corporate activities service area.

2.2.2 Summary of income / revenue, expenses, and total assets by program

2025	Income / Revenue \$'000	Expenses \$'000	Surplus/ (Deficit) \$'000	Grants included in income / revenue \$'000	Total assets \$'000
CEO Office	788	7,147	(6,359)	-	-
City Services	20,817	75,975	(55,158)	687	903,256
City Planning	13,924	20,666	(6,742)	481	35,675
Connected Communities	5,242	24,786	(19,544)	2,363	48,393
Experience and Capability	78	31,061	(30,983)	-	1,380
Corporate Activities	153,817	2,963	150,854	9,371	2,364,496
	<b>194,666</b>	<b>162,598</b>	<b>32,068</b>	<b>12,902</b>	<b>3,353,200</b>

2024	Income / Revenue \$'000	Expenses \$'000	Surplus/ (Deficit) \$'000	Grants included in income / revenue \$'000	Total assets \$'000
CEO Office	850	10,776	(9,926)	-	-
City Services	20,248	76,233	(55,985)	631	861,445
City Planning	12,437	17,655	(5,218)	504	29,904
Connected Communities	8,586	24,743	(16,157)	5,631	45,001
Experience and Capability	1	21,364	(21,363)	-	3,290
Corporate Activities	118,966	2,051	116,915	2,388	1,889,425
	<b>161,088</b>	<b>152,822</b>	<b>8,266</b>	<b>9,154</b>	<b>2,829,065</b>

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

	2025 \$'000	2024 \$'000
<b>Note 3 Funding for the delivery of our services</b>		
<b>3.1 Rates and charges</b>		
The Council uses Capital Improved Value (CIV) as the basis of valuation of all properties within the municipal district. The CIV of a property is its land value and the value of improvements such as buildings and other improvements.		
The valuation base used to calculate general rates for 2024/25 was \$70,631 million (2023/24: \$66,672 million).		
General rates	106,913	103,432
Supplementary rates	623	349
Recreational land	17	17
Interest on rates and charges	1,244	1,136
	<b>108,797</b>	<b>104,934</b>
Waste charges	17,934	17,607
	<b>17,934</b>	<b>17,607</b>
<b>Total rates and charges</b>	<b>126,731</b>	<b>122,541</b>
The date of the general revaluation of land for rating purposes within the municipal district was 1 January 2024 and the valuation was first applied in the rating year commencing 1 July 2024.		
Annual rates and charges are recognised as revenues when Council issues annual rates notices. Supplementary rates are recognised when a valuation and reassessment is completed and a supplementary rates notice issued.		
<b>3.2 Statutory fees and fines</b>		
Infringements and costs	1,725	1,169
Town planning fees	1,102	1,220
Land and property information certificates	466	455
Asset protection and other permits	373	353
<b>Total statutory fees and fines</b>	<b>3,666</b>	<b>3,197</b>
Statutory fees and fines (including parking fees and fines) are recognised as income when the service has been provided, the payment is received, or when the penalty has been applied, whichever first occurs.		
<b>3.3 User fees and charges</b>		
Hall hire and function centre charges	1,178	1,258
Social and community services charges	535	605
Town planning fees (non-statutory)	728	684
Aged services fees	-	195
Registration fees	1,322	1,353
Culture and recreation fees	229	270
Chargeable works fees	1,727	1,805
Rent and lease charges	2,233	1,991
Other fees and charges	1,332	920
<b>Total user fees and charges</b>	<b>9,284</b>	<b>9,081</b>
<b>User fees and charges by timing of revenue recognition</b>		
User fees and charges recognised over time	-	-
User fees and charges recognised at a point in time	9,284	9,081
<b>Total user fees and charges</b>	<b>9,284</b>	<b>9,081</b>
User fees are recognised as revenue at a point in time, or over time, when (or as) the performance obligation is satisfied. Recognition is based on the underlying contractual terms.		



Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

		2025 \$'000	2024 \$'000
Note 3	Funding for the delivery of our services (cont.)		
3.4	Grants (Funding from other levels of government)		
	Grants were received in respect of the following:		
	<b>Summary of grants</b>		
	Commonwealth funded grants	8,508	5,155
	State funded grants	4,394	4,000
	<b>Total grants received</b>	<b>12,902</b>	<b>9,155</b>
(a)	<b>Operating grants</b>		
	<b>Recurrent - Commonwealth Government</b>		
	Financial Assistance Grants	5,057	138
	Aged services	-	3,349
	<b>Recurrent - State Government</b>		
	Economic and environment	-	139
	Immunisation	66	67
	Maternal and child health	1,049	1,088
	School crossing supervisors	376	363
	Social and community	858	845
	Community safety	23	21
	Other	456	444
	<b>Total recurrent operating grants</b>	<b>7,885</b>	<b>6,454</b>
	<b>Non-recurrent - Commonwealth Government</b>		
	Aged services	-	6
	Other	(4)	11
	<b>Non-recurrent - State Government</b>		
	Community safety	-	53
	Economic and environment	313	139
	Maternal and child health	149	44
	Social and community	199	180
	Recreation	30	-
	Other	15	17
	<b>Total non-recurrent operating grants</b>	<b>702</b>	<b>450</b>
	<b>Total operating grants</b>	<b>8,587</b>	<b>6,904</b>
(b)	<b>Capital grants</b>		
	<b>Recurrent - Commonwealth Government</b>		
	Financial Assistance Grants - local roads	1,668	47
	Roads to Recovery	697	643
	<b>Total recurrent capital grants</b>	<b>2,365</b>	<b>690</b>
	<b>Non-recurrent - Commonwealth Government</b>		
	Recreation	131	-
	Footpaths and cycleways	-	128
	Roads	959	664
	Streetscapes	-	168
	<b>Non-recurrent - State Government</b>		
	Recreation	264	242
	Buildings	560	358
	Parks & open space	36	-
	<b>Total non-recurrent capital grants</b>	<b>1,950</b>	<b>1,560</b>
	<b>Total capital grants</b>	<b>4,315</b>	<b>2,250</b>

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

	2025 \$'000	2024 \$'000
<b>Note 3 Funding for the delivery of our services (cont.)</b>		
<b>3.4 Grants (Funding from other levels of government) (cont.)</b>		
<b>(c) Recognition of grant income</b>		
Before recognising funding from government grants as revenue the Council assesses whether there is a contract that is enforceable and has sufficiently specific performance obligations in accordance with <i>AASB 15 Revenue from Contracts with Customers</i> . When both these conditions are satisfied, the Council:		
- identifies each performance obligation relating to revenue under the contract/agreement		
- determines the transaction price		
- recognises a contract liability for its obligations under the agreement		
- recognises revenue as it satisfies its performance obligations, at the point in time or over time when services are rendered.		
Where the contract is not enforceable and/or does not have sufficiently specific performance obligations, the Council applies <i>AASB 1058 Income for Not-for-Profit Entities</i> .		
Grant revenue with sufficiently specific performance obligations is recognised over time as the performance obligations specified in the underlying agreement are met. Where performance obligations are not sufficiently specific, grants are recognised on the earlier of receipt or when an unconditional right to receipt has been established. Grants relating to capital projects are generally recognised progressively as the capital project is completed. The following table provides a summary of the accounting framework under which grants are recognised.		
<b>Income recognised under AASB 1058 Income of Not-for-Profit Entities</b>		
General purpose	6,724	185
Specific purpose grants to acquire non-financial assets	2,647	2,203
Other specific purpose grants	739	729
<b>Revenue recognised under AASB 15 Revenue from Contracts with Customers</b>		
Specific purpose grants	2,792	6,038
	<b>12,902</b>	<b>9,155</b>
<b>(d) Unspent grants received on condition that they be spent in a specific manner</b>		
<b>Operating</b>		
Balance at start of year	834	4,103
Received during the financial year and remained unspent at balance date	621	582
Received in prior years and spent during the financial year	(658)	(3,851)
Balance at year end	<b>797</b>	<b>834</b>
<b>Capital</b>		
Balance at start of year	3,396	4,328
Received during the financial year and remained unspent at balance date	1,274	577
Received in prior years and spent during the financial year	(1,327)	(1,509)
Balance at year end	<b>3,343</b>	<b>3,396</b>
Unspent grants are determined and disclosed on a cash basis.		

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

	2025 \$'000	2024 \$'000
<b>Note 3 Funding for the delivery of our services (cont.)</b>		
<b>3.5 Contributions</b>		
Monetary	6,889	5,237
Non-monetary	6	7,107
<b>Total contributions</b>	<b>6,895</b>	<b>12,344</b>
Contributions of monetary assets comprised of:		
Resort and recreation Contributions (Public Open Space contributions)	5,810	5,052
Operating contributions	472	95
Capital contributions	607	90
<b>Total monetary contributions</b>	<b>6,889</b>	<b>5,237</b>
Contributions of non monetary assets were received in relation to the following asset classes:		
Land under roads	-	5,126
Buildings	-	58
Artworks	6	-
Infrastructure	-	1,923
<b>Total non-monetary contributions</b>	<b>6</b>	<b>7,107</b>
Monetary and non monetary contributions are recognised as income at their fair value when Council obtains control over the contributed asset.		
<b>3.6 Net gain/(loss) on disposal of property, infrastructure, plant and equipment</b>		
Proceeds from disposal	775	2,257
Written down value of assets disposed	(517)	(754)
Written down value of assets scrapped	(4,290)	(1,132)
<b>Total net gain/(loss) on disposal of property, infrastructure, plant and equipment</b>	<b>(4,032)</b>	<b>371</b>
The profit or loss on disposal of an asset is determined when control of the asset has passed to the buyer.		
<b>3.7 Other income</b>		
Interest on investments	3,302	3,950
Royalties	-	90
Land compensation (net) *	25,914	-
Found assets - bridges & artworks	5,754	-
Other	218	299
<b>Total other income</b>	<b>35,188</b>	<b>4,339</b>
Interest is recognised as it is earned.		
Other income is measured at the fair value of the consideration received or receivable and is recognised when Council gains control over the right to receive the income.		
* Primarily relates to North East Link Project (NELP) land acquisition compensation payments received in 2024/25		

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

		2025 \$'000	2024 \$'000
<b>Note 4</b>	<b>The cost of delivering services</b>		
<b>4.1</b>	<b>Employee costs</b>		
(a)	Wages and salaries	48,619	48,110
	Casual staff	1,510	2,499
	Salary oncost *	9,882	7,796
	Other employee costs	333	407
	<b>Total employee costs</b>	<b>60,344</b>	<b>58,812</b>
	Engineering design work and capital project supervision completed by employees to the value of \$3.336 million (2024: \$2.729 million) is reported in the Statement of Capital Works, and is not included in employee costs.		
	* Salary oncost includes annual leave and long service leave provision, Workcover and superannuation costs.		
(b)	<b>Superannuation</b>		
	Manningham City Council made contributions to the following funds:		
	<b>Defined benefit fund</b>		
	Employer contributions - Local Authorities Superannuation Fund (Vision Super)	182	226
		<b>182</b>	<b>226</b>
	Employer contributions payable as at 30 June	-	-
	<b>Accumulation funds</b>		
	Employer contributions - Local Authorities Superannuation Fund (Vision Super)	2,409	2,494
	Employer contributions - other funds	3,416	2,829
		<b>5,825</b>	<b>5,323</b>
	Employer contributions payable as at 30 June	276	250
	Refer to note 9.3 for further information relating to Council's superannuation obligations.		
<b>4.2</b>	<b>Materials, services and contracts</b>		
	Materials, services and general maintenance	3,804	3,739
	Plant and equipment maintenance	550	700
	Contracts and services - community building repairs and maintenance	2,826	2,989
	Contracts and services - parks, gardens, sporting reserves and street trees	9,100	8,330
	Contracts and services - drains, roads and footpaths	5,893	4,756
	Contracts and services - waste collection and disposal services	16,293	16,599
	<b>Total materials, services and contracts</b>	<b>38,466</b>	<b>37,113</b>
	Expenses are recognised as they are incurred and reported in the financial year to which they relate.		
<b>4.3</b>	<b>Depreciation</b>		
	Property	5,065	4,733
	Plant, machinery and other assets	1,726	1,823
	Infrastructure	25,137	23,822
	<b>Total depreciation</b>	<b>31,928</b>	<b>30,378</b>
	Refer to note 6.1 for a more detailed breakdown of depreciation charges and accounting policy.		

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

		2025 \$'000	2024 \$'000
<b>Note 4</b>	<b>The cost of delivering services (cont.)</b>		
<b>4.4</b>	<b>Amortisation - Intangible assets</b>		
	Software	1,509	1,936
	<b>Total amortisation - intangible assets</b>	<b>1,509</b>	<b>1,936</b>
	<i>Refer to note 5.2(b) and 6.1 for a more detailed breakdown of amortisation charges and accounting policy.</i>		
<b>4.5</b>	<b>Depreciation - Right of use assets</b>		
	Property	369	369
	Equipment	2	12
	<b>Total depreciation - Right of use assets</b>	<b>371</b>	<b>381</b>
<b>4.6</b>	<b>Allowance for impairment losses</b>		
	Parking fine debtors	346	95
	Other debtors	186	92
	<b>Total allowance for impairment losses</b>	<b>532</b>	<b>187</b>
	<b>Movement in allowance for impairment losses in respect of debtors</b>		
	Balance at the beginning of the year	1,887	1,767
	New allowances recognised during the year	532	187
	Amounts allowed for but recovered/written off during the year	(570)	(67)
	<b>Balance at end of year</b>	<b>1,849</b>	<b>1,887</b>
	<i>An allowance for impairment losses in respect of debtors is recognised based on an expected credit loss model. This model considers both historic and forward looking information in determining the level of impairment.</i>		
<b>4.7</b>	<b>Finance costs - Leases</b>		
	Interest - Lease liabilities	49	58
	<b>Total finance costs</b>	<b>49</b>	<b>58</b>

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

		2025 \$'000	2024 \$'000
<b>Note 4</b>	<b>The cost of delivering services (cont.)</b>		
<b>4.8</b>	<b>Other expenses</b>		
	<b>Community grants and contributions</b>		
	Community grants	1,733	1,462
	Library contributions	4,510	4,320
	<b>Total community grants and contributions</b>	<b>6,243</b>	<b>5,782</b>
	<b>Utilities</b>		
	Utilities - electricity, water, other	1,729	1,844
	Street lighting	875	842
	<b>Total utilities</b>	<b>2,604</b>	<b>2,686</b>
	<b>Other miscellaneous expenses</b>		
	Auditor's remuneration - VAGO - annual financial statements, performance statement and grant acquittals	82	77
	Auditor's remuneration - other parties	26	26
	Auditor's remuneration - Internal audit	139	137
	Councillors' allowances	466	462
	Fire service levy	156	140
	Insurance	1,970	1,550
	Leases	408	450
	Consultants - engineering	482	602
	Consultants - human resources	8	9
	Consultants - economic and environmental	718	752
	Consultants - other	645	543
	Bank charges	248	241
	Catering (including function centre)	433	478
	Legal	938	810
	Software licences	5,961	5,505
	Telephone	351	477
	Postage	430	436
	Printing	247	218
	Training	534	526
	Design fees, maintenance and other IT costs - non capital	824	654
	Other	1,366	1,396
	<b>Total other miscellaneous expenses</b>	<b>16,432</b>	<b>15,489</b>
	<b>Total other expenses</b>	<b>25,279</b>	<b>23,957</b>

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

	2025 \$'000	2024 \$'000
<b>Note 5 Investing in and financing our operations</b>		
<b>5.1 Financial assets</b>		
<b>(a) Cash and cash equivalents</b>		
Cash on hand	1	1
Cash at bank	18,106	20,833
Term deposits (with term up to 3 months) and at-call with banks	-	2,000
<b>Total cash and cash equivalents</b>	<b>18,107</b>	<b>22,834</b>
<b>(b) Other financial assets</b>		
<b>Current</b>		
Term deposits	60,000	43,000
Term deposit - refundable Manningham Centre Association bond	500	500
<b>Total current other financial assets</b>	<b>60,500</b>	<b>43,500</b>
<b>Total other financial assets</b>	<b>60,500</b>	<b>43,500</b>
<b>Total cash and cash equivalents and other financial assets</b>	<b>78,607</b>	<b>66,334</b>
Cash and cash equivalents include cash on hand, deposits at call and other highly liquid investments with original maturities of 90 days or less, net of outstanding bank overdrafts.		
Other financial assets include term deposits and those with original maturity dates of three to 12 months are classified as current, whilst term deposits with maturity dates greater than 12 months are classified as non-current.		
Other financial assets (term deposits) are measured at original cost.		
<b>(c) Trade and other receivables</b>		
<b>Current</b>		
<i>Statutory receivables</i>		
Rates debtors	17,271	16,524
Infringement debtors	828	917
Special rate schemes	75	80
Net GST receivable	1,581	1,689
<i>Non statutory receivables</i>		
Other debtors	2,579	1,654
Allowance for expected credit loss - other debtors	(205)	(269)
<b>Total current trade and other receivables</b>	<b>22,129</b>	<b>20,595</b>
<b>Non-current</b>		
<i>Statutory receivables</i>		
Infringement court	1,644	1,618
Allowance for expected loss - infringement court	(1,644)	(1,618)
<i>Non statutory receivables</i>		
Other receivables	350	350
<b>Total non-current trade and other receivables</b>	<b>350</b>	<b>350</b>
<b>Total trade and other receivables</b>	<b>22,479</b>	<b>20,945</b>
Short term receivables are carried at invoice amount. An allowance for expected credit losses is recognised based on past experience and other objective evidence of expected losses.		
<b>(d) Ageing of receivables</b>		
The ageing of Council's trade and other receivables (excluding statutory receivables) that are not impaired was:		
Current (not yet due)	2,111	1,073
Past due between 31 and 60 days	10	20
Past due between 61 and 90 days	129	169
Past due by more than 91 days	329	392
<b>Total trade and other receivables</b>	<b>2,579</b>	<b>1,654</b>

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

	2025 \$'000	2024 \$'000
<b>Note 5 Investing in and financing our operations (cont.)</b>		
<b>5.2 Non-Financial assets</b>		
<b>(a) Other assets</b>		
Accrued income - interest	559	481
Accrued income - other	935	1,498
Prepayments	4,177	5,850
Inventories	321	247
<b>Total other assets</b>	<b>5,992</b>	<b>8,076</b>
<b>(b) Intangible assets</b>		
Software	980	2,798
<b>Total intangible assets</b>	<b>980</b>	<b>2,798</b>
<b>Gross carrying amount</b>		
Balance at 1 July	18,370	18,370
Fair value of assets disposed	(11,791)	-
Balance at 30 June	6,579	18,370
<b>Accumulated amortisation</b>		
Balance at 1 July	(15,572)	(13,636)
Amortisation expense	(1,509)	(1,936)
Amortisation of disposals	11,482	-
Balance at 30 June	(5,599)	(15,572)
<b>Net book value at 30 June</b>	<b>980</b>	<b>2,798</b>
Intangible assets with finite lives are amortised as an expense on a systematic basis over the asset's useful life. Amortisation is generally calculated on a straight line basis, at a rate that allocates the asset value, less any estimated residual value over its estimated useful life. Estimates of the remaining useful lives and amortisation method are reviewed at least annually, and adjustments made where appropriate.		
<b>5.3 Payables, trust funds and deposits and contract and other liabilities</b>		
<b>(a) Trade and other payables</b>		
<b>Current</b>		
<i>Non-statutory payables</i>		
Trade payables	8,815	9,120
Employee benefits and related costs	3,235	4,076
Accrued expenses	5,732	5,331
<b>Total current trade and other payables</b>	<b>17,782</b>	<b>18,527</b>
<b>(b) Trust funds and deposits</b>		
<b>Current</b>		
Contract retention	848	1,224
Landscape bonds	1,428	2,985
Miscellaneous works deposits	175	160
Asset protection bonds	7,329	7,038
Subdivider deposits	140	166
Refundable Manningham Centre Association bond	500	500
Fire services levy	410	399
Other refundable deposits	245	295
<b>Total current trust funds and deposits</b>	<b>11,075</b>	<b>12,767</b>



Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

	2025 \$'000	2024 \$'000
<b>Note 5 Investing in and financing our operations (cont.)</b>		
<b>5.3 Payables, trust funds and deposits and contract and other liabilities (cont.)</b>		
<b>(c) Contract and other liabilities</b>		
<b>Contract liabilities</b>		
<b>Current</b>		
Grants received in advance - operating	797	833
Grants received in advance - capital	3,343	3,396
Income received in advance - rent	798	282
Income received in advance - rates	891	882
<b>Total contract liabilities</b>	<b>5,829</b>	<b>5,393</b>
<b>Trust funds and deposits</b>		
Amounts received as deposits and retention amounts controlled by Council are recognised as trust funds until they are returned, transferred in accordance with the purpose of the receipt, or forfeited. Trust funds that are forfeited, resulting in council gaining control of the funds, are to be recognised as revenue at the time of forfeit.		
<b>Contract liabilities</b>		
Contract liabilities reflect consideration received in advance from customers in respect of rent, rates and grant funding. Contract liabilities are derecognised and recorded as revenue when promised goods and services are transferred to the customer. Refer to Note 3.		
<b>Purpose and nature of items</b>		
Fire Services Levy - Council is the collection agent for fire services levy on behalf of the State Government. Council remits amounts received on a quarterly basis. Amounts disclosed here will be remitted to the state government in line with that process.		
Retention amounts - Council has a contractual right to retain certain amounts until a contractor has met certain requirements or a related warrant or defect period has elapsed. Subject to the satisfactory completion of the contractual obligations, or the elapsing of time, these amounts will be paid to the relevant contractor in line with Council's contractual obligations.		

**5.4 Provisions**

	Employee \$ '000	Other \$ '000	Total \$ '000
<b>2025</b>	<b>\$ '000</b>	<b>\$ '000</b>	<b>\$ '000</b>
Balance at beginning of the financial year	14,626	1,693	16,319
Amounts used	(5,531)	(1,693)	(7,224)
Additional provisions	6,747	-	6,747
Balance at the end of the financial year	<b>15,842</b>	<b>-</b>	<b>15,842</b>
<i>Provisions - current</i>	14,120	-	14,120
<i>Provisions - non-current</i>	1,720	-	1,720
<b>2024</b>			
Balance at beginning of the financial year	16,436	-	16,436
Amounts used	(8,474)	-	(8,474)
Additional provisions	6,664	1,693	8,357
Balance at the end of the financial year	<b>14,626</b>	<b>1,693</b>	<b>16,319</b>
<i>Provisions - current</i>	13,268	1,693	14,961
<i>Provisions - non-current</i>	1,358	-	1,358

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

	2025 \$'000	2024 \$'000
<b>Note 5 Investing in and financing our operations (cont.)</b>		
<b>5.4 Provisions (cont.)</b>		
<b>(a) Employee provisions</b>		
<b>Current provisions expected to be wholly settled within 12 months</b>		
Annual leave	3,680	3,388
Long service leave	512	619
	<u>4,192</u>	<u>4,007</u>
<b>Current provisions expected to be wholly settled after 12 months</b>		
Annual leave	1,585	1,524
Long service leave	8,343	7,737
	<u>9,928</u>	<u>9,261</u>
<b>Total current employee provisions</b>	<b>14,120</b>	<b>13,268</b>
<b>Non-current</b>		
Long service leave	1,720	1,358
<b>Total non-current employee provisions</b>	<b>1,720</b>	<b>1,358</b>
<b>Aggregate carrying amount of employee provisions:</b>		
Current	14,120	13,268
Non-current	1,720	1,358
<b>Total aggregate carrying amount of employee provisions</b>	<b>15,840</b>	<b>14,626</b>
The calculation of employee costs and benefits includes all relevant on-costs and are calculated as follows at reporting date.		
<i>Annual leave</i>		
A liability for annual leave is recognised in the provision for employee benefits as a current liability because the Council does not have an unconditional right to defer settlement of the liability. Liabilities for annual leave are measured at:		
- nominal value if the Council expects to wholly settle the liability within 12 months		
- present value if the Council does not expect to wholly settle within 12 months.		
Liabilities that are not expected to be wholly settled within 12 months of the reporting date are recognised in the provision for employee benefits as current liabilities, measured at the present value of the amounts expected to be paid when the liabilities are settled using the remuneration rate expected to apply at the time of settlement.		
<i>Long service leave</i>		
Liability for long service leave (LSL) is recognised in the provision for employee benefits. Unconditional LSL is disclosed as a current liability as the Council does not have an unconditional right to defer settlement. Unconditional LSL is measured at nominal value if expected to be settled within 12 months or at present value if not expected to be settled within 12 months. Conditional LSL that has been accrued, where an employee is yet to reach a qualifying term of employment, is disclosed as a non-current liability and measured at present value.		
<i>Key assumptions:</i>		
- discount rate	3.76%	4.23%
- index rate	2.75%	2.75%
<b>(b) Other provisions</b>		
Current	-	1,693
	<u>-</u>	<u>1,693</u>

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

	2025 \$'000	2024 \$'000
<b>Note 5 Investing in and financing our operations (cont.)</b>		
<b>5.5 Financing arrangements</b>		
The Council has the following funding arrangements in place as at 30 June.		
Bank overdraft	-	1,000
Credit card facilities	250	250
<b>Total facilities</b>	<b>250</b>	<b>1,250</b>
Used facilities - credit card	48	37
<b>Unused facilities</b>	<b>202</b>	<b>1,213</b>

**5.6 Commitments**

The Council has entered into the following commitments. Commitments are not recognised in the Balance Sheet. Commitments are disclosed at their nominal value and presented inclusive of the GST payable.

**(a) Commitments for expenditure**

	Not later than 1 year	Later than 1 year and not later than 2 years	Later than 2 years and not later than 5 years	Later than 5 years	Total
2025	\$'000	\$'000	\$'000	\$'000	\$'000
<b>Operating</b>					
Garbage collection	2,170	2,260	2,354	-	6,784
Green waste collection	3,733	3,900	12,783	4,649	25,065
Recycling collection	2,011	2,100	2,193	-	6,304
Hard waste collection	1,544	1,663	1,791	-	4,998
Tipping waste management	10,165	7,914	-	-	18,079
Renewable electricity	290	-	-	-	290
Tree pruning	1,991	1,807	2,419	-	6,217
Provision of cleaning services	141	76	12	-	229
Sportsground maintenance	774	361	1	-	1,136
Environmental services	555	300	545	84	1,484
Provision of security services	549	480	189	-	1,218
Computers & telecommunications	2,992	2,237	364	-	5,593
Miscellaneous works	5,990	891	534	-	7,415
<b>Total</b>	<b>32,905</b>	<b>23,989</b>	<b>23,185</b>	<b>4,733</b>	<b>84,812</b>
<b>Capital</b>					
Plant, equipment and other assets	675	-	-	-	675
Land & buildings	1,299	-	-	-	1,299
Drainage	1,013	-	-	-	1,013
Roads & footpaths	23,969	-	-	-	23,969
Recreation, open space & others	1,573	-	-	-	1,573
<b>Total</b>	<b>28,529</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>28,529</b>

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 5 Investing in and financing our operations (cont.)

5.6 Commitments (cont.)

2024	Not later than 1	Later than 1 year	Later than 2 years	Later than 5	Total
	year	and not later than	and not later than	years	
	\$'000	2 years	5 years	years	\$'000
<b>Operating</b>					
Garbage collection	2,082	2,139	4,456	-	8,677
Green waste collection	3,614	3,717	11,799	4,160	23,290
Recycling collection	1,962	2,009	4,189	-	8,160
Hard waste collection	1,334	-	-	-	1,334
Tipping waste management	6,395	-	-	-	6,395
Renewable electricity	1,598	20	41	-	1,659
Tree pruning	884	516	678	-	2,078
Provision of cleaning services	154	4	-	-	158
Sportsground maintenance	474	444	216	-	1,134
Environmental services	917	143	26	-	1,086
Provision of security services	315	272	444	-	1,031
Computers & telecommunications	3,567	1,999	1,553	-	7,119
Miscellaneous works	4,267	2,439	2,991	-	9,697
<b>Total</b>	<b>27,563</b>	<b>13,702</b>	<b>26,393</b>	<b>4,160</b>	<b>71,818</b>
<b>Capital</b>					
Plant, equipment and other assets	756	-	-	-	756
Land & buildings	5,630	-	-	-	5,630
Drainage	3,674	-	-	-	3,674
Roads & footpaths	5,214	-	-	-	5,214
Recreation, open space & others	2,596	-	-	-	2,596
<b>Total</b>	<b>17,870</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>17,870</b>

(b) Operating lease receivables

At the reporting date, Council had the following operating leases for the lease of Council owned land and buildings:

These properties held under operating lease have remaining non cancellable lease term of between 1 and 35 years annual rental reviews, either by fixed percentage or CPI annually.

Future undiscounted minimum rentals receivable under non-cancellable operating leases are as follows:

	2025	2024
	\$'000	\$'000
Not later than one year	1,899	1,808
Later than one year and not later than five years	6,454	6,162
Later than five years	3,286	4,775
	<b>11,639</b>	<b>12,745</b>

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

**Note 5 Investing in and financing our operations (cont.)**

**5.7 Leases**

At inception of a contract, Council assesses whether a contract is, or contains, a lease. A contract is, or contains, a lease if the contract conveys the right to control the use of an identified asset for a period of time in exchange for consideration. To identify whether a contract conveys the right to control the use of an identified asset, it is necessary to assess whether:

- The contract involves the use of an identified asset;
- Council has the right to obtain substantially all of the economic benefits from use of the asset throughout the period of use; and
- Council has the right to direct the use of the asset.

This policy is applied to contracts entered into, or changed, on or after 1 July 2019.

As a lessee, Council recognises a right-of-use asset and a lease liability at the lease commencement date. The right-of-use asset is initially measured at cost which comprises the initial amount of the lease liability adjusted for:

- any lease payments made at or before the commencement date less any lease incentives received; plus
- any initial direct costs incurred; and
- an estimate of costs to dismantle and remove the underlying asset or to restore the underlying asset or the site on which it is located.

The right-of-use asset is subsequently depreciated using the straight-line method from the commencement date to the earlier of the end of the useful life of the right-of-use asset or the end of the lease term. The estimated useful lives of right-of-use assets are determined on the same basis as those of property, plant and equipment. In addition, the right-of-use asset is periodically reduced by impairment losses, if any, and adjusted for certain measurements of the lease liability.

The lease liability is initially measured at the present value of the lease payments that are not paid at the commencement date, discounted using the interest rate implicit in the lease or, if that rate cannot be readily determined, an appropriate incremental borrowing rate. Generally, Council uses an appropriate incremental borrowing rate as the discount rate.

Lease payments included in the measurement of the lease liability comprise the following:

- Fixed payments
- Variable lease payments that depend on an index or a rate, initially measured using the index or rate as at the commencement date;
- Amounts expected to be payable under a residual value guarantee; and
- The exercise price under a purchase option that Council is reasonably certain to exercise, lease payments in an optional renewal period if Council is reasonably certain to exercise an extension option, and penalties for early termination of a lease unless Council is reasonably certain not to terminate early.

When the lease liability is remeasured in this way, a corresponding adjustment is made to the carrying amount of the right-of-use asset, or is recorded in profit or loss if the carrying amount of the right-of-use asset has been reduced to zero.

Under AASB 16 Leases, Council as a not-for-profit entity has elected not to measure right-of-use assets at initial recognition at fair value in respect of leases that have significantly below-market terms.

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 5 Investing in and financing our operations (cont.)

5.7 Leases (cont.)

Right-of-Use Assets	Property \$'000	Plant and equipment \$'000	Total \$'000
Balance at 1 July 2024	1,967	2	1,969
Depreciation charge	(369)	(2)	(371)
<b>Balance at 30 June 2025</b>	<b>1,598</b>	<b>-</b>	<b>1,598</b>

<b>Lease Liabilities</b>	<b>2025 \$'000</b>	<b>2024 \$'000</b>
Maturity analysis - contractual undiscounted cash flows		
Less than one year	311	407
One to five years	1,097	1,135
More than five years	535	808
Total undiscounted lease liabilities as at 30 June:	1,943	2,350
Lease liabilities included in the Balance Sheet at 30 June:		
Current	269	357
Non-current	1,515	1,784
<b>Total lease liabilities</b>	<b>1,784</b>	<b>2,141</b>

**Short-term and low value leases**

Council has elected not to recognise right-of-use assets and lease liabilities for short-term leases of plant and equipment that have a lease term of 12 months or less and leases of low-value assets (individual assets worth less than existing capitalisation thresholds for a like asset up to a maximum of \$10,000), including some IT equipment. Council recognises the lease payments associated with these leases as an expense on a straight-line basis over the lease term.

	<b>2025 \$'000</b>	<b>2024 \$'000</b>
<b>Expenses relating to:</b>		
Short-term leases	40	41
Leases of low value assets	368	409
<b>Total</b>	<b>408</b>	<b>450</b>
<b>Variable lease payments (not included in measurement of lease liabilities)</b>		
Variable lease payments	23	10
<b>Total</b>	<b>23</b>	<b>10</b>

Variable lease payments are those that depend on an index or a rate, for example payments linked to the consumer price index, a benchmark interest rate or changes in market rental rates.

**Non-cancellable lease commitments - Short-term and low-value leases**

Commitments for minimum lease payments for short-term and low-value leases are payable as follows:

Payable:

Within one year	368	312
Later than one year but not later than five years	163	274
<b>Total lease commitments</b>	<b>531</b>	<b>586</b>

Note 6      Assets we manage

6.1      Property, infrastructure, plant, equipment and other fixed assets

Summary of property, infrastructure, plant, equipment and other fixed assets

	Adjusted Carrying amount										Carrying amount
	1 July 2024	Additions	Contributions	Found	Revaluation	Depreciation	Disposal	Transfers	Write Offs	Reclassification	30 June 2025
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
Land	1,959,048	5,915	-	-	38,702	-	(60)	-	-	-	2,003,605
Buildings	262,876	3,624	-	-	13,296	(5,065)	(2,558)	759	-	232	273,164
Plant, equipment and other fixed assets	12,345	2,758	6	88	1,100	(1,726)	(625)	359	-	-	14,305
Infrastructure	888,000	21,769	-	5,666	33,601	(25,137)	(1,255)	6,102	-	(232)	928,514
Work in progress	11,662	16,850	-	-	-	-	-	(7,220)	(465)	-	20,827
	3,133,931	50,916	6	5,754	86,699	(31,928)	(4,498)	-	(465)	-	3,240,415

**Change in accounting policy - Land under roads**

Council now recognises all land under roads it controls at fair value. Council had previously only recognised land under roads acquired after 30 June 2008 (at cost) and did not recognise land under roads that it controlled prior to 1 July 2008 in its financial report. This change in accounting policy is to align with Local Government Victoria's (LGV) preference that all Victorian councils recognise all land under roads at fair value. LGV remains of the view that consistent and comparable financial reporting by Victorian councils is desirable (Also refer to Note 10 Change in accounting policy).

The fair value of the previously unrecognised land under roads that Council controlled prior to 1 July 2008 (\$408.2 million) has been adjusted against opening land asset balances (within Property, Infrastructure, Plant, Equipment and other Fixed Assets) and the Accumulated Surplus at 1 July 2024. The previously unrecognised land under roads assets were obtained over many years prior to 1 July 2008 and hence it was impractical to retrospectively value the assets and restate prior period balances (this is in line with AASB108 - Accounting policies, changes in accounting estimates and errors paragraph 29(e)). The values were established by implementing a consistent valuation methodology as applied to the Land asset class.

Council will also continue to recognise Land under roads acquired after 30 June 2008 (\$20.6 million). These assets were revalued for the first time in the 2024-25 year with a revaluation increment of \$2.7 million credited to the Asset Revaluation Reserve.

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 6 Assets we manage (cont.)

6.1 Property, infrastructure, plant, equipment and other fixed assets (cont.)

	Carrying amount 30 June 2024	Carrying amount 1 July 2024	Change in accounting policy adjustment	Adjusted Carrying amount 1 July 2024
Land	1,550,843	1,550,843	408,205	1,959,048
Buildings	262,876	262,876	-	262,876
Plant, equipment and other fixed assets	12,345	12,345	-	12,345
Infrastructure	888,000	888,000	-	888,000
Work in progress	11,662	11,662	-	11,662
	<u>2,725,726</u>	<u>2,725,726</u>	<u>408,205</u>	<u>3,133,931</u>

Summary of work in progress	Opening WIP 1 July 2024	Additions	Transfers	Write Offs	Closing WIP 30 June 2025
	\$'000	\$'000	\$'000	\$'000	\$'000
Property	1,365	4,423	(759)	(64)	4,965
Plant, equipment and other fixed assets	402	116	(360)	2	160
Infrastructure	9,895	12,311	(6,101)	(403)	15,702
	<u>11,662</u>	<u>16,850</u>	<u>(7,220)</u>	<u>(465)</u>	<u>20,827</u>



Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 6 Assets we manage (cont.)

6.1 Property, infrastructure, plant, equipment and other fixed assets (cont.)

(a) Property	Land - specialised \$'000	Land - non- specialised \$'000	Land under roads \$'000	Total Land \$'000	Building - specialised \$'000	Building - non- specialised \$'000	Total Buildings \$'000	Total Property \$'000	Work in Progress \$'000
At fair value 1 July 2024	1,525,178	8,270	17,395	1,550,843	507,593	4,246	511,839	2,062,682	1,365
Accumulated depreciation at 1 July 2024	-	-	-	-	(246,510)	(2,453)	(248,963)	(248,963)	-
	1,525,178	8,270	17,395	1,550,843	261,083	1,793	262,876	1,813,719	1,365
Change in accounting policy adjustment - Land under roads (Note 10)	-	-	408,205	408,205	-	-	-	408,205	-
Adjusted carrying amount at 1 July 2024	1,525,178	8,270	425,600	1,959,048	261,083	1,793	262,876	2,221,924	1,365
<b>Movements in fair value</b>									
Additions of assets at fair value	-	5,915	-	5,915	2,908	716	3,624	9,539	4,423
Revaluation increments/decrements	36,280	(282)	2,704	38,702	18,053	898	18,951	57,653	-
Fair value of assets disposed	(60)	-	-	(60)	(5,117)	(874)	(5,991)	(6,051)	-
Reclassification	(532)	-	532	-	404	-	404	404	(64)
Transfers	-	-	-	-	759	-	759	759	(759)
	35,688	5,633	3,236	44,557	17,007	740	17,747	62,304	3,600
<b>Movements in accumulated depreciation</b>									
Depreciation and amortisation	-	-	-	-	(5,023)	(42)	(5,065)	(5,065)	-
Revaluation increments/decrements	-	-	-	-	(4,607)	(1,048)	(5,655)	(5,655)	-
Accumulated depreciation of disposals	-	-	-	-	2,929	504	3,433	3,433	-
Reclassification	-	-	-	-	(172)	-	(172)	(172)	-
	-	-	-	-	(6,873)	(586)	(7,459)	(7,459)	-
At fair value 30 June 2025	1,560,866	13,903	428,836	2,003,605	524,600	4,986	529,586	2,533,191	4,965
Accumulated depreciation at 30 June 2025	-	-	-	-	(253,383)	(3,039)	(256,422)	(256,422)	-
Carrying amount	1,560,866	13,903	428,836	2,003,605	271,217	1,947	273,164	2,276,769	4,965

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 6 Assets we manage (cont.)

6.1 Property, infrastructure, plant, equipment and other fixed assets (cont.)

(b) Plant, equipment and other fixed assets

	Plant, machinery and equipment \$'000	Fixtures, fittings and furniture \$'000	Computers and telecom- munications \$'000	Artworks \$'000	Total plant, equipment and other assets \$'000	Work in Progress \$'000
At fair value 1 July 2024	16,762	10,066	2,419	2,214	31,461	402
Accumulated depreciation at 1 July 2024	(7,821)	(9,369)	(1,926)	-	(19,116)	-
	8,941	697	493	2,214	12,345	402
<b>Movements in fair value</b>						
Additions of assets at fair value	2,526	63	81	88	2,758	116
Contributed assets	-	-	-	6	6	-
Found assets	-	-	-	88	88	-
Revaluation increments/decrements	-	-	-	1,100	1,100	-
Fair value of assets disposed	(2,498)	(9,156)	(1,593)	-	(13,247)	-
Reclassification	-	-	-	-	-	2
Transfers	-	-	-	359	359	(360)
	28	(9,093)	(1,512)	1,641	(8,936)	(242)
<b>Movements in accumulated depreciation</b>						
Depreciation and amortisation	(1,447)	(112)	(167)	-	(1,726)	-
Accumulated depreciation of disposals	1,987	9,049	1,586	-	12,622	-
	540	8,937	1,419	-	10,896	-
At fair value 30 June 2025	16,790	973	907	3,855	22,525	160
Accumulated depreciation at 30 June 2025	(7,281)	(432)	(507)	-	(8,220)	-
Carrying amount	9,509	541	400	3,855	14,305	160

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 6 Assets we manage (cont.)

6.1 Property, infrastructure, plant, equipment and other fixed assets (cont.)

(c) Infrastructure

	Roads \$'000	Bridges \$'000	Footpaths and cycleways \$'000	Off street car parks \$'000	Drainage \$'000	Recreational, leisure and community \$'000	Parks open spaces and streetscapes \$'000	Waste Management \$'000	Total Infrastructure \$'000	Work in Progress \$'000
At fair value 1 July 2024	609,280	29,593	182,636	28,135	591,595	51,397	53,057	5,415	1,551,108	9,895
Accumulated depreciation at 1 July 2024	(295,777)	(10,867)	(81,744)	(17,808)	(213,582)	(17,471)	(23,153)	(2,706)	(663,108)	-
	313,503	18,726	100,892	10,327	378,013	33,926	29,904	2,709	888,000	9,895
<b>Movements in fair value</b>										
Additions of assets at fair value	8,382	135	5,387	466	2,396	1,278	3,725	-	21,769	12,311
Found assets	-	8,435	-	-	-	-	-	-	8,435	-
Revaluation increments/decrements	(48,252)	(3,131)	39,757	(8,502)	57,499	-	-	-	37,371	-
Fair value of assets disposed	-	-	-	-	(2,289)	-	(2,221)	-	(4,510)	-
Reclassification	-	-	-	-	-	(372)	(32)	-	(404)	(403)
Transfers	196	-	799	2	174	1	4,930	-	6,102	(6,101)
	(39,674)	5,439	45,943	(8,034)	57,780	907	6,402	-	68,763	5,807
<b>Movements in accumulated depreciation</b>										
Depreciation and amortisation	(11,941)	(493)	(1,998)	(410)	(4,913)	(2,505)	(2,516)	(361)	(25,137)	-
Found assets	-	(2,769)	-	-	-	-	-	-	(2,769)	-
Revaluation increments/decrements	31,080	1,905	(23,002)	6,372	(20,125)	-	-	-	(3,770)	-
Accumulated depreciation of disposals	-	-	-	-	1,373	-	1,882	-	3,255	-
Reclassification	-	-	-	-	-	169	3	-	172	-
	19,139	(1,357)	(25,000)	5,962	(23,665)	(2,336)	(631)	(361)	(28,249)	-
At fair value 30 June 2025	569,606	35,032	228,579	20,101	649,375	52,304	59,459	5,415	1,619,871	15,702
Accumulated depreciation at 30 June 2025	(276,638)	(12,224)	(106,744)	(11,846)	(237,247)	(19,807)	(23,784)	(3,067)	(691,357)	-
Carrying amount	292,968	22,808	121,835	8,255	412,128	32,497	35,675	2,348	928,514	15,702

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 6 Assets we manage (cont.)

6.1 Property, infrastructure, plant, equipment and other fixed assets (cont.)

*Acquisition*

The purchase method of accounting is used for all acquisitions of assets, being the fair value of assets provided as consideration at the date of acquisition plus any incidental costs attributable to the acquisition. Fair value is the price that would be received to sell an asset (or paid to transfer a liability) in an orderly transaction between market participants at the measurement date. Refer also to Note 8.4 for further disclosure regarding fair value measurement.

Where assets are constructed by Council, cost includes all materials used in construction, direct labour, borrowing costs incurred during construction, and an appropriate share of directly attributable variable and fixed overheads.

In accordance with Council's policy, the threshold limits have applied when recognising assets within an applicable asset class and unless otherwise stated are consistent with the prior year.

Asset recognition thresholds and depreciation periods

Asset class	Depreciation Period	Threshold limit \$'000
<b>Property</b>		
Land	Infinite life	0
Land under roads	Infinite life	0
Buildings	75 - 100 years	5
Buildings on leased land	Term of lease or 75 years	
<b>Plant, equipment and other assets</b>		
Plant, machinery and equipment	5 - 25 years	1
Fixtures, fittings and furniture	4 - 20 years	1
Computers and telecommunications	4 - 10 years	1
Artworks	Infinite life	1
<b>Infrastructure</b>		
Road - pavement	30 years	10
Road - sub-pavement	120 years	10
Bridges	60 - 100 years	10
Footpaths and cycleways	60 - 100 years	10
Carparks	60 - 100 years	10
Drainage	120 years	10
Recreational, leisure and community facilities	20 years	10
Parks, open space and streetscapes	20 years	10
Waste garbage bins	20 years	0
<b>Intangible assets</b>		
Software	5 years	1

*Land under roads*

Council now recognises all land under roads it controls at fair value. Council had previously only recognised land under roads acquired after 30 June 2008 (at cost) and did not recognise land under roads that it controlled prior to 1 July 2008 in its financial report. This change in accounting policy is to align with Local Government Victoria's (LGV) preference that all Victorian councils recognise all land under roads at fair value. LGV remains of the view that consistent and comparable financial reporting by Victorian councils is desirable (Also refer to Note 10 Change in accounting policy).

The fair value of the previously unrecognised land under roads that Council controlled prior to 1 July 2008 (\$408.2 million) has been adjusted against opening land asset balances (within Property, Infrastructure, Plant, Equipment and other Fixed Assets) and the Accumulated Surplus at 1 July 2024. The previously unrecognised land under roads assets were obtained over many years prior to 1 July 2008 and hence it was impractical to retrospectively value the assets and restate prior period balances (this is in line with AASB108 - Accounting policies, changes in accounting estimates and errors paragraph 29(e)). The values were established by implementing a consistent valuation methodology as applied to the Land asset class.

Council will also continue to recognise Land under roads acquired after 30 June 2008 (\$20.6 million). These assets were revalued for the first time in the 2024-25 year with a revaluation increment of \$2.7 million credited to the Asset Revaluation Reserve.

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 6 Assets we manage (cont.)

6.1 Property, infrastructure, plant, equipment and other fixed assets (cont.)

*Depreciation and amortisation*

Buildings, infrastructure, plant, equipment, intangible assets, and other assets having limited useful lives are systematically depreciated over their useful lives to the Council in a manner which reflects consumption of the service potential embodied in those assets. Estimates of remaining useful lives and residual values are made on a regular basis with major asset classes reassessed annually. Depreciation rates and methods are reviewed annually.

Where assets have separate identifiable components that are subject to regular replacement, these components are assigned distinct useful lives and residual values and a separate depreciation rate is determined for each component.

Straight line depreciation is charged based on the residual useful life as determined each year.

Depreciation periods used are listed above and are consistent with the prior year unless otherwise stated.

*Repairs and maintenance*

Routine maintenance, repair costs, and minor renewal costs are expensed as incurred. Where the repair relates to the replacement of a component of an asset and the cost exceeds the capitalisation threshold the cost is capitalised and depreciated. The carrying value of the replaced asset is expensed.

*Artworks*

Artworks are not depreciated and are valued at fair value. The last full valuation was conducted during 2024 by Registered Valuer Rodney James (BA (Hons.); MA Monash University). The next full valuation will be conducted in 2026/27.

**Valuation of land and buildings**

Valuations were completed as at 30 June 2025 for Council. Valuations are at fair value.

Valuation of land was undertaken by Council's City Valuer, Ellis Tam, Certified Practising Valuer (AAPI Registration Number 62592). The valuation of land under roads and buildings was undertaken by qualified valuers from Westlink Consulting (Hugh Wischer, Certified Practising Valuer (AAPI Registration Number 104712) and Sarah Morrissy, Certified Practising Valuer (AAPI Registration Number 62894)). The valuation of land, land under roads and buildings is at fair value, being market value based on highest and best use permitted by relevant land planning provisions. Where land use is restricted through existing planning provisions the valuation is reduced to reflect this limitation. This adjustment is an unobservable input in the valuation. The adjustment has no impact on the comprehensive income statement.

Specialised land is valued at fair value using site values adjusted for englobo (undeveloped and/or unserviced) characteristics, access rights and private interests of other parties and entitlements of infrastructure assets and services. This adjustment is an unobservable input in the valuation. The adjustment has no impact on the comprehensive income statement.

Any significant movements in the unobservable inputs for land and land under roads will have a significant impact on the fair value of these assets.

The date and type of the current valuation is detailed in the following table.

Details of the Council's land and buildings and information about the fair value hierarchy as at 30 June 2025 are as follows:

	<b>Level 1</b>	<b>Level 2</b>	<b>Level 3</b>	<b>Date of</b>	<b>Type of Valuation</b>
	<b>\$'000</b>	<b>\$'000</b>	<b>\$'000</b>	<b>Valuation</b>	
Land	-	13,903	1,560,866	Jun 2025	Full
Land under roads	-	-	428,836	Jun 2025	Full
Buildings	-	1,947	271,217	Jun 2025	Full
<b>Total</b>	<b>-</b>	<b>15,850</b>	<b>2,260,919</b>		

	<b>2025</b>	<b>2024</b>
	<b>\$'000</b>	<b>\$'000</b>
<b>Reconciliation of specialised land</b>		
Land under roads	428,836	17,395
Parks, reserves and other	1,560,866	1,525,178
<b>Total specialised land</b>	<b>1,989,702</b>	<b>1,542,573</b>

Note 6 Assets we manage (cont.)

6.1 Property, infrastructure, plant, equipment and other fixed assets (cont.)

Valuation of infrastructure assets

Valuations were completed as at 30 June 2025 for Council. Valuations are at fair value.

Valuation of infrastructure assets has been determined in accordance with a valuation undertaken by Council's Manager, City Assets, Anton Peiris B.Eng (Civil).

Infrastructure assets (roads, bridges, footpaths and cycleways, off street car parks and drainage) are valued using the written down replacement cost of each asset. The written down replacement cost takes into account the current replacement cost of the asset and the remaining life of the asset, which in turn is determined based on the condition of the asset.

Details of the Council's infrastructure information about the fair value hierarchy as at 30 June 2025 are as follows:

	Level 1	Level 2	Level 3	Date of	Type of Valuation
	\$'000	\$'000	\$'000	Valuation	
Roads	-	-	292,968	Jun 2025	Full
Bridges	-	-	22,808	Jun 2025	Full
Footpaths and cycleways	-	-	121,835	Jun 2025	Full
Off street car parks	-	-	8,255	Jun 2025	Full
Drainage	-	-	412,128	Jun 2025	Full
Total	-	-	857,994		

Description of significant unobservable inputs into level 3 valuations

**Specialised land and land under roads** is valued using a market based direct comparison technique. Significant unobservable inputs include the extent and impact of restriction of use and the market cost of land per square metre. The extent and impact of restrictions on use varies and results in a reduction to surrounding land values between 0% and 95%. The market value of land varies significantly depending on the location of the land and the current market conditions. Currently land values range between \$1 and \$2,831 per square metre.

**Specialised buildings** are valued using a current replacement cost technique. Significant unobservable inputs include the current replacement cost and remaining useful lives of buildings. Current replacement costs are calculated on a square metre basis and ranges from \$280 to \$19,800 per square metre. The remaining useful lives of buildings are determined on the basis of the current condition of buildings and vary from 4 years to 78 years. Replacement cost is sensitive to changes in market conditions, with any increase or decrease in cost flowing through to the valuation. Useful lives of buildings are sensitive to changes in expectations or requirements that could either shorten or extend the useful lives of buildings.

**Infrastructure assets** (roads, bridges, footpaths and cycleways, off street car parks and drainage) are valued based on the written down replacement cost. Significant unobservable inputs include the current replacement cost and remaining useful lives of infrastructure. The remaining useful lives of infrastructure assets are determined on the basis of the current condition of the asset and vary from 20 years to 120 years. Replacement cost is sensitive to changes in market conditions, with any increase or decrease in cost flowing through to the valuation. Useful lives of infrastructure are sensitive to changes in use, expectations or requirements that could either shorten or extend the useful lives of infrastructure assets.

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

	2025 \$'000	2024 \$'000
<b>Note 6 Assets we manage (cont.)</b>		
<b>6.2 Investments in associates</b>		
<b>Whitehorse-Manningham Regional Library Corporation</b>		
<i>Background</i>		
Manningham City Council has a 36.20% equity interest in the Whitehorse Manningham Regional Library Corporation (WMRLC) that was incorporated on 21 December 1995. Council has reported its interest in the WMRLC on the basis of equity accounting principles. Manningham City Council's share of the movement in net assets as at 30 June 2025, per draft WMRLC financial statements, has been taken up as deficit of (\$87,284) during the year ended 30 June 2025 (2023/24, surplus of \$60,636). As neither council has a controlling interest, the participating councils show their contributions towards the operating expenditure of the library as an expense.		
<b>Current assets</b>		
Cash and cash equivalents	3,158	2,844
Trade and other receivables	305	126
Other assets	17	102
	<u>3,480</u>	<u>3,072</u>
<b>Non-current assets</b>		
Property & equipment	8,084	8,363
	<u>8,084</u>	<u>8,363</u>
<b>Total assets</b>	<b>11,564</b>	<b>11,435</b>
<b>Current liabilities</b>		
Payables	1,004	495
Provisions	1,756	1,801
	<u>2,760</u>	<u>2,296</u>
<b>Non-current liabilities</b>		
Provisions	160	148
	<u>160</u>	<u>148</u>
<b>Total liabilities</b>	<b>2,920</b>	<b>2,444</b>
<b>Net assets</b>	<b>8,644</b>	<b>8,991</b>
<i>Movement in carrying value of investment</i>		
Carrying value of investment at start of year	3,217	3,156
Share of surplus/(deficit) for year	(88)	61
Carrying value of investment at end of year	<u>3,129</u>	<u>3,217</u>
Associates are all entities over which Council has significant influence but not control or joint control. Council's investment in an associate is accounted for under the equity method as the Council has the ability to influence rather than control the operations of the entity. The investment is initially recorded at the cost of acquisition and adjusted thereafter for post-acquisition changes in the Council's share of the net assets of the entity. The Council's share of the financial result of the entity is recognised in the Comprehensive Income Statement.		

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

**Note 7 People and relationships**

**7.1 Council and key management remuneration**

**(a) Related parties**

*Subsidiaries and Associates*

Interest in associate - Whitehorse Manningham Regional Library Corporation (WMRLC) (Ref Note 6.2)

**(b) Key Management Personnel**

Key management personnel (KMP) are those people with the authority and responsibility for planning, directing and controlling the activities of Manningham City Council. The Councillors, Chief Executive Officer and Directors are deemed KMP.

Details of KMP at any time during the year are:

**Councillors**

Peter Bain	Councillor	(13 November 2024 - 30 June 2025)
Anna Chen	Councillor	(1 July 2024 - 26 October 2024)
	Councillor	(13 November 2024 - 30 June 2025)
Andrew Conlon	Councillor	(1 July 2024 - 26 October 2024)
	Councillor	(13 November 2024 - 18 November 2024)
	Deputy Mayor	(19 November 2024 - 30 June 2025)
Deirdre Diamante	Councillor	(1 July 2024 - 26 October 2024)
	Councillor	(13 November 2024 - 18 November 2024)
	Mayor	(19 November 2024 - 30 June 2025)
Isabella Eltaha	Councillor	(13 November 2024 - 30 June 2025)
Geoff Gough	Councillor	(1 July 2024 - 26 October 2024)
	Councillor	(13 November 2024 - 30 June 2025)
Jim Grivas	Councillor	(13 November 2024 - 30 June 2025)
Michelle Kleinert	Councillor	(1 July 2024 - 26 October 2024)
Carli Lange	Mayor	(1 July 2024 - 26 October 2024)
	Councillor	(13 November 2024 - 30 June 2025)
Tomas Lightbody	Councillor	(1 July 2024 - 26 October 2024)
Laura Mayne	Deputy Mayor	(1 July 2024 - 26 October 2024)
	Councillor	(13 November 2024 - 30 June 2025)
Stephen Mayne	Councillor	(1 July 2024 - 26 October 2024)

**Chief Executive Officer**

Andrew Day	Chief Executive Officer	(1 July 2024 - 30 June 2025)
------------	-------------------------	------------------------------

**Other Key Management Personnel**

Lee Robson	Director Connected Communities	(1 July 2024 - 30 June 2025)
Andrew McMaster	Director City Planning	(1 July 2024 - 30 June 2025)
Kerryn Paterson	Director Experience and Capability	(1 July 2024 - 30 June 2025)
Jon Gorst	Chief Financial Officer	(1 July 2024 - 30 June 2025)
Molloy Qi	Acting Chief Legal and Governance Officer	(1 July 2024 - 14 July 2024)
Rachelle Quattrocchi	Director City Services	(1 July 2024 - 30 April 2025)
Helen Napier	Acting Director City Services	(1 May 2025 - 28 May 2025)
Krishen Soobrayen	Acting Director City Services	(29 May 2025 - 25 June 2025)
Andrea Szymanski	Acting Director City Services	(26 June 2025 - 30 June 2025)

	2025 No.	2024 No.
Total number of Councillors	12	9
Total of Chief Executive Officer and other Key Management Personnel	10	9
<b>Total number Key Management Personnel</b>	<b>22</b>	<b>18</b>



Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

**Note 7 People and relationships (cont.)**

**7.1 Council and key management remuneration (cont.)**

**(c) Remuneration of Key Management Personnel**

Remuneration comprises employee benefits including all forms of consideration paid, payable or provided by Council, or on behalf of the Council, in exchange for services rendered. Remuneration of Key Management Personnel and Other senior staff is disclosed in the following categories.

**Short-term employee benefits** include amounts such as wages, salaries, annual leave or sick leave that are usually paid or payable on a regular basis, as well as non-monetary benefits such as allowances and free or subsidised goods or services.

**Other long-term employee benefits** include long service leave, other long service benefits or deferred compensation.

**Post-employment benefits** include pensions, and other retirement benefits paid or payable on a discrete basis when employment has ceased.

**Termination benefits** include termination of employment payments, such as severance packages.

	2025	2024
	\$'000	\$'000
Total remuneration of key management personnel was as follows:		
Short-term employee benefits	2,777	2,700
Other long-term employee benefits	56	52
Post employment benefits	256	228
<b>Total</b>	<b>3,089</b>	<b>2,980</b>

The numbers of key management personnel whose total remuneration from Council and any related entities, fall within the following bands:

	2025	2024
	No.	No.
Less than \$20,000	3	-
\$20,000 - \$29,999	3	-
\$30,000 - \$39,999	2	5
\$40,000 - \$49,999	2	1
\$50,000 - \$59,999	2	1
\$60,000 - \$69,999	-	1
\$90,000 - \$99,999	-	1
\$100,000 - \$109,999	1	-
\$200,000 - \$209,999	-	1
\$210,000 - \$219,999	-	1
\$220,000 - \$229,999	1	-
\$230,000 - \$239,999	1	1
\$240,000 - \$249,999	2	-
\$270,000 - \$279,999	-	1
\$280,000 - \$289,999	-	2
\$290,000 - \$299,999	1	1
\$310,000 - \$319,999	2	-
\$310,000 - \$319,999	1	1
\$380,000 - \$389,999	-	1
\$400,000 - \$409,999	1	-
	<b>22</b>	<b>18</b>

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 7 People and relationships (cont.)

7.1 Council and key management remuneration (cont.)

(d) Remuneration of other senior staff

Other senior staff are officers of Council, other than Key Management Personnel, whose total remuneration exceeds \$170,000 and who report directly to a member of the KMP.

	2025	2024
	\$'000	\$'000
Total remuneration of other senior staff was as follows:		
Short-term employee benefits	2,553	3,040
Other long-term employee benefits	58	44
Post-employment benefits	266	316
<b>Total</b>	<b>2,877</b>	<b>3,400</b>

The number of other senior staff are shown below in their relevant income bands:

	2025	2024
	No.	No.
Income Range:		
less than \$170,000	5	-
\$170,000 - \$179,999	-	3
\$180,000 - \$189,999	-	4
\$190,000 - \$199,999	-	3
\$200,000 - \$209,999	5	3
\$210,000 - \$219,999	2	1
\$220,000 - \$229,999	3	1
\$230,000 - \$239,999	1	1
\$240,000 - \$249,999	-	1
	<b>16</b>	<b>17</b>

	\$'000	\$'000
Total remuneration for the reporting year for other senior staff included above, amounted to:	2,877	3,400

7.2 Related party disclosure

(a) Transactions with related parties

During the year Manningham City Council provided contributions to Whitehorse Manningham Regional Library Corporation (WMRLC) with the total value of \$5.61 million (2024: \$4.40 million) towards running costs as per the agreement. Council also provides accommodation to house libraries within Manningham.

No transactions other than remuneration payments, or the reimbursement of expenses as approved by Council were made with Related Parties during the reporting year (2024: nil).

(b) Outstanding balances with related parties

No balances are outstanding at the end of the reporting period in relation to transactions with related parties (2024: nil).

(c) Loans to/from related parties

There were no aggregate amount of loans in existence at balance date that have been made, guaranteed or secured by the Council to a responsible person of the Council, or a related party of a responsible person (2024: nil).

(d) Commitments to/from related parties

No commitments have been made by the Council to Related Parties during the reporting year (2024: nil).

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

**Note 8 Managing uncertainties**

**8.1 Contingent assets and liabilities**

Contingent assets and contingent liabilities are not recognised in the Balance Sheet, but are disclosed and if quantifiable, are measured at nominal value. Contingent assets and liabilities are presented inclusive of GST receivable or payable, respectively.

**(a) Contingent assets**

Contingent assets are possible assets that arise from past events, whose existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Council.

As at 30 June 2025, there are no potential contingent assets (2024: nil).

**(b) Contingent liabilities**

Contingent liabilities are:

- possible obligations that arise from past events, whose existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Council; or
- present obligations that arise from past events but are not recognised because:
  - it is not probable that an outflow of resources embodying economic benefits will be required to settle the obligation; or
  - the amount of the obligation cannot be measured with sufficient reliability.

**General**

Council controls large areas of public open space, provides general and personal services to residents, visitors and ratepayers, has responsibilities and regulatory authorities including the issue of permits and approvals, and controls significant buildings and infrastructure assets. Council is involved from time to time in various claims incidental to the ordinary course of business including claims for damages relating to its services.

Council's Risk Management Plan includes securing insurance to cover insurable risks to limit exposure to liabilities arising from actions of the Council or its Officers where it is appropriate to do so. Council carries public liability and professional indemnity insurance and has an excess of \$75,000 per claim on this policy.

**Legal Matters**

Council is presently involved in some confidential legal matters, which are being conducted through Council's solicitors. As these matters are yet to be finalised or are presently in an investigative phase such that their direction is presently unknown, the financial outcomes (if any) are unable to be reliably estimated and accordingly no allowance for these contingencies has been made in the financial report.

**Bank guarantees**

Council is responsible for the following bank guarantee:

Department of Primary Industries for \$150,000 (2024: \$150,000) in connection with Extractive Industry Licence No. 54-1.

**Liability mutual insurance**

Council is a participant of the MAV Liability Mutual Insurance (LMI) Scheme. The LMI scheme provides public liability and professional indemnity insurance cover. The LMI's Deed of Establishment allows for a call on each member should there be an insufficiency of capital for an insurance year which has an overall financial deficit. The deficit amount can be collected through this call and each member's liability for the amount is in direct proportion to their contribution for that year against the overall contribution pool. At reporting date Council had not been advised of call.

**Superannuation contribution**

Council has obligations under a defined benefit superannuation scheme, matters relating to this potential obligation are outlined in Note 9.3. As a result of the volatility in financial markets, the likelihood of making such contributions in future periods exists. At this point in time, it is not known if additional contributions will be required, their timing or potential amount.

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

**Note 8 Managing uncertainties (cont.)**

**8.2 Change in accounting standards**

Certain new Australian Accounting Standards and interpretations have been published that are not mandatory for the 30 June 2025 reporting period. Council assesses the impact of these new standards. As at 30 June 2025 there were no new accounting standards or interpretations issued by the AASB which are applicable for the year ending 30 June 2025 that are expected to impact Council.

AASB 13 Fair Value Measurement has been amended. This applies to the 2024-25 financial year as a result of AASB 2022-10 *Amendments to Australian Accounting Standards - Fair Value Measurement of Non-Financial Assets of Not-for-Profit Public Sector Entities*.

These amendments:

- are applicable only to not-for-profit public sector entities;
- are limited to fair value measurements of non-financial assets not held primarily for their ability to generate net cash inflows;
- are to be applied prospectively for annual periods beginning on or after 1 January 2024;
- would not necessarily change practice for some not-for-profit public sector entities; and
- do not indicate that entities changing practice in how they measure relevant assets made an error in applying the existing requirements of AASB13.

In December 2022, the AASB added authoritative AASB 13 *Fair Value Measurement amendment* implementation guidance in relation to:

- highest and best use (HBU) - to specify circumstances where an entity needs to consider whether the highest and best use of its non-financial assets differs from its current use or if it is highly probable that the asset will be used for an alternative purpose to its current use. For example, assets currently held for sale or designated as "surplus to requirements".
- developing unobservable inputs - to clarify circumstances where an entity can use its own assumptions to develop unobservable inputs. If both the market selling price of a comparable asset and some market participant data required to measure the fair value of the asset are not observable, then an entity shall use its own assumptions as a starting point to develop unobservable inputs.
- application of the cost approach - guidance on how entities should apply the 'cost approach' to measure the fair value of their non-financial assets. Essentially, all costs that would be incurred by a market participant buyer to acquire or construct an asset should be included in the replacement cost. Amendments to AASB13 has detailed what costs are to be included in the Replacement Cost of an Asset.

This requires the inclusion, where applicable, of site preparation costs, disruption costs (such as traffic management costs) and costs to restore another entity's assets in underlying valuations.

AASB 2022-6 *Amendments to Australian Accounting Standards – Non-current Liabilities with Covenants* which makes changes to AASB 101 *Presentation of Financial Statements* that apply for the 2024-25 reporting period.

AASB 2022-6 amends AASB 101 *Presentation of Financial Statements* to improve the information an entity provides in its financial statements about long-term liabilities with covenants where the entity's right to defer settlement of those liabilities for at least twelve months after the reporting period is subject to the entity complying with conditions specified in the loan arrangement.

The amendments in AASB 2022-6 are effective for annual periods beginning on or after 1 January 2024.

In September 2024 the Australian Accounting Standards Board (AASB) issued two Australian Sustainability Reporting Standards (ASRS). This followed Commonwealth legislation establishing Australia's sustainability reporting framework. Relevant entities will be required to undertake mandatory reporting of climate-related disclosures in future financial years. Public sector application issues remain under consideration and Council will continue to monitor developments and potential implications for future financial years.

**8.3 Financial instruments**

**(a) Objectives and policies**

Council's principal financial instruments comprise cash assets, term deposits, receivables (excluding statutory receivables), payables (excluding statutory payables) and any bank borrowings. Details of the significant accounting policies and methods adopted, including the criteria for recognition, the basis of measurement and the basis on which income and expenses are recognised, in respect of each class of financial asset, financial liability and equity instrument is disclosed in the notes of the financial statements. Risk management is carried out by senior management under policies approved by the Council. These policies include identification and analysis of the risk exposure to Council and appropriate procedures, controls and risk minimisation.

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 8 Managing uncertainties (cont.)

8.3 Financial instruments (cont.)

(b) Market risk

Market risk is the risk that the fair value or future cash flows of our financial instruments will fluctuate because of changes in market prices. The Council's exposures to market risk is primarily through interest rate risk with insignificant exposure to other price risks and no exposure to foreign currency risk.

**Interest rate risk**

Interest rate risk refers to the risk that the value of a financial instrument or cash flows associated with the instrument will fluctuate due to changes in market interest rates. Interest rate risk arises from interest bearing financial assets and liabilities. Interest bearing assets are predominantly short term liquid assets. As at 30 June 2025 Council had no long term loans or borrowings and is therefore not exposed to interest rate risk on these classes of financial liabilities.

Interest rate risk on financial assets are managed through Council's investment policy which requires the investment of surplus funds only with financial institutions approved under the *Local Government Act 2020*. The Council's investment policy provides for investment restrictions such as investment placement with authorised deposit taking institutions (ADIs), placement according to Standard and Poor's credit ratings for investment institutions, staging of investment duration, and for the regular monitoring of investment performance and investment institution credit ratings.

There has been no significant change in the Council's exposure, or its objectives, policies and processes for managing interest rate risk or the methods used to measure this risk from the previous reporting period.

Interest rate movements have not been sufficiently significant during the year to have an impact on the Council's year end result.

(c) Credit risk

Credit risk is the risk that a contracting entity will not complete its obligations under a financial instrument and cause Council to make a financial loss. Council has exposure to credit risk on all financial assets included in the balance sheet. Particularly significant areas of credit risk exist in relation to outstanding fees and fines as well as loans and receivables from sporting clubs and associations. To help manage this risk:

- council may require collateral where appropriate; and
- council only invest surplus funds with financial institutions which have a recognised credit rating specified in council's investment policy.

Receivables consist of a large number of customers, spread across the ratepayer, business and government sectors. Credit risk associated with the council's financial assets is minimal because the main debtor is secured by a charge over the rateable property.

There are no material financial assets which are individually determined to be impaired.

Council may also be subject to credit risk for transactions which are not included in the balance sheet, such as when council provide a guarantee for another party. Details of our contingent liabilities are disclosed in Note 8.1(b).

The maximum exposure to credit risk at the reporting date to recognised financial assets is the carrying amount, net of any allowance for impairment of those assets, as disclosed in the balance sheet and notes to the financial statements. Council does not hold any collateral.

(d) Liquidity risk

Liquidity risk includes the risk that, as a result of council's operational liquidity requirements it will not have sufficient funds to settle a transaction when required or will be forced to sell a financial asset at below value or may be unable to settle or recover a financial asset.

To mitigate liquidity risk the entity has developed long term financial management strategies containing liquidity and cash flow targets, and regularly monitors budget performance and cash flows against forecasts. The entity has established access to overdraft facilities.

Council's maximum exposure to liquidity risk is the carrying amounts of financial liabilities as disclosed on the face of the balance sheet and the amounts related to any financial guarantees disclosed in Note 8.1(b), and is deemed insignificant based on prior periods' data and current assessment of risk.

There has been no significant change in Council's exposure, or its objectives, policies and processes for managing liquidity risk or the methods used to measure this risk from the previous reporting period.

Unless otherwise stated, the carrying amounts of financial instruments reflect their fair value.

Council's exposure to liquidity risk is deemed insignificant based on prior periods' data, cash flow and liquidity forecasts, and current assessment of risk.

(e) Sensitivity disclosure analysis

Taking into account past performance, future expectations, economic forecasts, and management's knowledge and experience of the financial markets, Council believes a parallel shift of +1.00% and -1.00% in market interest rates from year-end rates of 3.85% (2024: 4.35%) are 'reasonably possible' over the next 12 months.

These movements will not have a material impact on the valuation of Council's financial assets and liabilities, nor will they have a material impact on the results of Council's operations.

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

**Note 8 Managing uncertainties (cont.)**

**8.4 Fair value measurement**

*Fair value hierarchy*

Council's financial assets and liabilities are not valued in accordance with the fair value hierarchy. Council's financial assets and liabilities are measured at amortised cost.

Council measures certain assets and liabilities at fair value where required or permitted by Australian Accounting Standards. AASB 13 *Fair value measurement*, aims to improve consistency and reduce complexity by providing a definition of fair value and a single source of fair value measurement and disclosure requirements for use across Australian Accounting Standards.

Council has considered the amendments to AASB 13 *Fair Value Measurement* that apply for the 2024/25 financial year as a result of AASB 2022-10 *Amendments to Australian Accounting Standards - Fair Value Measurement of Non-Financial Assets of Not-for-Profit Public Sector Entities*. For assets, where the Council adopts a current replacement cost approach to determine fair value, the Council now considers the inclusion of site preparation costs, disruption costs and costs to restore another entity's assets in the underlying valuation.

The AASB 13 amendments apply prospectively, comparative figures have not been restated.

The AASB 13 amendments have not resulted in any material impacts to Council's financial statements.

All assets and liabilities for which fair value is measured or disclosed in the financial statements are categorised within the fair value hierarchy, described as follows, based on the lowest level input that is significant to the fair value measurement as a whole:

Level 1 — Quoted (unadjusted) market prices in active markets for identical assets or liabilities.

Level 2 — Valuation techniques for which the lowest level input that is significant to the fair value measurement is directly or indirectly observable; and

Level 3 — Valuation techniques for which the lowest level input that is significant to the fair value measurement is unobservable.

For the purpose of fair value disclosures, Council has determined classes of assets and liabilities on the basis of the nature, characteristics and risks of the asset or liability and the level of the fair value hierarchy as explained above.

In addition, Council determines whether transfers have occurred between levels in the hierarchy by re-assessing categorisation (based on the lowest level input that is significant to the fair value measurement as a whole) at the end of each reporting period.

*Revaluation*

Subsequent to the initial recognition of assets, non-current physical assets, other than plant and equipment, are measured at their fair value, being the price that would be received to sell an asset (or paid to transfer a liability) in an orderly transaction between market participants at the measurement date. At balance date, the Council reviewed the carrying value of the individual classes of assets measured at fair value to ensure that each asset materially approximated its fair value. Where the carrying value materially differed from the fair value at balance date, the class of asset was revalued.

Fair value valuations are determined in accordance with a valuation hierarchy. Changes to the valuation hierarchy will only occur if an external change in the restrictions or limitations of use on an asset result in changes to the permissible or practical highest and best use of the asset. Further details regarding the fair value hierarchy are disclosed at Note 6.1, Property, infrastructure, plant, equipment and other fixed assets.

In addition, Council undertakes a formal revaluation of land, buildings, and infrastructure assets on a regular basis ranging from 1 to 3 years. The valuation is performed either by experienced Council officers or independent experts.

<i>Asset class</i>	<i>Revaluation frequency</i>
Land	1 to 3 years
Buildings	1 to 3 years
Roads	1 to 3 years
Bridges	1 to 3 years
Footpaths and cycleways	1 to 3 years
Off street car parks	1 to 3 years
Drainage	1 to 3 years

Where the assets are revalued, the revaluation increases are credited directly to the asset revaluation reserve except to the extent that an increase reverses a prior year decrease for that class of asset that had been recognised as an expense in which case the increase is recognised as revenue up to the amount of the expense. Revaluation decreases are recognised as an expense except where prior increases are included in the asset revaluation reserve for that class of asset in which case the decrease is taken to the reserve to the extent of the remaining increases. Within the same class of assets, revaluation increases and decreases within the year are offset.

Note 8	Managing uncertainties (cont.)
8.4	<div>Fair value measurement (cont.) <i>Impairment of assets</i> At each reporting date, the Council reviews the carrying value of its assets to determine whether there is any indication that these assets have been impaired. If such an indication exists, the recoverable amount of the asset, being the higher of the asset's fair value less costs to sell and value in use, is compared to the asset's carrying value. Value in use is the depreciated replacement cost. Any excess of the assets carrying value over its recoverable amount is expensed to the comprehensive income statement, unless the asset is carried at the revalued amount in which case, the impairment loss is recognised directly against the revaluation surplus in respect of the same class of asset to the extent that the impairment loss does not exceed the amount in the revaluation surplus for that same class of asset.</div>
8.5	<div>Events occurring after balance date No other matters or circumstances have arisen since the end of the financial year which have significantly affected or may affect the operations of Manningham City Council, the results of the operations or the state of affairs of Manningham City Council in future financial years.</div>

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 9 Other matters

9.1 Reserves

(a) Asset revaluation reserves

	Balance at beginning of reporting year \$'000	Increase / (decrease) \$'000	Realised Revaluation Reserve \$'000	Reclassification \$'000	Balance at end of reporting year \$'000
<b>2025</b>					
<b>Property</b>					
Land	1,299,084	35,998	(53)	(346)	1,334,683
Land under roads	-	2,704	-	346	3,050
Buildings	73,352	13,296	(998)	-	85,650
	<u>1,372,436</u>	<u>51,998</u>	<u>(1,051)</u>	<u>-</u>	<u>1,423,383</u>
<b>Plant, equipment and other fixed assets</b>					
Plant, machinery and equipment	4	-	(4)	-	-
Fixtures, fittings and furniture	1,006	-	(1,006)	-	-
Artworks	887	1,100	-	-	1,987
	<u>1,897</u>	<u>1,100</u>	<u>(1,010)</u>	<u>-</u>	<u>1,987</u>
<b>Infrastructure</b>					
Roads	216,956	(17,172)	-	-	199,784
Bridges	8,461	(1,226)	-	-	7,235
Footpaths and cycleways	45,522	16,755	-	-	62,277
Off street car parks	4,089	(2,130)	-	-	1,959
Drainage	269,459	37,374	-	-	306,833
Parks, open space and streetscapes	205	-	(205)	-	-
	<u>544,692</u>	<u>33,601</u>	<u>(205)</u>	<u>-</u>	<u>578,088</u>
<b>Total</b>	<u>1,919,025</u>	<u>86,699</u>	<u>(2,266)</u>	<u>-</u>	<u>2,003,458</u>

	Balance at beginning of reporting year \$'000	Increase / (decrease) \$'000	Realised Revaluation Reserve \$'000	Reclassification \$'000	Balance at end of reporting year \$'000
<b>2024</b>					
<b>Property</b>					
Land	1,278,627	20,856	(399)	-	1,299,084
Buildings	58,861	14,496	(5)	-	73,352
	<u>1,337,488</u>	<u>35,352</u>	<u>(404)</u>	<u>-</u>	<u>1,372,436</u>
<b>Plant, equipment and other fixed assets</b>					
Plant, machinery and equipment	14	-	(10)	-	4
Fixtures, fittings and furniture	1,006	-	-	-	1,006
Artworks	887	-	-	-	887
	<u>1,907</u>	<u>-</u>	<u>(10)</u>	<u>-</u>	<u>1,897</u>
<b>Infrastructure</b>					
Roads	201,877	15,079	-	-	216,956
Bridges	7,679	782	-	-	8,461
Footpaths and cycleways	47,487	(1,965)	-	-	45,522
Off street car parks	847	3,242	-	-	4,089
Drainage	258,669	10,790	-	-	269,459
Parks, open space and streetscapes	205	-	-	-	205
	<u>516,764</u>	<u>27,928</u>	<u>-</u>	<u>-</u>	<u>544,692</u>
<b>Total</b>	<u>1,856,159</u>	<u>63,280</u>	<u>(414)</u>	<u>-</u>	<u>1,919,025</u>

The asset revaluation reserve is used to record the increased (net) value of Council's assets over time.



Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

Note 9 Other matters (cont.)

9.1 Reserves (cont.)

(b) Other reserves

	Balance at beginning of reporting year \$'000	Transfer to accumulated surplus \$'000	Transfer from accumulated surplus \$'000	Balance at end of reporting year \$'000
<b>2025</b>				
Open Space (resort and recreation) Reserve (a)	11,161	(8,794)	5,810	8,177
Doncaster Hill activity centre DCP Reserve (b)	512	(512)	-	-
<b>Total</b>	<b>11,673</b>	<b>(9,306)</b>	<b>5,810</b>	<b>8,177</b>
	Balance at beginning of reporting year \$'000	Transfer to accumulated surplus \$'000	Transfer from accumulated surplus \$'000	Balance at end of reporting year \$'000
<b>2024</b>				
Open Space (resort and recreation) Reserve (a)	14,898	(8,788)	5,051	11,161
Doncaster Hill activity centre DCP Reserve (b)	977	(465)	-	512
<b>Total</b>	<b>15,875</b>	<b>(9,253)</b>	<b>5,051</b>	<b>11,673</b>

(a) The Open Space (resort and recreation) Reserve was established to control contributions received from developers that will, upon completion of developments be utilised to acquire and create open space, and develop recreation and other facilities for residents in the respective development areas.

(b) The Doncaster Hill activity centre DCP Reserve was established to control contributions levied on developers under the Doncaster Hill Development Contributions Plan Overlay (DCPO) and funds will be utilised to develop social and community infrastructure in accordance with the conditions contained in the DCPO.

Notes to the Financial Report  
For the Year Ended 30 June 2025

MANNINGHAM CITY COUNCIL  
2024/25 Financial Report

		2025 \$'000	2024 \$'000
Note 9	Other matters (cont.)		
9.2	Reconciliation of cash flows from operating activities to surplus/(deficit)		
	Surplus/(deficit) for the year	32,068	8,266
	<b>Non-cash adjustments:</b>		
	Depreciation/amortisation	33,808	32,695
	Net loss/(gain) on disposal of property, plant and equipment, infrastructure	4,032	(371)
	Contributed assets	(6)	(7,107)
	Found assets	(5,754)	-
	Share of deficit from associate	88	(61)
	Adjustment for work in progress write-off to other expenses	465	494
	<b>Change in assets and liabilities:</b>		
	(Increase)/decrease in trade and other receivables	(1,534)	(2,685)
	(Increase)/decrease in other assets	392	(4,601)
	Increase/(decrease) in contract and other liabilities	436	(31)
	Increase/(decrease) in trade and other payables	(2,128)	(4,571)
	(Decrease)/increase in other assets and liabilities	49	58
	(Increase)/decrease in provisions	(479)	(117)
	<b>Net cash provided by/(used in) operating activities</b>	<b>61,437</b>	<b>21,969</b>

9.3 Superannuation

Manningham City Council makes the majority of its employer superannuation contributions in respect of employees to the Local Authorities Superannuation Fund (the Fund). This Fund has two categories of membership, accumulation and defined benefit, each of which is funded differently. Obligations for contributions to the Fund are recognised as an expense in the Comprehensive Income Statement when they are made or due.

**Accumulation**

The Fund's accumulation category, Vision MySuper/Vision Super Saver, receives both employer and employee contributions on a progressive basis. Employer contributions are normally based on a fixed percentage of employee earnings (for the year ended 30 June 2025, this was 11.5% as required under Superannuation Guarantee (SG) legislation (2024: 11.0%)).

**Defined Benefit**

Manningham City Council does not use defined benefit accounting for its defined benefit obligations under the Fund's Defined Benefit category. This is because the Fund's Defined Benefit category is a pooled multi-employer sponsored plan.

There is no proportional split of the defined benefit liabilities, assets or costs between the participating employers as the defined benefit obligation is a floating obligation between the participating employers and the only time that the aggregate obligation is allocated to specific employers is when a call is made. As a result, the level of participation of Manningham City Council in the Fund cannot be measured as a percentage compared with other participating employers. Therefore, the Actuary is unable to allocate benefit liabilities, assets and costs between employers for the purposes of AASB 119 *Employee Benefits*.

**Funding arrangements**

Council makes employer contributions to the Defined Benefit category of the Fund at rates determined by the Trustee on the advice of the Fund Actuary. As at 30 June 2024, an interim actuarial investigation was held as the Fund provides lifetime pensions in the Defined Benefit category. The vested benefit index (VBI) of the Defined Benefit category as at 30 June 2024 (of which Council is a contributing employer) was 105.4%. The financial assumptions used to calculate the VBI were:

Net investment returns	5.60% pa
Salary information	3.50% pa
Price inflation (CPI)	2.70% pa

As at 30 June 2025, an interim actuarial investigation is underway as the Fund provides lifetime pensions in the Defined Benefit category. It is expected to be completed by 31 October 2025. Vision Super has advised that the VBI at 30 June 2025 was 110.5%. Council was notified of the 30 June 2025 VBI during August 2025 (2024: August 2024). The financial assumptions used to calculate this VBI were:

Net investment returns	5.70% pa
Salary information	3.50% pa
Price inflation (CPI)	2.60% pa

The VBI is used as the primary funding indicator. Because the VBI was above 100%, the 30 June 2024 actuarial investigation determined the Defined Benefit category was in a satisfactory financial position and that no change was necessary to the Defined Benefit category's funding arrangements from prior years.

Note 9 Other matters (cont.)

9.3 Superannuation (cont.)

Employer contributions

Regular contributions

On the basis of the results of the 2024 interim actuarial investigation conducted by the Fund Actuary, Council makes employer contributions to the Fund's Defined Benefit category at rates determined by the Fund's Trustee. For the year ended 30 June 2025, this rate was 11.5% of members' salaries (2024: 11.0%). This rate is expected to increase in line with any increases in the SG contribution rate and was reviewed as part of the 30 June 2023 triennial valuation.

In addition, Manningham City Council reimburses the Fund to cover the excess of the benefits paid as a consequence of retrenchment above the funded resignation or retirement benefit.

Funding calls

If the Defined Benefit category is in an unsatisfactory financial position at an actuarial investigation or the Defined Benefit category's VBI is below its shortfall limit at any time other than the date of the actuarial investigation, the Defined Benefit category has a shortfall for the purposes of SPS 160 and the Fund is required to put a plan in place so that the shortfall is fully funded within three years of the shortfall occurring. The Fund monitors its VBI on a quarterly basis and the Fund has set its shortfall limit at 98% from 26 July 2024 (previously 97%).

In the event that the Fund Actuary determines that there is a shortfall based on the above requirement, the Fund's participating employers (including Manningham City Council) are required to make an employer contribution to cover the shortfall.

Using the agreed methodology, the shortfall amount is apportioned between the participating employers based on the pre-1 July 1993 and post-30 June 1993 service liabilities of the Fund's Defined Benefit category, together with the employer's payroll at 30 June 1993 and at the date the shortfall has been calculated.

Due to the nature of the contractual obligations between the participating employers and the Fund, and that the Fund includes lifetime pensioners and their reversionary beneficiaries, it is unlikely that the Fund will be wound up.

If there is a surplus in the Fund, the surplus cannot be returned to the participating employers.

In the event that a participating employer is wound-up, the defined benefit obligations of that employer will be transferred to that employer's successor.

The 2024 interim actuarial investigation surplus amounts

An actuarial investigation is conducted annually for the Defined Benefit category of which Council is a contributing employer. Generally, a full actuarial investigation is conducted every three years and interim actuarial investigations are conducted for each intervening year. An interim investigation was conducted as at 30 June 2024 while a full investigation was conducted as at 30 June 2023.

The Fund's actuarial investigation identified the following for the Defined Benefit category of which Manningham City Council is a contributing employer:

	2024 (Interim)	2023 (Triennial)
	\$m	\$m
• A VBI surplus	108.4	84.7
• A total service liability surplus	141.4	123.6
• A discounted accrued benefits surplus	156.7	141.9

The VBI surplus means that the market value of the fund's assets supporting the defined benefit obligations exceed the vested benefits that the defined benefit members would have been entitled to if they had all exited on 30 June 2024.

The total service liability surplus means that the current value of the assets in the Fund's Defined Benefit category plus expected future contributions exceeds the value of expected future benefits and expenses as at 30 June 2024.

The discounted accrued benefit surplus means that the current value of the assets in the Fund's Defined Benefit category exceeds the value of benefits payable in the future but accrued in respect of service to 30 June 2024.

Note 9 Other matters (cont.)

9.3 Superannuation (cont.)

The 2025 interim actuarial investigation

An interim actuarial investigation is being conducted for the Fund's position as at 30 June 2025 as the Fund provides lifetime pensions in the Defined Benefit category. Vision Super has advised that the VBI at 30 June 2025 was 110.5%. Council was notified of the 30 June 2025 VBI during August 2025 (2024: August 2024). The financial assumptions used to calculate this VBI were:

Net investment returns	5.7% pa
Salary information	3.5% pa
Price inflation (CPI)	2.6% pa

It is anticipated that this actuarial investigation will be completed by 31 October 2025.

The 2023 triennial investigation

The last triennial actuarial investigation conducted prior to 30 June 2023 was at 30 June 2020. This actuarial investigation was completed by 31 December 2020. The financial assumptions for the purposes of that investigation was:

	2023 Triennial investigation	2020 Triennial investigation
Net investment return	5.70% pa	5.60% pa
Salary inflation	3.50% pa	2.50% pa for the first two years and 2.75% pa thereafter
Price inflation	2.80% pa	2.00% pa

Superannuation contributions

Contributions by Manningham City Council (excluding any unfunded liability payments) to the above superannuation plans for the financial year ended 30 June 2025 are detailed below:

Scheme	Type of Scheme	Rate	2025 \$'000	2024 \$'000
Vision super	Defined benefit	11.5% (2024: 11.0%)	182	226
Vision super	Accumulation fund	11.5% (2024: 11.0%)	2,409	2,494
Other Funds	Accumulation fund	11.5% (2024: 11.0%)	3,416	2,829

In addition to the above contributions, Manningham City Council has paid unfunded liability payments to Vision Super totalling \$0 during the 2024/25 year (2023/24, \$0).

There were no contributions outstanding and no loans issued from or to the above schemes as at 30 June 2025.

The expected contributions to be paid to the Defined Benefit category of Vision Super for the year ending 30 June 2026 is \$238,000.

Note 10 Change in accounting policy

Property, infrastructure, plant, equipment and other fixed assets - Land Under Roads

Council now recognises all land under roads it controls at fair value. Council had previously only recognised land under roads acquired after 30 June 2008 (at cost) and did not recognise land under roads that it controlled prior to 1 July 2008 in its financial report. This change in accounting policy is to align with Local Government Victoria's (LGV) preference that all Victorian councils recognise all land under roads at fair value. LGV remains of the view that consistent and comparable financial reporting by Victorian councils is desirable (Also refer to Note 6.1 for effect of change in accounting policy).

The fair value of the previously unrecognised land under roads that Council controlled prior to 1 July 2008 (\$408.2 million) has been adjusted against opening land asset balances (within Property, Infrastructure, Plant, Equipment and other Fixed Assets) and the Accumulated Surplus at 1 July 2024. The previously unrecognised land under roads assets were obtained over many years prior to 1 July 2008 and hence it was impractical to retrospectively value the assets and restate prior period balances (this is in line with AASB108 - Accounting policies, changes in accounting estimates and errors paragraph 29(e)). The values were established by implementing a consistent valuation methodology as applied to the Land asset class.

Council will also continue to recognise land under roads acquired after 30 June 2008 (\$20.6 million). These assets were revalued for the first time in the 2024-25 year with a revaluation increment of \$2.7 million credited to the Asset Revaluation Reserve.

There have been no other changes to accounting policies in the 2024/25 year.

**Manningham City Council**  
**Performance Statement**  
For the year ended 30 June 2025

**Table of Contents**

Certification of the performance statement

Victorian Auditor-General's Office audit report

**Section 1.** Description of municipality

**Section 2.** Service performance indicators

**Section 3.** Financial performance indicators

**Section 4.** Sustainable capacity indicators

**Section 5.** Basis of preparation

Definitions

MANNINGHAM CITY COUNCIL  
2024/25 Performance Statement

Certification of the Performance Statement

In my opinion, the accompanying performance statement has been prepared in accordance with the *Local Government Act 2020* and the *Local Government (Planning and Reporting) Regulations 2020*.

Jon Gorst (BCom, CPA)  
Principal Accounting Officer  
23 September 2025

In our opinion, the accompanying performance statement of the Manningham City Council For the year ended 30 June 2025 presents fairly the results of council's performance in accordance with the *Local Government Act 2020* and the *Local Government (Planning and Reporting) Regulations 2020*.

The performance statement contains the relevant performance indicators, measures and results in relation to service performance, financial performance and sustainable capacity.

At the date of signing, we are not aware of any circumstances that would render any particulars in the performance statement to be misleading or inaccurate.

We have been authorised by the Council and by the *Local Government (Planning and Reporting) Regulations 2020* to certify this performance statement in its final form.

Deirdre Diamante  
Mayor  
23 September 2025  
Doncaster

Andrew Conlon  
Deputy Mayor  
23 September 2025  
Doncaster

Andrew Day  
Chief Executive Officer  
23 September 2025  
Doncaster

MANNINGHAM CITY COUNCIL  
2024/25 Performance Statement

Independent Auditor's Report to come



MANNINGHAM CITY COUNCIL  
2024/25 Performance Statement

Independent Auditor's Report to come

---

**MANNINGHAM CITY COUNCIL**  
**2024/25 Performance Statement**

---

**Section 1. Description of Municipality**

Manningham City Council is located in Melbourne's north-eastern suburbs, commencing with its western boundary in Bulleen, 12 kilometres from the Melbourne CBD and extending to Wonga Park at its eastern extremity, 32 kilometres from the CBD. The City is bounded by the Yarra River, Banyule City and Nillumbik Shire in the north, Yarra Ranges Shire in the east, Koonung Creek, Maroondah City and the cities of Whitehorse and Boroondara in the south and Banyule City and the Yarra River in the west.

The City encompasses a total land area of 114 square kilometres, including a substantial 17% green open spaces. The non-urban areas include a large tract of the Green Wedge, and are used mainly for rural residential living, conservation and small scale agriculture.

Manningham has a population of 131,761 people across the City. The City covers the suburbs of Bulleen, Doncaster, Doncaster East, Donvale, Nunawading (part), Park Orchards, Ringwood North (part), Templestowe, Templestowe Lower, Warrandyte, Warrandyte South and Wonga Park (part).

**MANNINGHAM CITY COUNCIL**  
**2024/25 Performance Statement**

## Section 2. Service Performance Indicators

For the year ended 30 June 2025

Service / indicator/ measure [formula]	2022	2023	2024	2025 Target	Actual	Comments
<b>Aquatic Facilities</b>						
<b>Utilisation</b>						
Utilisation of aquatic facilities [Number of visits to aquatic facilities / Municipal population]	1.4	3.4	5.1	N/A	6.1	Aquarena provides great value with a variety of programs and activities. We are pleased to see visits continue to rise.
<b>Animal Management</b>						
<b>Health and safety</b>						
Animal management prosecutions [Number of successful animal management prosecutions]	100.0%	100.0%	100.0%	N/A	100.0%	Our focus is to promote responsible pet ownership however we pursue prosecutions for serious matters and in the interest of community safety. We continue to be 100 per cent successful in animal management prosecutions.
<b>Food Safety</b>						
<b>Health and safety</b>						
Critical and major non-compliance outcome notifications [Number of critical non-compliance outcome notifications and major non-compliance notifications about a food premises followed up / Number of critical non-compliance outcome notifications and major non-compliance notifications about a food premises] x100	96.1%	98.9%	97.2%	N/A	98.5%	One of our highest priorities is community safety. There was an increased focus on community health and safety with Environmental Health Officers following up 98.5 per cent of non-compliance notifications.
<b>Governance</b>						
<b>Satisfaction</b>						
Satisfaction with community consultation and engagement [community satisfaction rating out of 100 with the consultation and engagement efforts of Council]	56	56	55	58	56	This result is an improvement on the previous year. We have worked hard to improve the way we engage with our community on the things that matter. Manningham Council now follows international best-practice with our deliberative engagement. The results are from the annual Community Satisfaction Survey. This survey samples 400 residents and is managed by the Victorian Government.
<b>Libraries</b>						
<b>Participation</b>						
Library membership [number of active registered library members/municipal population]	N/A	N/A	27.6%	N/A	27.5%	We are pleased to see this result is similar to last year and demonstrates that our community continue to place a high value on our library service.

**MANNINGHAM CITY COUNCIL**  
**2024/25 Performance Statement**

Service/ indicator/ measure [formula]	2022	2023	2024	2025	Comments
				Target Actual	
<b>Maternal and Child Health (MCH)</b>					
<b>Participation</b>					
Participation in the MCH service [Number of children who attend the MCH service at least once (in the year) / Number of children enrolled in the MCH service] x100	77.9%	81.3%	81.1%	N/A	81.5% Overall participation rates remain positive with an effort made to follow up with families that have missed appointments.
<b>Participation</b> Participation in the MCH service by Aboriginal children [Number of Aboriginal children who attend the MCH service at least once (in the year) / Number of Aboriginal children enrolled in the MCH service] x100	100.0%	100.0%	94.3%	N/A	90.6% Our continued effort to strengthen participation of Aboriginal and Torres Strait families in the Enhanced Maternal and Child Health remains high demonstrating the high quality of engagement and continuity of care offered by the Maternal Child Health service. Due to client illness there are two children that are expected to have their visit early in 2025/26 rather than 2024/25. This impacted on the participation rate for 2024/25.
<b>Roads</b>					
<b>Condition</b>					
Sealed local roads below the intervention level [percentage of sealed local roads that are below the renewal intervention level set by Council and not requiring renewal]	98.9%	98.5%	95.9%	98.5%	96.9% The condition of our roads remains relatively steady and consistent, with a slight decrease in the number of roads below intervention, correlating with works to reseal and reconstruct parts of our road network.
<b>Statutory Planning</b>					
<b>Service Standard</b>					
Planning applications decided within the relevant required time [percentage of planning application decisions made within the	79.0%	93.3%	90.2%	79.0%	81.7% We have continued to process a high percentage of all applications within statutory time frames, well above the metropolitan average.
<b>Waste Collection</b>					
<b>Waste diversion</b>					
Kerbside collection waste diverted from landfill [Weight of recyclables and green organics collected from kerbside bins / Weight of garbage, recyclables and green organics collected from kerbside bins] x100	53.6%	55.0%	75.5%	70.0%	74.1% The high result is due to the ongoing success of the introduction of FOGO (Food Organics, Green Organics) and the change to a fortnightly garbage collection. With the introduction of FOGO, our community can now place their food waste into their FOGO bin rather than their garbage bin, reducing the amount of waste going to landfill.

**MANNINGHAM CITY COUNCIL**  
**2024/25 Performance Statement**

### Section 3. Financial Performance Indicators

For the year ended 30 June 2025

Dimension / indicator / measure [formula]	Results				Forecast					
	2022	2023	2024	2025	2026	2027	2028	2029	Material Variations	
				Target	Actual					
Efficiency										
Expenditure level										
Expenses per property assessment [Total expenses / Number of property assessments]	\$2,606	\$2,896	\$2,862	\$2,882	\$3,023	\$2,966	\$2,982	\$3,021	\$3,083	We are continuing to deliver quality services in accordance with our long term plans. The focus continues to be on responsible budgeting while providing cost-effective services and delivering infrastructure projects to meet the needs of our community.  The variance is mainly attributable to unbudgeted operational costs associated with the write off of building and infrastructure assets as part of the capital works program to replace with new and other infrastructure assets.
Revenue level										
Average rate per property assessment [General rates and Municipal charges / Number of property assessments]	\$1,845	\$1,881	\$1,944	\$2,001	\$2,000	\$2,063	\$2,114	\$2,160	\$2,208	Our average general rate increase was 2.75 per cent in 2024/25 in line with the Victorian Government's rate cap. Rate revenue is a major source of funding for a range of Council services and assists in providing funding to maintain and renew over \$3.2 billion of community assets such as local roads, community buildings, drains, footpaths, playgrounds and sporting facilities.
Liquidity										
Working capital										
Current assets compared to current liabilities [Current assets / Current liabilities] x100	211.2%	205.1%	182.7%	185.5%	217.5%	211.2%	162.3%	126.3%	121.9%	We can comfortably meet all short term financial commitments as and when they arise and are in a sound financial position. The forward year forecasts also indicate that Manningham is expecting to maintain a strong working capital ratio.

**MANNINGHAM CITY COUNCIL**  
**2024/25 Performance Statement**

	Results				Forecast					
Dimension / indicator / measure [formula]	2022	2023	2024	2025		2026	2027	2028	2029	Material Variations
				Target	Actual					
<b>Unrestricted cash</b>										
Unrestricted cash compared to current liabilities [Unrestricted cash / Current liabilities] x100	-69.2%	-62.9%	-22.7%	58.0%	-21.5%	79.7%	38.1%	9.0%	13.9%	The unrestricted cash ratio is consistent with our financial plan as Manningham continues to invest in term deposits with a maturity of greater than 90 days to maximise interest revenue. Only term deposits with a maturity of 90 days or less are included in the calculation of cash for this ratio. The ratio would be 101.8 per cent in 2024/25 if term deposits with a maturity of greater than 90 days were also included in the calculation.
<b>Obligations</b>										
<b>Loans and borrowings</b>										
Loans and borrowings compared to rates [Interest bearing loans and borrowings / Rate revenue] x100	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	We are debt free. No future loan borrowings are proposed in the forecast period.
Loans and borrowings repayments compared to rates [Interest and principal repayments on interest bearing loans and borrowings / Rate revenue] x100	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	We are debt free. No future loan borrowings are proposed in the forecast period.
<b>Indebtedness</b>										
Non-current liabilities compared to own source revenue [Non-current liabilities / Own source revenue] x100	2.6%	2.6%	2.3%	2.0%	1.9%	1.7%	1.5%	1.3%	1.1%	We continue to have a low level of non-current liabilities compared to revenue.
<b>Asset renewal and upgrade</b>										
Asset renewal and upgrade compared to depreciation [Asset renewal and asset upgrade expense / Asset depreciation] x100	118.0%	114.3%	110.5%	117.0%	107.8%	134.4%	171.5%	143.9%	103.7%	The 2024/25 result and budget from 2025/26 onwards demonstrates our ongoing commitment to invest in the renewal and upgrade of our existing community infrastructure.

**MANNINGHAM CITY COUNCIL**  
**2024/25 Performance Statement**

	Results				Forecast						
Dimension / indicator / measure [formula]	2022	2023	2024	2025	2026	2027	2028	2029	Material Variations		
	Target				Actual						
Operating position											
Adjusted underlying result											
Adjusted underlying surplus (or deficit) [Adjusted underlying surplus (deficit)/ Adjusted underlying revenue] x100	2.8%	-3.3%	-3.8%	4.9%	12.7%	0.0%	0.7%	0.9%	0.6%	The healthy adjusted underlying result was driven by the \$26.26 million of North East Link Project land compensation payments received during the year and a 50 per cent advance payment to Council of the 2025/26 Financial Assistance Grants allocation.	
Stability											
Rates concentration											
Rates compared to adjusted underlying revenue [Rate revenue / Adjusted underlying revenue] x100	80.8%	78.9%	83.2%	77.2%	68.0%	83.1%	84.2%	84.8%	85.3%	The rates concentration ratio was lower in 2024/25 due to the higher than anticipated adjusted underlying revenue (denominator) which included \$26.26 million of North East Link Project land compensation payments received during the year and a 50 per cent advance payment to Council of the 2025/26 Financial Assistance Grants allocation. We receive a relatively low level of grants allocations and hence we heavily rely on rate revenue for the delivery of high-quality services and infrastructure to the community. We are continuing to seek alternative revenue streams.	
Rates effort											
Rates compared to property values [Rate revenue / Capital improved value of rateable properties in the municipality] x100	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%	This ratio highlights our relatively low and stable rate burden on our community when compared to property values.	

**MANNINGHAM CITY COUNCIL**  
**2024/25 Performance Statement**

### Section 4. Sustainable Capacity Indicators

For the year ended 30 June 2025

Indicator / measure [formula]	2022	2023	2024	2025	Comments - Material Variations
<b>Population</b>					
Expenses per head of municipal population [Total expenses / Municipal population]	\$1,084	\$1,216	\$1,180	\$1,234	Over the period, we managed to deliver high-quality services within a responsible budget at an average of \$1,234 per head of municipal population. This demonstrates that we are committed to provide core services and community facilities now and in the future
Infrastructure per head of municipal population [Value of infrastructure / Municipal population]	\$7,703	\$8,838	\$9,071	\$9,387	The increase in infrastructure per head of municipal population is mainly attributable to a combination of new assets being added and an increase in the value of Council's buildings and infrastructure assets. We are committed to maintain, renew and upgrade our community infrastructure assets and each year allocate a minimum of 33 per cent of rate revenue in addition to other funding sources to fund the capital works program.
Population density per length of road [Municipal population / Kilometres of local roads]	208	207	211	215	We have a lower population density per km of road than similar councils. The maintenance and upgrade of the local road network is funded by an ongoing capital works program and maintenance funds.
<b>Own-source revenue</b>					
Own-source revenue per head of municipal population [Own-source revenue / Municipal population]	\$996	\$1,053	\$1,078	\$1,327	The large increase is mainly driven by the one-off receipt of \$26.26 million of North East Link Project land compensation payments. Council continues to focus on generating revenue from new and different sources to ensure ongoing financial sustainability and to meet the needs of our community.
<b>Recurrent grants</b>					
Recurrent grants per head of municipal population [Recurrent grants / Municipal population]	\$112	\$117	\$55	\$78	In general, we receive a relatively low level of grants allocations and hence heavily rely on rate revenue for the delivery of high-quality services and infrastructure to the community. The increase over the year is mainly due to a change in the timing of Financial Assistance Grants payments to Councils. The Federal Government brought forward the payment of 50 per cent of the 2025/26 grant allocation in June 2025.
<b>Disadvantage</b>					
Relative Socio-Economic Disadvantage [Index of Relative Socio-Economic Disadvantage by decile]	9	9	9	9	We have a low level of socio-economic disadvantage relative to many councils.
<b>Workforce turnover</b>					
Percentage of staff turnover [Number of permanent staff resignations and terminations / Average number of permanent staff for the financial year] x100	17.8%	18.8%	32.5%	12.4%	The elevated turnover rate in 2023/24 was largely attributed to the exit of the Aged and Disability Support Services division from direct service delivery and was planned. The total turnover rate for 2024/25 is 12.4 per cent, consisting of 10.4 per cent unplanned and 2.0 per cent planned turnover. This rate remains within expected levels and reflects a downward trend, indicating a workforce that is generally engaged and stable.



---

**MANNINGHAM CITY COUNCIL**  
**2024/25 Performance Statement**

---

## **Section 5. Basis of preparation**

Council is required to prepare and include a performance statement within its annual report. The performance statement includes the results of the prescribed sustainable capacity, service performance and financial performance indicators and measures together with a description of the municipal district and an explanation of material variations in the results. This statement has been prepared to meet the requirements of the *Local Government Act 2020* and *Local Government (Planning and Reporting) Regulations 2020*.

Where applicable the results in the performance statement have been prepared on accounting bases consistent with those reported in the Financial Statements. The other results are based on information drawn from council information systems or from third parties (e.g. Australian Bureau of Statistics).

The performance statement presents the actual results for the current year and for the prescribed financial performance indicators and measures, the results forecast by the council's strategic resource plan. The *Local Government (Planning and Reporting) Regulations 2020* requires explanation of any material variations in the results contained in the performance statement. Council has adopted materiality thresholds relevant to each indicator and measure and explanations have not been provided for variations below the materiality thresholds unless the variance is considered to be material because of its nature.

The forecast figures included in the performance statement are those adopted by council in its financial plan on 30 June 2025 and which forms part of the Council Plan. The financial plan includes estimates based on key assumptions about the future that were relevant at the time of adoption and aimed at achieving sustainability over the long term. Detailed information on the actual financial results is contained in the General Purpose Financial Statements. The financial plan can be obtained via Council's website or by contacting Council.

## Definitions

Key term	Definition
Aboriginal children	means a child who is an Aboriginal person
Aboriginal person	has the same meaning as in the Aboriginal Heritage Act 2006
adjusted underlying revenue	means total income other than: - non-recurrent grants used to fund capital expenditure; and - non-monetary asset contributions; and - contributions to fund capital expenditure from sources other than those referred to above
adjusted underlying surplus (or deficit)	means adjusted underlying revenue less total expenditure
annual report	means an annual report prepared by a council under section 98 of the Act
asset renewal expenditure	means expenditure on an existing asset or on replacing an existing asset that returns the service capability of the asset to its original capability
asset upgrade expenditure	means expenditure that— (a) enhances an existing asset to provide a higher level of service; or (b) extends the life of the asset beyond its original life
critical non-compliance outcome notification	means a notification received by council under section 19N(3) or (4) of the <i>Food Act 1984</i> , or advice given to council by an authorized officer under that Act, of a deficiency that poses an immediate serious threat to public health
current assets	has the same meaning as in the Australian Accounting Standards
current liabilities	has the same meaning as in the Australian Accounting Standards
food premises	has the same meaning as in the <i>Food Act 1984</i>
intervention level	means the level set for the condition of a road beyond which a council will not allow the road to deteriorate and will need to intervene
local road	means a sealed or unsealed road for which the council is the responsible road authority under the <i>Road Management Act 2004</i>
major non-compliance outcome notification	means a notification received by a council under section 19N(3) or (4) of the <i>Food Act 1984</i> , or advice given to council by an authorized officer under that Act, of a deficiency that does not pose an immediate serious threat to public health but may do so if no remedial action is taken
MCH	means the Maternal and Child Health Service provided by a council to support the health and development of children within the municipality from birth until school age
non-current liabilities	means all liabilities other than current liabilities
own-source revenue	means adjusted underlying revenue other than revenue that is not under the control of council (including government grants)
population	means the resident population estimated by council
rate revenue	means revenue from general rates, municipal charges, service rates and service charges
relative socio-economic disadvantage	in relation to a municipal district, means the relative socio-economic disadvantage, expressed as a decile for the relevant financial year, of the area in which the municipal district is located according to the Index of Relative Socio-Economic Disadvantage of SEIFA
restricted cash	means cash, cash equivalents and financial assets, within the meaning of the Australian Accounting Standards, not available for use other than for a purpose for which it is restricted, and includes cash to be used to fund capital works expenditure from the previous financial year
SEIFA	means the Socio-Economic Indexes for Areas published from time to time by the Australian Bureau of Statistics on its Internet site
unrestricted cash	means all cash and cash equivalents other than restricted cash

Victorian Local Government Performance Reporting Framework Governance and Management Checklist 2024-25		Date/s applicable
The following checklist demonstrates the plans and processes in place as per the Local Government Act 2020 to promote good governance and decision-making.		
<b>Community engagement</b>		
<b>Community engagement policy</b> policy outlining Council's commitment to engaging with the community on matters of public interest		26/02/2021
<b>Community engagement guidelines</b> guidelines to assist staff to determine when and how to engage with the community		26/02/2021
<b>Planning</b>		
<b>Financial Plan</b> plan under section 91 of the Act outlining the financial and non-financial resources required for at least the next 10 financial years		30/06/2025
<b>Asset Plan</b> plan that sets out the asset maintenance and renewal needs for key infrastructure asset classes for the next 10 years		30/06/2025
<b>Revenue and Rating Plan</b> plan setting out the rating structure of Council to levy rates and charges		30/06/2025
<b>Annual budget</b> plan setting out the services to be provided and initiatives to be undertaken over the next 12 months and the funding and other resources required		30/06/2025
<b>Risk policy</b> policy outlining Council's commitment and approach to minimising the risks to Councils operations		27/03/2022
<b>Fraud policy</b> policy outlining Council's commitment and approach to minimising the risk of fraud		13/12/2022
<b>Municipal emergency management planning</b> Council's participation in meetings of the Municipal Emergency Management Planning Committee (MEMPC).		02/08/2024 01/11/2024 07/02/2025 02/05/2025
<b>Procurement policy</b> Policy under section 108 of the Act outlining the principles, processes and procedures that will apply to the purchase of goods and services by the Council		24/08/2021
<b>Business continuity plan</b> plan setting out the actions that will be taken to ensure that key services will continue to operate in the event of a disaster		03/05/2023
<b>Disaster recovery plan</b> plan setting the actions that will be undertaken to recover and restore business capability in the event of a disaster		31/05/2023
<b>Complaint Policy</b> Policy under section 107 of the Act outlining Council's commitment and approach to managing complaints.		30/08/2024
<b>Workforce Plan</b> Plan outlining Council's commitment and approach to planning the current and future workforce requirements of the organisation.		23/09/2024
<b>Payment of rates and charges hardship policy</b> Policy outlining Council's commitment and approach to assisting ratepayers experiencing financial hardship or difficulty paying their rates.		05/08/2021

<b>Monitoring</b>	
<b>Risk management framework</b> Framework outlining Council's approach to managing risks to Council's operations	22/03/2022
<b>Audit and Risk Committee</b> Advisory committee of Council under section 53 and 54 of the Local Government Act	01/09/2020
<b>Internal audit</b> Independent accounting professionals engaged by the Council to provide analyses and recommendations aimed at improving Council's governance, risk and management controls	26/10/2023
<b>Performance reporting framework</b> A set of indicators measuring financial and non-financial performance including indicators referred to in section 98 of the Act	15/10/2024
<b>Reporting</b>	
<b>Council Plan reporting</b> report reviewing the performance of Council against the Council Plan, including the results in relation to the strategic indicators, for the first six months of the financial year	25/02/2025
<b>Quarterly budget reports</b> quarterly reports to Council under section 97 of the Act, comparing actual and budgeted results and an explanation of any material variation	16/09/2024, 26/11/2024, 25/02/2025, 27/05/2025
<b>Risk reports</b> Six-monthly reports of strategic risks to Council's operations, their likelihood and consequences of occurring and risk minimisation strategies	16/12/2024, 23/05/2025
<b>Performance reports</b> six-monthly reports of indicators measuring the against financial and non-financial performance, including indicators referred to in section 98 of the Act	15/10/2024, 21/03/2025
<b>Annual report</b> annual report under section 98 and 99 of the Act containing a report of operations and audited financial and performance statements	15/10/2024
<b>Decision Making</b>	
<b>Model Councillor Code of Conduct</b> Code setting out the standards of conduct to be followed by Councillors and other matters	13/11/2024
<b>Meeting procedures</b> Governance rules governing the conduct of meetings of Council and delegated committees	23/07/2024
<b>Delegations</b> Documents setting out powers, duties and functions of Council and Chief Executive Officer that have been delegated to members of staff	27/05/2025, 22/07/2025

I certify that this information presents fairly the status of Council's governance and management arrangements.

Andrew Day  
**Chief Executive Officer**

Cr Deirdre Diamante  
**Mayor**

Date:

Date:

**15 URGENT BUSINESS****16 COUNCILLOR REPORTS AND QUESTION TIME****17 CONFIDENTIAL REPORTS****17.1 Waste Contracts and Procurement Plan**

This report contains confidential information as defined in the *Local Government Act 2020*. The relevant ground applying is S3(1)a of the Act concerning Council business information, being information that would prejudice the Council's position in commercial negotiations if prematurely released.